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S.P. 515

In Senate, May 6, 2015

An Act To Conform Maine Law to Federal Law Regarding Closings and Mass Layoffs and To Strengthen Employee Severance Pay Protections

Submitted by the Department of Labor pursuant to Joint Rule 204. Reference to the Committee on Labor, Commerce, Research and Economic Development suggested and ordered printed.

Heath & Print

HEATHER J.R. PRIEST Secretary of the Senate

Presented by Senator ROSEN of Hancock. Cosponsored by Senators: CUSHING of Penobscot, President THIBODEAU of Waldo.

1	Be it enacted by the People of the State of Maine as follows:
2 3	Sec. 1. 26 MRSA §625-B , as amended by PL 2009, c. 305, §§1 to 4 and affected by §5, is further amended to read:
4 5	§625-B. Severance pay due to closing, substantial shutdown or relocation of a covered establishment
6 7	1. Definitions. As used in this section, unless the context otherwise indicates, the following words shall have the following meanings.
8 9 10	A. "Covered establishment" means any industrial or commercial facility or part thereof which that employs or has employed at any time in the preceding 12-month period 100 or more persons.
11 12 13 14	A-1. "Closing" means the permanent or temporary substantial shutdown of industrial or commercial operations if the shutdown results in an employment loss at a covered establishment for a 30-consecutive-day period for 50 or more employees, excluding any part-time employees. A closing may occur due to relocation.
15	B. "Director" means the Director of the Bureau of Labor Standards.
16 17 18 19	C. "Employer" means any person who directly or indirectly owns and operates a covered establishment. For purposes of this definition, a parent corporation is considered the indirect owner and operator of any covered establishment that is directly owned and operated by its corporate subsidiary.
20 21 22 23 24 25 26	C-1. "Employment loss" means an employment termination, other than a discharge for cause, voluntary departure or retirement, when there is no definite recall date. Employment loss can occur due to a layoff exceeding 6 consecutive months or a reduction in employees' hours of work of more than 50% for each month of a 6- consecutive-month period. Ambiguous language of an employer regarding the duration and nature of an employment loss may not be construed to prevent potential liability for payment of severance under this section.
27 28 29 30	C-2. "Gross earnings" includes all pay for regular hours, shift differentials, premiums, overtime, floating holidays, holidays, funeral leave, jury duty pay, sick pay and vacation pay. "Gross earnings" does not include payments made under a 3rd-party benefit program, such as disability payments.
31 32 33 34	C-3. "Mass layoff" means a reduction in workforce, not the result of a closing, that results in an employment loss at a covered establishment for a 30-consecutive-day period. A layoff is considered a mass layoff when the following numbers of employees are affected, excluding part-time employees:
35	(1) At least 33% of the employees and at least 50 employees; or
36	(2) At least 500 employees.
37 38 39	C-4. "Part-time employee" means an employee who is employed for an average of fewer than 20 hours per week or who has been employed for fewer than 6 of the 12 months preceding the date on which notice is required under this section.

- 1 D. "Person" means any individual, group of individuals, partnership, corporation, 2 association or any other entity.
- 3 E. "Physical calamity" means any calamity such as fire, flood or other natural disaster.
- 5 F. "Relocation" means the removal of all or substantially all of industrial or 6 commercial operations in a covered establishment to a new location, within or 7 without the State of Maine, 100 or more miles distant from its original location.

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- G. "Termination" means the substantial cessation of industrial or commercial operations in a covered establishment.
- 10 H. "Week's pay" means an amount equal to the employee's gross earnings during the 11 12 months previous to the date of termination or relocation <u>closing</u> as established by 12 the director or the date of the termination or layoff of the employee, should it occur 13 earlier, divided by the number of weeks in which the employee worked during that 14 period.
- 15 2. Severance pay. Any employer who relocates or terminates closing a covered 16 establishment shall be is liable to his that employer's employees for severance pay at the 17 rate of one week's pay for each year of employment by the employee in that 18 establishment. The severance pay to eligible employees shall be is in addition to any final 19 wage payment to the employee and shall must be paid within one regular pay period after 20 the employee's last full day of work, notwithstanding any other provisions of law.
- 3. Mitigation of severance pay liability. There is no liability under this section for
 severance pay to an eligible employee if:
- A. Relocation or termination <u>Closing</u> of a covered establishment is necessitated by a
 physical calamity <u>or the final order of a federal, state or local government agency,</u>
 including an adjudication of bankruptcy;
- B. The employee is covered by, and has been paid under the terms of, an express contract providing for severance pay that is equal to or greater than the severance pay required by this section. An employer must demonstrate, to the satisfaction of the director, that the severance pay provided under the terms of an express contract provides a greater benefit to the employee;
- C. That <u>The employer relocates and the</u> employee accepts employment at the new location; <u>or</u>
- D. That employee has been employed by the employer for less than 3 years; or.
- E. A covered establishment files for protection under 11 United States Code, Chapter
 11 unless the filing is later converted to a filing under 11 United States Code, Chapter
 7.
- 4. Suits by, or on behalf of, employees. Any employer who violates the provisions
 of this section shall be is liable to the employee or employees affected in the amount of
 their unpaid severance pay. Action to recover the liability may be maintained against any
 employer in any state or federal court of competent jurisdiction by any one or more
 employees for and on behalf of himself that employee or themselves those employees and

1 any other employees similarly situated. Any labor organization may also maintain an 2 action on behalf of its members. The court in such action shall, in addition to any 3 judgment awarded to the plaintiff or plaintiffs, allow a reasonable attorney's fee to be paid 4 by the defendant and costs of the action.

5 5. Suits by the director. The director is authorized to supervise the payment of the unpaid severance pay owing to any employee under this section. The director may bring 6 7 an action in any court of competent jurisdiction to recover the amount of any unpaid 8 severance pay. The right provided by subsection 4 to bring an action by or on behalf of any employee, and of any employee to become a party plaintiff to any such action, shall 9 10 terminate terminates upon the filing of a complaint by the director in an action under this subsection, unless the action is dismissed without prejudice by the director. Any sums 11 12 recovered by the director on behalf of an employee pursuant to this subsection shall must be held in a special deposit account and shall must be paid, on order of the director, 13 directly to the employee affected. Any sums thus recovered not paid to an employee 14 because of inability to do so within a period of 3 years shall must be paid over to the State 15 of Maine. 16

6. Notice of director. Any person proposing to relocate or terminate close a covered 17 establishment shall notify the director in writing not less than 60 days prior to the 18 relocation closing. A person initiating a mass layoff at a covered establishment shall 19 notify the director as far in advance as practicable, and no later than within 7 days of the 20 layoff, and shall report to the director the expected duration of the layoff and whether it is 21 of indefinite or definite duration. The director shall, from time to time, but no less 22 23 frequently than every 30 days, require the employer to report such facts as the director 24 considers relevant to determine whether the mass layoff constitutes a closing under this 25 section or whether there is a substantial reason to believe the affected employees will be recalled. A notification or report provided to the director pursuant to this subsection must 26 27 contain all relevant information in the possession of the employer regarding a potential 28 recall, if applicable.

29 6-A. Notice to employees and municipality. A person proposing to terminate or to 30 relocate close a covered establishment outside the State shall notify employees and the 31 municipal officers of the municipality where the plant covered establishment is located in writing not less than 60 days prior to the termination or relocation closing, unless this 32 notice requirement is waived by the director. A person that violates this provision 33 commits a civil violation for which a fine of not more than \$500 may be adjudged, except 34 35 that a fine may not be adjudged if the relocation closing is necessitated by a physical calamity or the final order of a federal, state or local government agency, including an 36 adjudication of bankruptcy, or if the failure to give notice is due to unforeseen 37 38 circumstances. A fine imposed pursuant to this subsection may not be collected by the 39 Department of Labor to the extent such collection prevents the violator from making all payments required under subsection 2. 40

7. Powers of director. In any investigation or proceeding under this section, the
director shall have has, in addition to all other powers granted by law, the authority to
examine books and records of any employer affected by this section as set out in section
665, subsection 1.

8. Rules. The Department of Labor shall adopt rules to implement this section.
 Rules adopted pursuant to this subsection are major substantive routine technical rules as defined in Title 5, chapter 375, subchapter H-A 2-A. Initial rules must be provisionally adopted and submitted to the Legislature not later than January 15, 2003.

9. Penalties. A person that violates subsection 2 commits a civil violation for which a fine of not more than \$1,000 per violation may be adjudged. Each employee affected constitutes a separate violation. Any such fine may not be collected by the Department of Labor to the extent such collection prevents the violator from making all payments required under subsection 2.

10 10. Mass layoff. Whenever an employer lays off 100 or more employees at a 11 covered establishment, the employer within 7 days of such a layoff shall report to the director the expected duration of the layoff and whether it is of indefinite or definite 12 13 duration. The director shall, from time to time, but no less frequently than every 30 days, require the employer to report such facts as the director considers relevant to a 14 determination as to whether the lavoff constitutes a termination or relocation under this 15 section or whether there is a substantial reason to believe the affected employees will be 16 17 recalled within a reasonable time.

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SUMMARY

19 This bill clarifies and strengthens the laws governing severance pay. It adds definitions for "closing," "mass layoff," "part-time employee," "employment loss" and "gross earnings." It provides that ambiguous language of an employer regarding the 20 21 duration and nature of an employment loss may not be construed to prevent potential 22 23 liability for payment of severance. The bill changes the circumstances that mitigate 24 liability for severance pay by adding the closing of a covered establishment that is 25 necessitated by the final order of a federal, state or local government agency, including an adjudication of bankruptcy. It amends the laws governing advance notice of a closing so 26 27 they conform to the federal Worker Adjustment and Retraining Notification Act, also 28 known as the WARN Act. 29 United States Code, Sections 2101 to 2109 (2014) and 29 changes the designation of rules from major substantive to routine technical.