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S.P. 305

In Senate, March 9, 2021

An Act To Improve Affordable Housing Options and Services To Address Homelessness

Reference to the Committee on Taxation suggested and ordered printed.

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DAREK M. GRANT Secretary of the Senate

Presented by Senator DESCHAMBAULT of York. Cosponsored by Speaker FECTEAU of Biddeford and Representatives: ARFORD of Brunswick, GERE of Kennebunkport, RIELLY of Westbrook, SALISBURY of Westbrook, SHEEHAN of Biddeford.

1	Be it enacted by the People of the State of Maine as follows:
2 3	Sec. 1. 30-A MRSA §5225, sub-§1, ¶ A , as amended by PL 2011, c. 101, §12, is further amended to read:
4 5	A. Costs of improvements made within the tax increment financing district, including, but not limited to:
6	(1) Capital costs, including, but not limited to:
7 8 9 10	(a) The acquisition or construction of land, improvements, public ways, buildings, structures, fixtures and equipment for public, arts district, new or existing recreational trail, commercial, affordable housing or transit-oriented development district use.
11 12 13 14 15 16 17 18	(i) Eligible transit-oriented development district capital costs include but are not limited to: transit vehicles such as buses, ferries, vans, rail conveyances and related equipment; bus shelters and other transit-related structures; benches, signs and other transit-related infrastructure; bicycle lane construction and other bicycle-related improvements; pedestrian improvements such as crosswalks, crosswalk signals and warning systems and crosswalk curb treatments; and the nonresidential commercial portions of transit-oriented development projects.
19 20 21 22 23 24	(ii) Eligible recreational trail-related development district capital costs include but are not limited to new or existing trails, including bridges that are part of the trail corridor, used all or in part for all-terrain vehicles, snowmobiles, hiking, bicycling, cross-country skiing or other related multiple uses, signs, crosswalks, signals and warning systems and other related improvements.
25 26 27	(iii) Eligible development district capital costs for public ways include but are not limited to scenic turnouts, signs, railing and other related improvements:
28 29	(iv) Costs for the development for affordable housing allowed under subchapter 3;
30 31	(b) The demolition, alteration, remodeling, repair or reconstruction of existing buildings, structures and fixtures;
32	(c) Site preparation and finishing work; and
33 34 35 36	(d) All fees and expenses that are eligible to be included in the capital cost of such improvements, including, but not limited to, licensing and permitting expenses and planning, engineering, architectural, testing, legal and accounting expenses;
37 38 39 40	(2) Financing costs, including, but not limited to, closing costs, issuance costs and interest paid to holders of evidences of indebtedness issued to pay for project costs and any premium paid over the principal amount of that indebtedness because of the redemption of the obligations before maturity;
41	(3) Real property assembly costs;

1 2	(4) Professional service costs, including, but not limited to, licensing, architectural, planning, engineering and legal expenses;
3 4 5	(5) Administrative costs, including, but not limited to, reasonable charges for the time spent by municipal or plantation employees in connection with the implementation of a development program;
6 7	(6) Relocation costs, including, but not limited to, relocation payments made following condemnation;
8 9 10 11	(7) Organizational costs relating to the establishment of the district, including, but not limited to, the costs of conducting environmental impact and other studies and the costs of informing the public about the creation of development districts and the implementation of project plans; and
12 13 14	(8) In the case of transit-oriented development districts, ongoing costs of adding to an existing transit system or creating a new transit service and limited strictly to transit operator salaries, transit vehicle fuel and transit vehicle parts replacements;
15 16	Sec. 2. 30-A MRSA §5225, sub-§1, ¶B, as amended by PL 2019, c. 148, §2, is further amended to read:
17 18 19	B. Costs of improvements that are made outside the tax increment financing district but are directly related to or are made necessary by the establishment or operation of the district, including, but not limited to:
20 21 22 23 24 25	(1) Costs related to the construction, alteration or expansion of any facilities not located within the district that are required due to improvements or activities within the district, including, but not limited to, sewage treatment plants, water treatment plants or other environmental protection devices; storm or sanitary sewer lines; water lines; electrical lines; improvements to public safety facilities; and amenities on streets;
26 27	(2) Costs of public safety improvements related to the establishment of the district; and
28 29 30	(3) Costs of funding to mitigate any adverse impact of the district upon the municipality or plantation and its constituents. This funding may be used for public facilities and improvements if:
31 32	(a) The public facilities or improvements are located in a downtown tax increment financing district; and
33 34 35	(b) The entire tax increment from the downtown tax increment financing district is committed to the development program of the tax increment financing district; and
36 37	(4) Costs related to the construction or development of affordable housing in support of municipal economic development activities;
38 39	Sec. 3. 30-A MRSA §5225, sub-§1, ¶C, as amended by PL 2019, c. 604, §3 and c. 625, §3, is repealed and the following enacted in its place:
40 41 42	C. Costs related to economic development, environmental improvements, fisheries and wildlife or marine resources projects, recreational trails, broadband service development, expansion or improvement, including connecting to broadband service

1 2 3	outside the tax increment financing district, employment training or the promotion of workforce development and retention within the municipality or plantation, including, but not limited to:
4 5 6	(1) Costs of funding economic development programs or events developed by the municipality or plantation or funding the marketing of the municipality or plantation as a business or arts location;
7 8 9	(2) Costs of funding environmental improvement projects developed by the municipality or plantation for commercial or arts district use or related to such activities;
10 11	(3) Funding to establish permanent economic development revolving loan funds, investment funds and grants;
12 13 14 15 16	(4) Costs of services and equipment to provide skills development and training, including scholarships to in-state educational institutions or to online learning entities when in-state options are not available, for jobs created or retained in the municipality or plantation. These costs must be designated as training funds in the development program;
17 18 19	(5) Costs associated with quality child care facilities and adult care facilities, including finance costs and construction, staffing, training, certification and accreditation costs related to child care and adult care;
20 21 22 23 24 25 26	(6) Costs associated with new or existing recreational trails determined by the department to have significant potential to promote economic development, including, but not limited to, costs for multiple projects and project phases that may include planning, design, construction, maintenance, grooming and improvements with respect to new or existing recreational trails, which may include bridges that are part of the trail corridor, used all or in part for all-terrain vehicles, snowmobiles, hiking, bicycling, cross-country skiing or other related multiple uses;
27	(7) Costs associated with a new or expanded transit service, limited to:
28 29 30 31	(a) Transit service capital costs, including but not limited to: transit vehicles such as buses, ferries, vans, rail conveyances and related equipment; bus shelters and other transit-related structures; and benches, signs and other transit-related infrastructure; and
32 33 34 35	(b) In the case of transit-oriented development districts, ongoing costs of adding to an existing transit system or creating a new transit service and limited strictly to transit operator salaries, transit vehicle fuel and transit vehicle parts replacements;
36 37	(8) Costs associated with the development of fisheries and wildlife or marine resources projects;
38 39 40 41	(9) Costs related to the construction or operation of municipal or plantation public safety facilities, the need for which is related to general economic development within the municipality or plantation, not to exceed 15% of the captured assessed value of the development district;
42 43	(10) Costs associated with broadband and fiber optics expansion projects, including preparation, planning, engineering and other related costs in addition to

1 2	the construction costs of those projects. If an area within a municipality or plantation is unserved with respect to broadband service, as defined by the
3	ConnectMaine Authority as provided in Title 35-A, section 9204-A, subsection 1,
4	broadband and fiber optics expansion projects may serve residential or other
5	nonbusiness or noncommercial areas in addition to business or commercial areas
6	within the municipality or plantation; and
7	(11) Costs associated with the development and support of:
8	(a) Affordable housing in the municipality to serve ongoing economic
9	development efforts, including the further development of downtown districts;
10	and
11 12	(b) Housing programs and services to assist those who are homeless in the municipality;
13	Sec. 4. 30-A MRSA §5225, sub-§1, ¶D, as amended by PL 2011, c. 101, §15, is
14	further amended to read:
15	D. Costs of constructing or improving facilities or buildings leased by State
16	Government or a municipal or plantation government that are located in approved
17	downtown tax increment financing districts-; and
18	Sec. 5. 30-A MRSA §5225, sub-§1, ¶E is enacted to read:
19	E. Costs associated with the development of affordable housing or housing services
20	for persons who are homeless for the purposes of providing an incentive for
21	development within the municipality.
22	SUMMARY
23	This bill permits tax increment financing to be used by a municipality to cover costs
24	associated with the development of affordable housing in and outside development
25	districts, for the use in supporting housing services for persons who are homeless, for the
26	purpose of providing an incentive for development within the municipality. The bill also
27	corrects a conflict in the Maine Revised Statutes, Title 30-A, section 5225, subsection 1,
28	paragraph C, which was amended by Public Law 2019, chapter 604 and chapter 625, by
29	incorporating the changes made by both laws.