

STATE OF MAINE DEPARTMENT OF PROFESSIONAL AND FINANCIAL REGULATION BUREAU OF CONSUMER CREDIT PROTECTION 35 STATE HOUSE STATION AUGUSTA, MAINE 04333-0035

Janet T. Mills

Linda Conti

April 25, 2023

Senator Anne Carney, Senate Chair Representative Matt Moonen, House Chair Joint Standing Committee on Judiciary 100 State House Station Augusta, ME 04333-0100

Re: L.D. 1550, An Act to Authorize the Expungement of Records of Nonviolent Crimes

Dear Senator Carney, Representative Moonen, and Members of the Committee:

The Bureau of Consumer Credit Protection submits this testimony neither for nor against LD 1550 to provide information for the Committee on the issue presented.

The S.A.F.E. Mortgage Licensing Act of 2008 which governs licensing of mortgage loan originators nationwide sets minimum standards for states to issue such licenses. Those standards, set out in 12 C.F.R. § 1008.105(b) state a license as a mortgage loan originator can only be issued to a person who:

- "(b)
- (1) Has never been convicted of, or pled guilty or *nolo contendere* to, a felony in a domestic, foreign, or military court:
- (i) During the 7-year period preceding the date of the application for licensing; or
- (ii) At any time preceding such date of application, if such felony involved an act of fraud, dishonesty, a breach of trust, or money laundering.
- (2) For purposes of this paragraph b:

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- (i) Expunged convictions and pardoned convictions do not, in themselves, affect the eligibility of the individual; and
- (ii) Whether a particular crime is classified as a felony is determined by the law of the jurisdiction in which an individual is convicted."

While (b)(2)(i) does provide that expunged convictions do not, in themselves, affect the eligibility, the term "in themselves" suggests that the convictions should be disclosed to allow consideration with other factors to determine fitness.

The penalty for failing to adhere to the S.A.F.E. standards is that the Consumer Financial Protection Bureau (CFPB) can step in and set its own licensing regime in place of the deficient state policy. 12 C.F.R. §1008.101 provides:

"This subpart describes the minimum standards of the S.A.F.E. Act that apply to a state's licensing and registering of loan originators. This subpart also provides the procedures that the

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Bureau follows to determine that a state does not have in place a system for licensing and registering mortgage loan originators that complies with the minimum standards. Upon making such a determination, the Bureau will impose the requirements and exercise the enforcement authorities described in subparts C and E of this part."

In addition, the BCCP licenses and numerous business types for which the utmost consumer trust is required. This includes businesses such as money transmitters who are entrusted with consumers funds to deliver to third parties; debt collectors who receive funds from consumers and have contact with consumers regularly; payroll processors who may handle an employer's payments to employees and withholding to governmental taxing authorities; real estate settlement agencies which handle large sums of money for home purchases; etc. It is critical for an agency licensing such entities to know the type of person being dealt with.

To avoid any potential conflict with the S.A.F.E. Act, and to protect Maine consumers, BCCP recommends that if the Committee determines the bill should be voted ought to pass, the bill should be amended to allow expungement of offenses class C or above only after a period of 7 years from conviction or a plea of guilty or nolo contendere and further, that the bill be amended to remove expungement for crimes involving fraud, dishonesty, breach of trust or money

laundering.

Acting Superintendent