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No. 1021

H.P. 704

House of Representatives, March 19, 2015

An Act To Amend the Laws Pertaining to the Maine Public Employees Retirement System

Reference to the Committee on Appropriations and Financial Affairs suggested and ordered printed.

R(+ B. Hunt

ROBERT B. HUNT Clerk

Presented by Representative ROTUNDO of Lewiston.

1 Be it enacted by the People of the State of Maine as follows:

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- Sec. 1. 2 MRSA §1-A, sub-§1, ¶D, as enacted by PL 1985, c. 801, §§1 and 7, is
 amended to read:
 - D. Whatever adjustments are made under Title 5, sections section 17806 and 18407 shall must be applied to payments made under this section.
- 6 Sec. 2. 5 MRSA §17054, sub-§3, as amended by PL 2011, c. 606, §9, is further 7 amended to read:

8 3. Recovery of overpayments by the retirement system. Any amounts due the 9 retirement system as the result of overpayment or erroneous payment of benefits, an 10 excess refund of contributions or overpayment or erroneous payment of life insurance benefits may be recovered from an individual's contributions, any benefits or life 11 insurance benefits payable under this Part to the individual or the beneficiary of the 12 13 individual or any combination of contributions and benefits. If the overpayment or excess refund of contributions resulted from a mistake of or incorrect information 14 15 provided by an employee of the retirement system, or a mistake of the retiree or the 16 recipient of the benefit or life insurance benefit, a penalty or interest may not be assessed by the retirement system. In all cases of recovery of overpayments through the reduction 17 18 of a retirement benefit, whether with or without the assessment of interest by the retirement system, the recovery practices must be reasonable and consider the personal 19 20 economic stability of the retiree in the establishment of the recovery schedule. The 21 executive director may also take action to recover those amounts due from any amounts payable to the individual by any other state agency or by an action in a court of 22 23 competent jurisdiction. Whenever the executive director makes a decision to recover any 24 amounts under this subsection, that decision is subject to appeal under section 17451.

25 Employers are responsible for enrolling employees in the correct retirement plan. The 26 retirement system shall provide training, education and information to assist employers in 27 the correct enrollment of employees. If an employee is enrolled in the incorrect retirement plan by the employer through no fault of the employee, the employee may not 28 29 lose any retirement benefits. The State is not responsible for the employer contribution 30 when the employer is a school district, municipality or county and those contributions and 31 assessed interest, if applicable, must be paid to the retirement system by the school 32 district, municipality or county;.

In the event of a dispute as to the proper enrollment of an employee in the correct
 retirement plan, the board shall make the final and determining decision;

35 Sec. 3. 5 MRSA §17054-A, as enacted by PL 2009, c. 474, §12, is amended to read:

37 §17054-A. Responsibilities of employers and the retirement system

Employers are responsible for providing procedures by which employees for whom membership in the retirement system is optional make a membership election, for maintaining all records relevant to the election process and an individual employee's election and for informing the retirement system as to employee elections in accordance

1 with procedures established by the executive director. The retirement system is 2 responsible to ensure for ensuring that its records accurately reflect the information 3 provided by the employer. With respect to matters related to participation and membership in the retirement system other than those specified in this section, the 4 5 retirement system and the board retain responsibility and authority according to 6 applicable retirement system law and rules as to the employer and the employees to 7 whom this Part applies, including the authority to make final administrative decisions. The retirement system has the authority and responsibility to require payment by the 8 9 employer of any funding due the retirement system resulting from the employer's failure, as determined in the sole discretion of the board, to fulfill the employer's responsibilities 10 with respect to its employees and their enrollment in and benefits under the retirement 11 12 system.

13 Sec. 4. 5 MRSA §17102, sub-§7, as amended by PL 2007, c. 240, Pt. U, §5, is 14 repealed and the following enacted in its place:

15 7. Expenses. All administrative costs and expenses attributable to the administrative
 operating budget of the retirement system must be charged against the assets of the
 applicable fund.

18 Sec. 5. 5 MRSA §17103, sub-§6, as amended by PL 2009, c. 322, §2, is further
 19 amended to read:

6. Rights, credits and privileges; decisions. The board shall in all cases make the
 final and determining administrative decision in all matters affecting the rights, credits
 and privileges of all members, and of all employees who may become eligible to become
 members, of all programs of the retirement system whether in participating local districts
 or in the state service. The board is responsible for making decisions that are necessary
 to ensure the qualification of the retirement system under the Internal Revenue Code and
 other applicable federal laws.

- Whenever the board finds that, because of an error or omission on the part of the employer of a member or retired member, a member or retired member is required to make a payment or payments to the retirement system, the board may waive payment of all or part of the amount due from the member or retired member. In these instances of recovery of overpayments from members of the retirement system, the retirement system governed by section 17054, subsection 3.
- 33 Sec. 6. 5 MRSA §17103, sub-§11, ¶C, as amended by PL 1993, c. 410, Pt. L,
 §19, is repealed.

Sec. 7. 5 MRSA §17103, sub-§14, as enacted by PL 1993, c. 410, Pt. L, §22, is
 repealed.

- 37 Sec. 8. 5 MRSA §17152, sub-§2, as corrected by RR 2013, c. 2, §6, is amended
 38 to read:
- 39 **2. Retirement Allowance Fund.** The Retirement Allowance Fund; and.

1 Sec. 9. 5 MRSA §17152, sub-§3, as corrected by RR 2013, c. 2, §6, is repealed. 2 Sec. 10. 5 MRSA c. 421, sub-c. 4, art. 4, as amended, is repealed. 3 Sec. 11. 5 MRSA §17451, sub-§1, ¶E is enacted to read: 4 E. The board shall make all decisions necessary to determine applicable state law in 5 a manner that does not jeopardize the qualification status of the retirement system under the Internal Revenue Code and other applicable federal laws. 6 7 Sec. 12. 5 MRSA §18201, sub-§3-A, as enacted by PL 1997, c. 709, §1, is 8 amended to read: 9 3-A. Compliance with federal law. The local district is responsible for compliance 10 with 26 Code of Federal Regulations, Part 31, with Section 401 of the United States Internal Revenue Code and with other relevant federal law and rules with respect to its 11 employees, including employees to whom section sections 18252 and 18252-A applies 12 apply. The board shall make a final determination regarding whether an employee is 13 eligible to participate in the Participating Local District Retirement Program. 14 15 Sec. 13. 5 MRSA §18252, first ¶, as amended by PL 2011, c. 449, §14, is further amended to read: 16 17 A person who is or would be covered by the United States Social Security Act as a result of employment by a participating local district with Social Security coverage may 18 19 elect to be a member in the Participating Local District Retirement Program. A person 20 must make an election at the time of initial hire or on the date of first eligibility to participate, whichever occurs earlier, whether to be a member of the program. Once an 21 22 election is made under this section, the election is irrevocable with respect to all 23 subsequent employment with the same employer when membership in the program is not 24 mandatory. The retirement system and the board have responsibility and authority for participation and membership issues or disputes according to applicable retirement 25 system law and rules relative to the participating local districts and their employees to 26 27 whom this section applies, including the authority to make final administrative decisions. 28 Sec. 14. 5 MRSA §18253, sub-§1, ¶D, as amended by PL 1995, c. 363, §1 and 29 PL 2007, c. 58, §3, is further amended to read: 30 D. For the purposes of this subsection, an employee of the Maine Public Employees 31 Retirement System who is a member on January 1, 1994 is considered to be 32 reemployed with a new employer. If an employee returns to state service during the period that begins on July 1, 1995 and ends 180 days after the date upon which the 33 initial collective bargaining agreement between the Maine Public Employees 34 35 Retirement System and the collective bargaining agent that represents the employees of the system becomes effective, all funds transferred to the account of the Maine 36 Public Employees Retirement System as the new employer on behalf of the employee 37 38 from the State's account must be returned to the State's account. For the purpose of 39 service, breaks in service and benefit accruals, the employee must be treated as if the 40 employee had remained in state service throughout the period in question. For purposes of this paragraph, "becomes effective" means that the collective bargaining
 agreement has been signed and ratified by both parties and approved by the
 Legislature as provided by section 17103, subsection 14.

4 Sec. 15. 5 MRSA §18806, sub-§1, as amended by PL 2007, c. 491, §253, is 5 further amended to read:

1. Districts with employees covered by the Social Security Act. A participating
 local district with employees covered by the United States Social Security Act may
 provide service retirement benefits for employees not covered by a special plan that equal
 1% of the member's average final compensation multiplied by the number of years of
 membership service. Members The board shall establish by rule the rate at which
 members covered by this benefit shall contribute to the Participating Local District
 Retirement Program at the rate of 3% of earnable compensation.

- SUMMARY
- 14 This bill does the following:

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It clarifies that cost-of-living adjustments for benefit recipients from the
 Governor's Retirement Fund are the same as those paid to benefit recipients from the
 State Employee and Teacher Retirement Program;

18 2. It clarifies the authority and responsibilities of the Board of Trustees of the Maine Public Employees Retirement System with respect to eligibility and membership issues 19 20 that arise in the context of the Participating Local District Retirement Program. In Kennebec County v. Maine Public Employees Retirement System, 2014 ME 26 21 (February 20, 2014), the Law Court held that the retirement system did not have the 22 statutory authority to make final administrative decisions with respect to enrollment 23 24 election matters, when the local employer's employees were not members of the Maine 25 Public Employees Retirement System. This bill provides explicit statutory authority for 26 the retirement system and the board to continue to make such determinations, as they had 27 prior to the court's decision. Consistent adherence to federal law is required to ensure that the retirement plan of the Maine Public Employees Retirement System remains a 28 29 qualified governmental retirement plan entitled to favorable tax treatment under the United States Internal Revenue Code of 1986, as amended; 30

- 3. It codifies language enacted in Public Law 2007, chapter 240, Part U, section 8 to
 make clear that administrative costs and expenses attributable to the administrative
 operating budget of the Maine Public Employees Retirement System are charged against
 the assets of applicable funds;
- 4. It repeals obsolete language pertaining to information included in the retirement
 system's annual report to the Legislature;
- 37 5. It removes the requirement that the Legislature approve collective bargaining
 38 agreements between the retirement system and its employees;

- 1 6. It amends and repeals existing laws to reflect that the retirement system no longer 2 administers a distinct expense fund, since all administrative expenses are paid out of 3 applicable fund assets; and
- 7. It makes the manner in which the member contribution rate is established for
 specific members of the Participating Local District Retirement Program consistent with
 how member contribution rates are established for all other members of the program.