



JANET T. MILLS  
GOVERNOR

STATE OF MAINE  
DEPARTMENT OF CORRECTIONS  
111 STATE HOUSE STATION  
AUGUSTA MAINE  
04333-0111

RANDALL A. LIBERTY  
COMMISSIONER

**Testimony of Anthony Cantillo, Deputy Commissioner  
State of Maine, Department of Corrections**

**Before the Joint Standing Committee on Appropriations and Financial Affairs and the Joint Standing  
Committee on Criminal Justice and Public Safety**

**February 25, 2026**

**LD 2212 "An Act Making Supplemental Appropriations and Allocations from the General Fund and  
Other Funds for the Expenditures of State Government and Changing Certain Provisions of the Law  
Necessary to the Proper Operations of State Government for the Fiscal Years Ending June 30, 2026 and  
June 30, 2027"**

---

Senator Rotundo, Representative Gattine, and members of the Joint Standing Committee on Appropriations and Financial Affairs; and Senator Beebe-Center, Representative Hasenfus and members of the Joint Standing Committee on Criminal Justice and Public Safety. I am Anthony Cantillo, Deputy Commissioner of the Maine Department of Corrections.

**GOVERNOR'S LANGUAGE**

This is the final budget proposal from this Administration. The proposal delivers financial relief to Maine people, preserves programs lawmakers and Maine people support, and addresses some emergent issues, including impacts of new federal legislation. Governor Mills' guiding belief has always been that our strongest asset is the people of Maine and that's why this budget, like those in the past, seeks to invest in and support them. We look forward to working with the Legislature in the coming weeks to enact a balanced budget that supports Maine people and protects the fiscal health of our state.

**DEPARTMENTAL OVERVIEW**

The Maine Department of Corrections is responsible for the direction and general supervision, guidance, and planning of adult and juvenile correctional facilities, community corrections, and related programs within the State of Maine. Currently, there are 2,076 adult residents in DOC facilities, 66 adult clients living in the community as part of the Supervised Community Confinement Program, 6,225 adults involved with probation, 45 juveniles committed and detained, and 68 youth on probation.

We are a nationally-recognized leader in correctional practices, including dozens of residents working remote jobs, which has received national press coverage. We accomplish this work using the Maine Model of Corrections. This revolutionary model is focused on promoting the safety and wellbeing of staff and residents and reducing barriers to rehabilitation services. The Maine Model is founded on the principles of normalization, humanization, destigmatization, and respect. By treating people with respect and dignity, we are able to bring about lasting behavioral changes. The results of this change have been undeniable. We have made our facilities safer and our communities safer.

Our return to custody rates are less than half of what they were in 2017. Resident-on-resident violence is down significantly, along with violence towards staff and self-injurious behavior by residents. We present to you now the budgetary needs we are facing to continue this important work, especially given that our population is growing. We are now housing 2,076 residents, up from a low in 2017 of 1,505 on average, in part due to the courts working through a COVID-era backlog.

### Language Parts

**Please turn to page 55 of the 2026-2027 Recommended Supplemental General Fund Budget Language, at Part CC.**

**The Language Parts relevant to the Department (CC-1 to CC-5) allow the Department to transfer unobligated funds from “Personal Services” to “All Other” for the next two fiscal years.**

**This chart from the Budget Office shows the amounts at issue in Part CC, Sections CC-1 through CC-5, and what the amounts are needed to cover:**

Part	Account	Orig Initiative	Purpose	FY26	FY27
CC-1	010-03B-014401	COS-F-A-40	Electricity	400,000.00	400,000.00
		COS-F-A-42	MCJA Training	11,425.00	22,850.00
		COS-F-A-43	Sewer & Water	138,942.00	138,942.00
		COS-F-A-45	Johnson & Siemens	93,672.00	98,355.00
				<b>644,039.00</b>	<b>660,147.00</b>
CC-2	010-03C-016201	COS-F-A-40	Electricity	370,000.00	370,000.00
		COS-F-A-42	MCJA Training	9,140.00	18,280.00
		COS-F-A-43	Sewer & Water	124,327.00	124,327.00
		COS-F-A-45	Johnson & Siemens	80,797.00	84,837.00
				<b>584,264.00</b>	<b>597,444.00</b>
CC-3	010-03F-016301	COS-F-A-40	Electricity	130,000.00	130,000.00
		COS-F-A-42	MCJA Training	9,504.00	19,008.00
		COS-F-A-43	Sewer & Water	13,954.00	13,954.00
		COS-F-A-45	Johnson & Siemens	49,415.00	51,885.00
				<b>202,873.00</b>	<b>214,847.00</b>
CC-4	010-03E-0857-01	COS-F-A-40	Electricity	100,000.00	100,000.00
		COS-F-A-42	MCJA Training	6,855.00	13,710.00
		COS-F-A-45	Johnson & Siemens	77,486.00	81,360.00
				<b>184,341.00</b>	<b>195,070.00</b>
CC-5	010-03A-0124-01	COS-F-A-42	MCJA Training	<b>14,421.00</b>	<b>28,842.00</b>

Under Language Part “CC-1,” the Department is authorized to transfer to Maine State Prison up to \$644,039 for fiscal year 2025-2026 and up to \$660,417 for fiscal year 2026-27, to cover Maine State Prison’s costs of electricity, training costs set by the Maine Criminal Justice Academy for mandatory academy training for correctional officers, water and sewer utility costs, and the costs of contracting with Johnson Controls Fire Protection LP and Siemens Industry, Inc. The Department must pay electricity costs and sewer and water fees to avoid interrupted services at the state’s correctional facilities to ensure staff and resident safety and health. These utility costs are not discretionary or negotiable.

Johnson Controls and Siemens are the entities that cover correctional facilities’ cameras, access controls, including door locking and opening mechanisms and systems that indicate what doors are open, as well as fire alarms and fire suppression, and mechanical and automated HVAC control systems. Based on the cost increase from 2024 to 2025, we anticipate a 5% increase for the next two fiscal years, as shown below.

Sum of Expended Amount		FY		2024		2025		5% Projected		FY26 Total		5% Projected		FY27 Total		Total need
Current Vendor Cust Code	Current Legal Name	Dept	Dept Name			FY25 increase	increase for FY26	Need	increase for FY27	Need		Need				
VC1000084742	SIEMENS INDUSTRY INC	03B	ME STATE PRISON	51,557.00	83,252.00	31,695.00	1,584.75	33,280	1,663.99	34,944	68,223					
		03C	ME CORRECTIONAL CTR		48,696.00	48,696.00	2,434.80	51,131	2,556.54	53,687	104,818					
		03E	CHARLESTON CORRECTIONAL FAC	48,482.00	75,216.00	26,734.00	1,336.70	28,071	1,403.54	29,474	57,545					
		03F	LONG CREEK YOUTH DEVLPMNT CNTR	44,084.00	75,557.00	31,473.00	1,573.65	33,047	1,652.33	34,699	67,746					
		03B	ME STATE PRISON	7,401.65	64,917.92	57,516.27	2,875.81	60,392	3,019.60	63,412	123,804					
VS0000012815	JOHNSON CONTROLS FIRE PROTECTION LP	03C	ME CORRECTIONAL CTR	34,484.81	62,738.68	28,253.87	1,412.69	29,667	1,483.33	31,150	60,816					
		03E	CHARLESTON CORRECTIONAL FAC	9,317.72	56,379.85	47,062.13	2,353.11	49,415	2,470.76	51,886	101,301					
		03F	LONG CREEK YOUTH DEVLPMNT CNTR	16,888.77	32,477.41	15,588.64	779.43	16,368	818.40	17,186	33,555					
												617,808				
<b>Grand Total</b>				<b>212,215.95</b>	<b>499,234.86</b>	<b>287,018.91</b>	<b>14,350.95</b>	<b>301,370</b>	<b>15,068.49</b>	<b>316,438</b>						

**The \$301,370 FY26 Total Need and \$316,438 FY 27 Total Need amounts are included in the amounts listed in the supplemental budget totals in Language Parts CC-1 to CC-5.**

Language Part “CC-2” authorizes the Department to transfer funds to the Maine Correctional Center for the same purposes (rapidly rising electricity costs, increase in costs for mandatory training by the Maine Criminal Justice Academy, water and sewer utility costs, and the costs of contracting with Johnson Controls and Siemens), in an amount up to \$584,264 for fiscal year 2025-2026 and up to \$597,444, for fiscal year 2026-27.

Language Part “CC-3” authorizes the Department to transfer funds to Long Creek Youth Development Center for the same purposes, in an amount up to \$202,873 for fiscal year 2025-2026 and up to \$214,847, for fiscal year 2026-2027.

Language Part “CC-4” authorizes the Department to transfer funds to Mountain View Correctional Center or the same purposes, up to \$184,341 for fiscal year 2025-2026 and up to \$195,070 for fiscal year 2026-2027.

Language Part “CC-5” authorizes the Department to transfer funds to Adult Community Corrections for the same purposes, up to \$14,421 for fiscal year 2025-2026 and up to \$28,842 for fiscal year 2026-2027.

## DEPARTMENT SPECIFIC INITIATIVES [A-18 to A-20]

### Administration-Corrections: 0141 [Page A-18]

- **Initiative: Providing funding to cover increased costs of risk management insurance.**

The Department has requested funding to cover increased risk management premiums across nine different programs. The first seeks \$6,899 for Administration-Corrections [Page A-18]. On that page and the pages that follow, you will see the nine total entries for “Provides funding for management insurance costs.” The total of those requests is shown below (in dollars):

Program Name/Number	2025-2026 and 2026-2027 Supplemental Budget Amounts for Risk Management Insurance
Administration-Corrections 0141	6,899
Adult Community Corrections 0124	10,679
Correctional Center 0162	58,428
Downeast Correctional Facility 0542	1,768
Juvenile Community Corrections 0892	147
Long Creek Youth Development Center 0163	22,600
Maine State Prison 0144	111,085
Mountain View Correctional Facility 0857	24,907
Office of Victim Services	443
<b>Total:</b>	<b>236,956</b>

This funding is necessary to pay increasing premiums charged by the Risk Management Division of the Department of Administrative and Financial Services, which provides insurance to state agencies like the Department. The increased rates are based on Risk Management’s claims experience, attorney’s fees on claims, and actuarially-recommended reserves. These insurance costs have continued to rise, creating added strain on the Department’s operating budget. This funding ensures the Department maintains necessary coverage to safeguard staff and ensure continued operations.

- **Initiative: Requesting the authority to spend \$76,000 for the Agricultural Program from Other Special Revenue Funds, in each of the next two fiscal years.**

This request for \$76,000 in authority to spend from “Other Special Revenue” funds is budget neutral. It does not come out of the General Fund (and thus does not burden the taxpayers). Instead, the Department is requesting the allotment to spend \$76,000 from this revenue-generating account to support agricultural programs at our facilities, in each of the next two fiscal years.

In 2025, the Department’s agricultural programs harvested over 30,000 pounds of produce, feeding our own residents and our communities, including donating fresh produce to community food pantries. This allotment is necessary to continue this important self-funded work.

**Adult Community Corrections: 0124 [Page A-18]**

The Adult Community Corrections program provides funding related to the cost of probation officers, support staff, regional offices, and contracted community services for the supervision of the more than 6,220 adult clients who are on probation, supervised community confinement, or parole. Our Department also has two transitional housing programs for adults (Leading the Way, in Bangor, for men; and Waypoint, in Auburn, for women). Both facilities provide safe housing to people reentering the community who otherwise lack access to affordable housing.

- **Initiative: Provides \$10,679 to cover increased costs of premiums set by risk management in each of the next two fiscal years: Previously covered in Administration – Corrections section.**
- **Initiative: Providing \$83,820 in funding for transitional housing for formerly-incarcerated women at Waypoint in Auburn.** Waypoint is a 10-bed facility in Auburn that the Department opened on May 1, 2025, in which the Department used existing position headcount to staff the program. The women who reside there are participants in the supervised community confinement program or on probation upon release from a Department facility. Even though it is only 10 beds, programs like this are important as we try to manage our growing population by releasing community-level residents to programs like Waypoint. Our population is now at 2,076 residents, up from a low in 2017 of 1,505.

Waypoint provides formerly incarcerated clients a safe, structured living environment designed around engagement with needed support and services. The Department offers them resources for employment, including private and public college education, behavioral health, independent living skills, and other targeted services to help individuals rebuild following justice involvement.

From the general fund, MDOC is requesting \$83,820, mostly to cover rent of the building (\$51,000), for each of the next two fiscal years.

Projected expenses are broken down below and are based on first-quarter FY26 invoiced expenditures, which were then projected forward to estimate total cost for the remainder of the fiscal year:

4100 Misc Prof Fees, by State	\$	1,100.00
4500 Utilities	\$	11,000.00
4600 Rents	\$	51,000.00
4900 General Operations	\$	2,400.00
5100 Food	\$	500.00
5200 Fuel	\$	1,820.00
5300 Technology	\$	3,500.00
5600 Supplies	\$	12,500.00
		<hr/> <hr/>
	\$	83,820.00

**Bolduc Correctional Facility: Z155 [Page A-18]**

The Bolduc Correctional Facility, located in Warren, houses minimum security male residents. The facility provides educational programs, treatment services, work release in the community, and community restitution, such as grounds maintenance at veterans' cemeteries and spring roadside cleanups for Maine towns.

- ***Initiative: This initiative simply transfers money from Bolduc Correctional Facility to Maine State Prison***, as these two facilities have been combined into one program for budget purposes (previously, by initiative, the Department merged the Personal Services and All Other budget lines from the Bolduc Correctional Facility with the Maine State Prison). The negative \$236,106 on this initiative corresponds with the same positive amount on Maine State Prison's line, leading to a sum of \$0.

**Correctional Center (Maine Correctional Center): 0162 [Page A-19]**

The Maine Correctional Center, located in Windham, houses medium and minimum security male and female residents. Program activities include treatment, education, vocational training, career and technical education, mental health, problem sexual behavior treatment, and substance use disorder treatment. Maine Correctional Center includes the Department's two women's facilities, the Women's Center and the Southern Maine Women's Reentry Center.

- ***Initiative: Providing \$58,428 to cover increased costs of premiums set by risk management in each of the next two fiscal years: Previously discussed in Administration – Corrections section.***

**Downeast Correctional Facility: 0542 [Page A-19]**

The Downeast Correctional Facility, located in Machiasport, houses minimum security male residents and provides education, vocational training, career and technical education, treatment, work release, and community restitution programs.

- ***Initiative: Providing \$1,768 to cover increased costs of premiums set by risk management in each of the next two fiscal years: Previously discussed in Administration – Corrections section.***

**Juvenile Community Corrections: 0892 [Page A-19]**

The Juvenile Community Corrections program funds the work of juvenile community corrections officers (also known as juvenile probation), and contracted community services related to the supervision and treatment needs of supervised juveniles.

- ***Initiative: Providing \$147 to cover increased costs of premiums set by risk management in each of the next two fiscal years: Previously discussed in Administration – Corrections section.***

**Long Creek Youth Development Center: 0163 [Page A-19]**

The Long Creek Youth Development Center, located in South Portland, houses detained and committed juvenile residents. The facility provides reception and diagnostic services, education, mental health, medical and substance use disorder treatment services.

- ***Initiative: Providing \$22,600 to cover increased costs of premiums set by risk management in each of the next two fiscal years: Previously discussed in Administration – Corrections section.***

**Maine State Prison: 0144 [Page A-20]**

The Maine State Prison, located in Warren, houses special management, close, and medium security residents, and can support residents at lower custody levels. Program activities include an extensive industries program, education, vocational training, career and technical education, mental health treatment, and treatment for problem sexual behavior and substance use disorders. The Department's Infirmary, Intensive Mental Health Unit, and original Earned Living Unit are all located at the Maine State Prison.

- ***Initiative: Providing \$111,085 to cover increased costs of premiums set by risk management in each of the next two fiscal years: Previously discussed in Administration – Corrections section.***
- ***Initiative: As discussed above in the Bolduc Correctional Facility line, this initiative simply transfers money from Bolduc to Maine State Prison, as these two facilities have been combined into one program for budget purposes. The negative \$236,106 in the Bolduc section (page A-18) corresponds with that positive amount on Maine State Prison's line, leading to a sum of \$0.***

**Mountain View Correctional Facility: 0857 [Page A-20]**

The Mountain View Correctional Facility is located in Charleston and houses medium and minimum security male residents. Program activities include an extensive industries program, education, vocational training, and career and technical education.

- ***Initiative: Providing \$24,907 to cover increased costs of premiums set by risk management in each of the next two fiscal years: Previously discussed in Administration – Corrections section.***

**Office of Victim Services: 0046 [Page A-18]**

The Office of Victim Services is responsible for the provision of services to victims of crime whose offenders are in the custody of or under the supervision of the Department.

- ***Initiative: Providing \$443 to cover increased costs of premiums set by risk management in each of the next two fiscal years: Previously discussed in Administration – Corrections section.***

This concludes my testimony.

Thank you and I'm happy to answer questions.

Anthony Cantillo  
Deputy Commissioner  
Maine Department of Corrections