

131st MAINE LEGISLATURE

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Legislative Document

No. 1835

H.P. 1167

House of Representatives, April 27, 2023

An Act to Require the State to Notify Indian Tribes and Indian Nations When New Laws Are Enacted That Need to Be Certified

Reference to the Committee on Judiciary suggested and ordered printed.

ROBERT B. HUNT

Clerk

Presented by Speaker TALBOT ROSS of Portland.
Cosponsored by Senator BENNETT of Oxford and
Representatives: DANA of the Passamaquoddy Tribe, FAULKINGHAM of Winter Harbor,
MOONEN of Portland, RECKITT of South Portland, Senators: BAILEY of York, CARNEY
of Cumberland.

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 3 MRSA §602, as amended by PL 1985, c. 672, §§1 and 4, is further amended to read:

§602. Designation of officer

The governor and council of the Penobscot Nation, the Joint Tribal Council of the Passamaquoddy Tribe and the council of the Houlton Band of Maliseet Indians shall each designate, by name and title, the officer authorized to execute the certificate of approval of legislation required by section 601 and to execute the certificate of approval or to communicate the tribal government's denial of certification and any request for tribal-state consultation pursuant to Title 5, section 11057. The designation shall must be in writing and filed with the Secretary of State no later than the first Wednesday in January in the First Regular Session of the Legislature, except that the designation for the Houlton Band of Maliseet Indians must be filed with the Secretary of State no later than 45 days after adjournment of the Second Regular Session of the 112th Legislature. The Secretary of State shall forthwith transmit certified copies of each designation to the Secretary of the Senate and the Clerk of the House of Representatives. The designation shall remain remains in effect until the governor and council of the Penobscot Nation, the Joint Tribal Council of the Passamaquoddy Tribe or the council of the Houlton Band of Maliseet Indians make makes a new designation.

Sec. 2. 3 MRSA §603, as enacted by PL 1989, c. 148, §§2 and 4, is amended to read:

§603. Designation of officer; Aroostook Band of Micmaes Mi'kmaq Nation

The council of the Aroostook Band of Micmaes Mi'kmaq Nation shall designate, by name and title, the officer authorized to execute the certificate of approval of legislation required by section 601 and to execute the certificate of approval or to communicate the council's denial of certification and any request for tribal-state consultation pursuant to Title 5, section 11057. The designation shall must be in writing and filed with the Secretary of State no later than the first Wednesday in January in the First Regular Session of the Legislature. The Secretary of State shall forthwith transmit certified copies of the designation to the Secretary of the Senate and the Clerk of the House of Representatives. The designation shall remain remains in effect until the council of the Aroostook Band of Micmaes Mi'kmaq Nation makes a new designation.

Sec. 3. 5 MRSA §11057 is enacted to read:

§11057. Process for certification of legislation by Indian tribe

- <u>1. Definitions.</u> As used in this section, unless the context otherwise indicates, the <u>following terms have the following meanings.</u>
 - A. "Date of enactment" means the date that the Governor signs the legislation, the date that the unsigned legislation has the same force and effect pursuant to the Constitution of Maine, Article IV, Part Third, Section 2 as if the Governor had signed it or the date that the Governor's veto of the legislation is overridden.
 - B. "Legislation" means a public law, a private and special law or a resolve.

2. Designation of officer. The officer designated by the governor and council of the Penobscot Nation, the Joint Tribal Council of the Passamaquoddy Tribe or the council of the Houlton Band of Maliseet Indians under Title 3, section 602 or by the council of the Mi'kmaq Nation under Title 3, section 603 is authorized to execute a certification of approval of legislation and to communicate the relevant tribal government's denial of certification and any request for tribal-state consultation as described in this section.

- 3. Approval required. Whenever legislation is enacted that expressly references or applies to the Penobscot Nation, the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians, the Mi'kmaq Nation or one or more federally recognized Indian tribes within the State or members of those Indian tribes, the legislation may not take effect without the approval of the tribal government of the affected Indian tribe. When approval of legislation by an Indian tribe is required by this subsection, certification of that approval must be made to the Secretary of State by the officer of the affected Indian tribe designated under subsection 2.
- 4. Notice. Except as provided in subsection 5, within 45 days after final adjournment of a legislative session, the Secretary of State shall notify each officer designated under subsection 2 of each item of legislation enacted during the legislative session that will not take effect unless the Secretary of State receives written certification from the officer designated under subsection 2 that the tribal government approves of the provisions of that legislation. The notice must inform the officer of the process and deadline under subsection 6 for submitting for each item of legislation a certificate of approval or for submitting a certificate of disapproval with or without a request for tribal-state consultation.
- 5. Emergency legislation. The Secretary of State shall notify each officer designated under subsection 2 within 45 days after the date of enactment of legislation that was enacted or finally passed as an emergency measure pursuant to the Constitution of Maine, Article IV, Part Third, Section 16 and that will not take effect unless the Secretary of State receives written certification from the officer that the tribal government approves of the provisions of the legislation. The notice must inform the officer of the process and deadline under subsection 6 for submitting a certificate of approval or for submitting a certificate of disapproval with or without a request for tribal-state consultation.
- 6. Deadline; content and effect of certificate of approval or disapproval. Within 60 days of receipt of the notice from the Secretary of State under subsection 4 or 5, the officer designated under subsection 2 shall provide to the Secretary of State the tribal government's certificate of approval or disapproval. A certificate of disapproval may be accompanied by a request for tribal-state consultation pursuant to subsection 7. A certificate of approval or disapproval must include the date and manner of the tribal government's approval or disapproval of the legislation and is prima facie evidence of approval or disapproval, respectively. Failure of the Secretary of State to receive a certificate of approval or disapproval within the time frame established in this subsection is prima facie evidence of disapproval. Upon receipt of a certificate of approval or disapproval, the Secretary of State shall transmit certified copies of the certificate to the Secretary of the Senate and the Clerk of the House of Representatives. Upon receipt of a request for tribal-state consultation, the Secretary of State shall transmit certified copies of the request to the Governor, the Secretary of the Senate and the Clerk of the House of Representatives.

7. Tribal-state consultation. Upon receipt of a request from a tribal government for tribal-state consultation under this section, the Governor, in consultation with the tribal government, shall establish a process for tribal-state consultation and collaboration. At a minimum, the process must allow the Indian tribe a reasonable opportunity to provide information, advice and opinions on the subject of the legislation that was disapproved by the tribal government under this section and must require the Governor to consider the information, advice and opinions the Governor received from the Indian tribe when deciding whether and how to propose new legislation on the same or closely related subjects.

10 SUMMARY

This bill provides that legislation that expressly identifies or applies to a federally recognized Indian tribe or tribes in the State or to the members of such a tribe or tribes may not take effect without the approval of the tribal government of the affected Indian tribe or tribes. The bill requires the Secretary of State to notify each affected Indian tribe of the enactment of such legislation and of the deadline and process for the tribal government to communicate its approval or disapproval of the legislation. Under the bill, a tribal government that disapproves of such legislation may request that the Governor collaborate with the Indian tribe to establish a process for tribal-state consultation regarding the subject matter of the legislation.