

## **127th MAINE LEGISLATURE**

## **FIRST REGULAR SESSION-2015**

Legislative Document	No. 870
S.P. 315	In Senate, March 12, 2015

## An Act To Amend the Maine Spruce Budworm Management Laws

Submitted by the Department of Agriculture, Conservation and Forestry pursuant to Joint Rule 204.

Reference to the Committee on Agriculture, Conservation and Forestry suggested and ordered printed.

Heath & Print

HEATHER J.R. PRIEST Secretary of the Senate

Presented by Senator DILL of Penobscot. Cosponsored by Representative NOON of Sanford and Senator: SAVIELLO of Franklin, Representatives: BLACK of Wilton, MAREAN of Hollis. 1 Be it enacted by the People of the State of Maine as follows:

Sec. 1. 12 MRSA §8422, sub-§§1, 2 and 4, as enacted by PL 1979, c. 737, §12, are amended to read:

**1. Supply of wood.** The protection of an adequate Monitoring the status of and
 <u>reporting on the</u> present and future supply of wood to support the long-term economic
 needs of the State and of its forest products industries;

- 2. Development of program. The development and utilization in both the public
   and private sectors of forest protection and management programs which that are cost effective, biologically sound and responsive to the public's environmental and health
   concerns of the public;
- 4. Private efforts; pest management. The encouragement of private efforts to
   undertake a variety of integrated pest management techniques which that result in a long term reduction in the susceptibility vulnerability of the state's State's forests to spruce
   budworm infestation and loss;
- 15 Sec. 2. 12 MRSA §8422, sub-§4-A is enacted to read:
- 4-A. Presalvage and salvage harvesting. The regulation of presalvage and salvage
   harvesting designed to reduce losses of timber while protecting public trust resources;
- 18 Sec. 3. 12 MRSA §8422, sub-§§5 to 7, as enacted by PL 1979, c. 737, §12, are
   19 amended to read:
- 5. Implementation. The implementation of equitable methods for determining
   private and public participation in, and financing of, spruce budworm suppression and
   prevention management programs, including provision for voluntary participation in
   future insecticide spray projects;
- 6. Regulatory review. The provision for adequate regulatory review of <u>any</u>
   proposed insecticide spray projects by <u>an independent state agency the Department of</u>
   Agriculture, Conservation and Forestry, Board of Pesticides Control; and
- 7. Management options. The provision of management and utilization assistance
   programs options for small forest landowners designed to minimize impacts of spruce
   budworm infestation and loss.
- 30 Sec. 4. 12 MRSA §8423-A, sub-§§2 and 4, as enacted by PL 1981, c. 278, §2,
   31 are repealed.
- 32 Sec. 5. 12 MRSA §8423-A, sub-§5, as enacted by PL 1981, c. 278, §2, is 33 amended to read:
- 5. Forest land owners. "Forest land owners" means persons who own forest lands
   within the district, including, without limitation, persons owning or claiming timber and
   grass rights in public reserved land located within the district.

 Sec. 6. 12 MRSA §8423-A, sub-§6, as enacted by PL 1981, c. 278, §2 and amended by PL 2011, c. 657, Pt. W, §7 and PL 2013, c. 405, Pt. A, §23, is further amended to read:
 6. Management program. "Management program" means all activities undertaken

6. Management program. "Management program" means all activities undertaken
by the Bureau of Forestry in connection with the short-term and long-term suppression,
control and prevention management of spruce budworm infestations, including, without
limitation, any activities undertaken in connection with spray projects, spruce budworm
survey and detection activities, targeting silvicultural, marketing and integrated pest
management programs, research, methods development and related activities and any
involvement in any spray activities.

11 Sec. 7. 12 MRSA §8423-A, sub-§7-A is enacted to read:

**7-A. Presalvage and salvage harvesting.** "Presalvage and salvage harvesting"
 means the harvesting of trees vulnerable to damage.

- Sec. 8. 12 MRSA §8423-A, sub-§§8 and 10, as enacted by PL 1981, c. 278, §2,
   are repealed.
- 16Sec. 9. 12 MRSA §8423-A, sub-§11, as enacted by PL 1981, c. 278, §2 and17amended by PL 2011, c. 657, Pt. W, §7 and PL 2013, c. 405, Pt. A, §23, is repealed.
- 18 Sec. 10. 12 MRSA §8423-A, sub-§13 is enacted to read:

1913. Spruce budworm timber harvesting standards. "Spruce budworm timber20harvesting standards" means standards for presalvage and salvage harvesting of spruce21and fir stands vulnerable to and subject to spruce budworm damage.

- 22 Sec. 11. 12 MRSA §8423-B, as enacted by PL 1981, c. 278, §3, is repealed.
- 23 Sec. 12. 12 MRSA §8423-C is enacted to read:
- 24 §8423-C. Presalvage and salvage harvesting

25 **1. Regulation.** The Department of Agriculture, Conservation and Forestry shall 26 regulate the presalvage and salvage harvesting of forest stands that, based on the 27 proportion of balsam fir, white spruce, red spruce, black spruce, other softwood and 28 hardwood components present, have significant risk of damage from spruce budworm.

- 29A. The assessments of risk and vulnerability of a specific forest stand must be30supported by adequate data.
- 31B. A forest stand that is identified for presalvage and salvage harvesting must have a32documented history of recent spruce budworm moth presence or foliage damage from33spruce budworm feeding.
- 34C. Areas designated for presalvage and salvage harvesting must be inspected and35verified by a licensed forester in the employ of the bureau.

- 1**2. Notification.** Prior to beginning timber harvesting pursuant to this subchapter, a2landowner or designated agent shall notify the bureau in accordance with the notification3requirements set forth in chapter 805, subchapter 5.
- 3. Reporting. Timber harvests conducted pursuant to this subchapter are subject to
   the same reporting requirements set forth in chapter 805, subchapter 5, except that the
   director may require additional information to be reported to satisfy the requirements of
   this subchapter.

4. Confidentiality. Information contained in reports filed in accordance with rules
 adopted pursuant to this section may not be made public, except that summary reports
 may be published that use aggregated data that do not reveal the activities of an
 individual person or firm. Forms submitted pursuant to this section must be available for
 the use of the State Tax Assessor for the administration of Title 36.

- **5. Rules.** The commissioner shall adopt rules to implement this section, including
   rules establishing spruce budworm timber harvesting standards. Rules adopted pursuant
   to this subsection are major substantive rules as defined in Title 5, chapter 375,
   subchapter 2-A.
- The rules must provide for adequate review of any proposed presalvage or salvage
   harvesting in protection subdistricts within the jurisdiction of the Maine Land Use
   Planning Commission.
- 20The Commissioner of Agriculture, Conservation and Forestry shall consult with the21Commissioner of Environmental Protection and the Commissioner of Inland Fisheries22and Wildlife to ensure that rules adopted under this subchapter are consistent with23wildlife habitat and environmental protection.
- 24Sec. 13. 12 MRSA §8424, sub-§1, as enacted by PL 1979, c. 737, §12 and25amended by PL 2011, c. 657, Pt. W, §7 and PL 2013, c. 405, Pt. A, §23, is further26amended to read:
- General authority. In accordance with the provisions of this subchapter, the
   Bureau of Forestry, acting under the supervision of the director, shall be empowered to
   may plan for and undertake activities related to spray projects and spruce budworm
   management programs on behalf of the State.
- 31 Sec. 14. 12 MRSA §8424, sub-§2, as amended by PL 2011, c. 657, Pt. W, §7; c.
  32 662, §10; and PL 2013, c. 405, Pt. A, §23, is repealed.
- 33 Sec. 15. 12 MRSA §8424, sub-§3, as amended by PL 1985, c. 58, §1, is repealed.
- 34
   Sec. 16.
   12 MRSA §8424, sub-§§4 and 5, as enacted by PL 1979, c. 737, §12, are repealed.
- 36 Sec. 17. 12 MRSA §8424, sub-§6, as amended by PL 1983, c. 623, is repealed.

Sec. 18. 12 MRSA §8424, sub-§§7 and 8, as enacted by PL 1979, c. 737, §12 1 2 and amended by PL 2011, c. 657, Pt. W, §7 and PL 2013, c. 405, Pt. A, §23, are further 3 amended to read: 4 7. Technical assistance programs. The Bureau of Forestry shall undertake to 5 develop and implement budworm management use its authorized technical assistance 6 programs for small wood lot owners to assist landowners with spruce budworm 7 management issues. 8 8. Supply-demand analyses. The Bureau of Forestry shall conduct or cause to be 9 conducted an analysis analyses of future supply and demand for the spruce and fir 10 resources of the State. The purpose of such analysis shall be to determine the types and 11 levels of future spruce budworm protection needs and strategies for such spruce and fir 12 resources. 13 Sec. 19. 12 MRSA §8424, sub-§9, as enacted by PL 1979, c. 737, §12 and amended by PL 2011, c. 657, Pt. W, §§5 and 7 and PL 2013, c. 405, Pt. A, §23, is 14 15 repealed. 16 Sec. 20. 12 MRSA §8425, as enacted by PL 1979, c. 737, §12 and amended by PL 17 2011, c. 657, Pt. W, §§5 and 7 and PL 2013, c. 405, Pt. A, §23, is repealed. 18 Sec. 21. 12 MRSA §8426, as amended by PL 1985, c. 664, §1; PL 2011, c. 657, 19 Pt. W, §7; and PL 2013, c. 405, Pt. A, §23, is repealed. 20 Sec. 22. 12 MRSA §8427, as corrected by RR 2013, c. 2, §19, is repealed. 21 Sec. 23. 12 MRSA §8428, sub-§§2 and 3, as enacted by PL 1979, c. 737, §12, 22 are repealed. 23 Sec. 24. 12 MRSA §8428, sub-§4, as enacted by PL 1979, c. 737, §12 and 24 amended by PL 2011, c. 657, Pt. W, §6, is repealed. 25 Sec. 25. 12 MRSA §8428, sub-§5, as enacted by PL 1979, c. 737, §12, is 26 amended to read: 27 5. Entry on lands. The director or his the director's representatives may enter, upon reasonable advance notice to the landowner, at any reasonable time and in a reasonable 28 29 manner, any tract of land for on which application pursuant to section 8424, subsection 2, 30 has been made in order to inspect the same free of any charge or cost imposed by the 31 owner or his agents a spruce budworm management program is being conducted or is 32 proposed to be conducted. Sec. 26. 12 MRSA §8428, sub-§6, as enacted by PL 1979, c. 737, §12, is 33 34 repealed. 35 Sec. 27. 12 MRSA §8428, sub-§7, as enacted by PL 1979, c. 737, §12, is 36 amended to read:

Contractual authority. The director, with the approval of the commissioner,
 shall have the authority to may enter into contracts for the acquisition of insecticides,
 aircraft, personnel and other goods and services necessary or appropriate for management
 programs and for other purposes related to this subchapter.

5 Sec. 28. 12 MRSA §8428, sub-§8, as enacted by PL 1979, c. 737, §12, is 6 repealed.

7 Sec. 29. 12 MRSA §8428, sub-§10, as corrected by RR 2013, c. 1, §24, is amended to read:

9 10. Report. The director shall, at the end of each calendar year, undertake a 10 complete financial review of any spruce budworm management program activities undertaken that year and shall make a full report on the activities to the next session of 11 the Legislature. The report shall must include, but not be limited to, sources of funding, 12 13 private, state or federal and total expenditures broken down in the following categories: Insecticides, aircraft, monitoring, research and other appropriate categories. Also to be 14 15 included shall be a statement of any remaining balance by source, private, state or federal spruce budworm survey and monitoring activities and findings, outcomes of any research 16 or methods development activities, levels and outcomes of harvest monitoring for 17 18 harvests conducted under rules adopted pursuant to this subchapter, scopes of landowner assistance activities conducted and other issues as appropriate. Reports required under 19 20 this subsection must use aggregated data that do not reveal the activities of an individual 21 person or firm.

22 Sec. 30. 12 MRSA §8428, sub-§11, as enacted by PL 1985, c. 664, §3, is 23 repealed.

Sec. 31. 12 MRSA §8430, as amended by PL 1987, c. 183, §4; PL 2011, c. 657,
Pt. W, §7; and PL 2013, c. 405, Pt. A, §23, is further amended to read:

26 **§8430. Research** 

1. Authority. The Bureau of Forestry, acting through its director, with the approval 27 28 of the commissioner, may make grants of funds and enter into contracts for purposes of 29 research related to forest management strategies, effects on wildlife and wildlife habitat, insecticide and spray application technologies, integrated pest management techniques, 30 31 forest product marketing and utilization and other issues pertinent to the purposes of this 32 subchapter. This research may be funded with any funds available, provided that as long 33 as the cost of environmental and health monitoring of spray projects shall be are part of 34 annual spray project costs and not paid out of General Fund moneys.

**2. Research on public lands.** The commissioner, director or other chief executive officer of any state agency having jurisdiction over any public land may make that land <u>over which the commissioner, director or officer has jurisdiction</u> available on such terms and conditions as he deems the commissioner, director or officer considers reasonable to any public or private nonprofit entity engaged in spruce budworm control research and related silvicultural control research. The director shall likewise encourage private landowners within the State to make their lands available for the same purposes. Sec. 32. 36 MRSA §112, sub-§8, ¶C, as amended by PL 2011, c. 548, §10, is
 repealed.

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## **SUMMARY**

4 This bill updates the Maine Spruce Budworm Management Act to eliminate outdated 5 language, such as that referring to pesticide spraying, and to add language governing 6 presalvage and salvage harvesting of forest stands that have a significant risk of damage 7 from spruce budworm.