Summary of "Credit for Me but not for Thee: The Effects of the Illinois Rate Cap"

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The 36-percent all-in rate cap enacted in 2021 by Illinois adversely affected credit access for Illinois consumers who already had few credit options.

The 36-percent all-in rate cap reduced credit access for subprime borrowers and negatively affected their well-being (in their own assessment).

- Motivation: Illinois Predatory Loan Prevention Act, Passed March 23, 2021
 - 36% all-in Military Lending Act-style interest-rate cap
 - Applies to any entity lending to a consumer in Illinois (includes online lenders, exempts banks and credit unions) for consumer loans < \$40,000
- Method: We Compare two states, Illinois (with cap) and Missouri (without cap), and we ask: "How many loans WOULD HAVE been made without the cap?
- We study the number and average size of unsecured installment loans originated and reported to the credit bureau in Illinois and Missouri from 4Q 2020 3Q 2021
 - Missouri is the control state: It had no legislated interest rate cap
 - *VantageScore* Buckets: Subprime: < 600 (Deep Subprime < 500); Prime ≥ 650
- We find the interest rate cap caused a statistically significant decrease in the number of unsecured installment loans made to subprime borrowers (i.e., those who legislators—presumably—wanted to help). There was a:
 - Decrease of about 34,000 loans to all subprime borrowers (~38% decrease)
 - Decrease of about 4,700 loans to deep subprime borrowers, (~57% decrease)
 - Decrease in the total dollars loaned to subprime borrowers (~14%)
 - Total credit access loss to subprime borrowers of \$29 million (thousands of families)
- The Online Lenders Alliance (OLA) surveyed actual former users of unsecured installments loans—nine months after the rate cap. The majority of respondents said:
 - Their initial loan had helped their financial situation at the time.
 - They lack, or perceive a lack of, other credit options.
 - They would like the option to return to their previous lender.
 - They have faced difficult choices/circumstances because of lack of credit.

Changes in the Actual Number of Unsecured Installment Loans to Subprime and Prime Borrowers, in 000's

45.0%	Subprime Borrowers, County and County Groups	Subprime	Q2 2021	Q3 2021
	••••••••••••••••••••••••••••••••••••••	Counterfactual	42.9	47.8
25.0%		Ill Actual	26.0	30.4
		Percent Decrease	-39.4 %	-36.4%
5.0%	▲ Illinois ● Missouri	from Counterfactual		-30.4%
-15.0%	Anna	Prime	Q2 2021	Q3 2021
-35.0%	AAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAAA	Counterfactual	55.6	61.1
551070		Ill Actual	63.4	72.5
-55.0%		Percent Increase	14.0 %	18.7%

Changes in the Actual Loan Size for Unsecured Installment Loans to Subprime and Prime Borrowers, in \$

		Subprime	Q2 2021	Q3 2021
i%		Counterfactual	\$2,177	\$2,169
	Subprime Borrowers, County and County Groups	Ill Actual	\$2,785	\$2,824
95%	معمد	Dollar Increase	\$608	\$655
5%		Percent Increase from Counterfactual	27.9%	30.2%
5%	▲ Illinois ● Missouri	Prime	Q2 2021	Q3 2021
%		Counterfactual	\$11,761	\$11,444
5%		Counterfactual Ill Actual	\$11,761 \$12,382	\$11,444 \$12,206
%				

Percent Change in the Actual Dollars Amount (in millions) of Unsecured Installment Loans Made to Subprime and Prime Borrowers

