

## 132nd MAINE LEGISLATURE

## FIRST REGULAR SESSION-2025

**Legislative Document** 

No. 430

H.P. 284

House of Representatives, February 4, 2025

An Act to Impose Moratoria on Hydropower Dam Removal and on Water Release from Nonhydropower Dams and to Make Other Changes to the Laws Regulating Such Dams

(EMERGENCY)

Reference to the Committee on Environment and Natural Resources suggested and ordered printed.

ROBERT B. HUNT

Clerk

Presented by Representative CAMPBELL of Orrington. Cosponsored by Representatives: RUDNICKI of Fairfield, SOBOLESKI of Phillips, STROUT of Harrington. **Emergency preamble. Whereas,** acts and resolves of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and

Whereas, hydropower dams on Maine rivers generate significant quantities of renewable energy, contribute critical tax revenue and other economic benefits to surrounding communities and support local employment, both directly and indirectly; and

Whereas, historical water levels and water flows supported by hydropower and nonhydropower dams on Maine rivers are relied upon by certain mills and other riveradjacent businesses for their operations, as well as by upstream and downstream property owners and others for water-dependent public and private recreational uses; and

Whereas, the removal of hydropower dams will result in a loss of renewable energy generation capacity and local tax revenue, economic benefits and employment, and the removal of both hydropower and nonhydropower dams will result in a significant reduction in water levels in previously dammed rivers and lakes that may impair or prevent the continued operation of mills and businesses that are dependent on water access and use, may reduce surrounding property values and may threaten water-dependent public and private recreational uses; and

Whereas, given recent developments regarding the future of certain hydropower and nonhydropower dams in the State, the moratoria on dam removal and water release provided in this legislation must take effect immediately to ensure full consideration of the associated implications of removal of, or water release from, any dam; and

Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,

## Be it enacted by the People of the State of Maine as follows:

- Sec. 1. 38 MRSA §634, sub-§5 is enacted to read:
- 5. Dam removal; moratorium. Notwithstanding subsection 4 or any other provision of this subarticle to the contrary, the department may not approve an application for a permit to remove a dam that is part of a hydropower project.
- This subsection is repealed January 1, 2027.

- **Sec. 2. 38 MRSA §902, sub-§1,** as enacted by PL 1995, c. 630, §3, is amended to read:
- 1. Consultation required. Within 180 210 days of filing a petition pursuant to section 901, a dam owner shall consult with the persons and entities listed in subsection 3 to determine whether any of them wish to assume ownership of the dam. During consultation with each person or group of persons, the owner shall explain the process set forth in this article and shall inform the person or group that the department may issue an order requiring release of the water impounded by the dam if a new owner is not located. A dam owner may meet the obligation to consult with property owners by holding a public meeting and consulting with the persons who appear at that meeting, as long as notice has been sent to each property owner as required in section 901.

- Sec. 3. 38 MRSA §902, sub-§1-A, as corrected by RR 2013, c. 2, §48, is amended to read:
  - **1-A. Extension of consultation period.** The consultation period under subsection 1 must be extended for an additional 180 210 days if:
    - A. A municipality in which the dam or impoundment is located applies to the department for an extension and demonstrates that the municipality needs additional consultation time to facilitate an agreement for municipal ownership of the dam; or
    - B. The dam owner applies to the department for an extension.

- The consultation period under subsection 1 may not be extended for more than  $\frac{180}{210}$  days regardless of the number of applications for extension under this subsection.
- **Sec. 4. 38 MRSA §902, sub-§4,** as amended by PL 1997, c. 789, §2 and affected by §5, is further amended to read:
- **4. Report on notice compliance.** The dam owner shall file a report with the department within 180 210 days of filing a petition that includes:
  - A. Evidence that the owner complied with the notice requirements set forth in section 901; and
  - B. Names and addresses of persons notified under section 901.
- **Sec. 5. 38 MRSA §902, sub-§4-A,** as corrected by RR 1997, c. 2, §64, is amended to read:
- **4-A.** Report on consultation process. The dam owner shall file a report with the department within 180 210 days of filing a petition or before the conclusion of an extension to the consultation period granted pursuant to subsection 1-A that includes:
  - A. Names and addresses of parties consulted in accordance with this section; and
  - B. The results of the consultations and whether a new owner has been located.
- **Sec. 6. 38 MRSA §903, sub-§2,** as enacted by PL 1995, c. 630, §3 and amended by PL 2011, c. 657, Pt. W, §5, is further amended to read:
- **2. Evaluation of fisheries and wildlife value.** Within 60 90 days of receiving notice under subsection 1, the Department of Inland Fisheries and Wildlife shall review the following factors and determine whether the best interest of the public requires that department to assume ownership of the dam:
  - A. The cost of maintaining the dam;
  - B. The value to fisheries and wildlife of maintaining the dam; and
- C. The value to fisheries and wildlife of releasing water from the dam.
  - The Department of Inland Fisheries and Wildlife shall notify the department of its determination. If the Department of Inland Fisheries and Wildlife determines, after considering these factors, that the best interest of the public requires it to assume ownership of the dam, the department shall issue an order directing the dam owner to transfer the dam to the Department of Inland Fisheries and Wildlife within a reasonable period of time. If the Department of Inland Fisheries and Wildlife determines that it will not assume

ownership, the department shall notify the Department of Agriculture, Conservation and Forestry.

- **Sec. 7. 38 MRSA §903, sub-§3,** as enacted by PL 1995, c. 630, §3 and amended by PL 2011, c. 657, Pt. W, §5, is further amended to read:
- 3. Evaluation of public recreational value. Within  $60 \ 90$  days of receiving notice under subsection 2, the Department of Agriculture, Conservation and Forestry shall review the following factors and determine whether the best interest of the public requires that department to assume ownership of the dam:
  - A. The cost of maintaining the dam;

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- B. The value to public recreation, conservation and public use of maintaining the dam; and
- C. The value to public recreation, conservation and public use of releasing water from the dam.

The Department of Agriculture, Conservation and Forestry shall notify the department of its determination. If the Department of Agriculture, Conservation and Forestry determines, after considering these factors, that the best interest of the public requires it to assume ownership of the dam, the department shall issue an order directing the dam owner to transfer the property to the Department of Agriculture, Conservation and Forestry within a reasonable period of time. If the Department of Agriculture, Conservation and Forestry determines that it will not assume ownership of the dam, the department shall notify the Maine Emergency Management Agency.

- **Sec. 8. 38 MRSA §903, sub-§4,** as enacted by PL 1995, c. 630, §3, is amended to read:
- **4. Evaluation of public safety value.** Within  $60 \ \underline{90}$  days of receipt of notice under subsection 3, the Maine Emergency Management Agency shall review the following factors and determine whether the best interest of the public requires that agency to assume ownership of the dam:
  - A. The cost of maintaining the dam;
  - B. The value to public safety, particularly flood protection, of maintaining the dam; and
  - C. The value to public safety, particularly flood protection, of releasing water from the dam.

The Maine Emergency Management Agency shall notify the department of its determination. If that agency determines, after considering these factors, that the best interest of the public requires it to assume ownership of the dam, the department shall issue an order directing the dam owner to transfer ownership of the dam to the Maine Emergency Management Agency within a reasonable period of time.

- Sec. 9. 38 MRSA §905, sub-§3 is enacted to read:
- 3. Water release order; moratorium. Notwithstanding subsection 1 or any other provision of this article to the contrary, the department may not issue an order to a dam owner to release water from the dam pursuant to subsection 1 and may not, at the request

of the dam owner, otherwise authorize or approve the removal of a dam governed by this article.

This subsection is repealed January 1, 2027.

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Sec. 10. Department of Environmental Protection; report. The Department of Environmental Protection shall evaluate options for implementation of processes, programs or initiatives to address negative outcomes that may be experienced by municipalities, businesses and property owners upon the removal of, or significant change in, water flows from a hydropower or nonhydropower dam, including, but not limited to, interruptions in or loss of water supply for adjacent municipalities and businesses and damage to or impairment of public and private property and infrastructure resulting from dam removal or change in water flows. In conducting the evaluation under this section, the department may, as necessary, consult with relevant agencies and other stakeholders, including, but not limited to, the Department of Agriculture, Conservation and Forestry, the Department of Inland Fisheries and Wildlife and the Department of Defense, Veterans and Emergency Management, Maine Emergency Management Agency. On or before January 1, 2026, the department shall submit to the Joint Standing Committee on Environment and Natural Resources a report outlining the department's evaluation under this section and including its recommendations along with draft legislation as necessary. After reviewing the report, the committee may report out legislation relating to the report to the Second Regular Session of the 132nd Legislature.

**Emergency clause.** In view of the emergency cited in the preamble, this legislation takes effect when approved.

23 SUMMARY

This bill amends the laws governing hydropower and nonhydropower dams as follows.

- 1. It amends the laws governing hydropower projects to prohibit the Department of Environmental Protection from approving an application for a permit to remove a dam that is part of a hydropower project. This prohibition is repealed January 1, 2027.
- 2. It amends the laws governing release from ownership and water level maintenance for nonhydropower dams to prohibit the department from issuing an order to a dam owner to release water from the dam or, at the request of the dam owner, otherwise authorize or approve the removal of a nonhydropower dam. This prohibition is repealed January 1, 2027.
- 3. It also amends the laws governing release from ownership and water level maintenance for nonhydropower dams to extend by 30 days certain statutory deadlines under those laws relating to the required consultation process to determine whether a change in dam ownership is available and relating to the assessment of certain public values associated with the dam by certain state agencies.

The bill also directs the department to evaluate options for implementation of processes, programs or initiatives to address negative outcomes that may be experienced by municipalities, businesses and property owners upon the removal of, or significant change in, water flows from a hydropower or nonhydropower dam, including, but not limited to, interruptions in or loss of water supply for adjacent municipalities and businesses and damage to or impairment of public and private property and infrastructure

- resulting from dam removal or change in water flows. On or before January 1, 2026, the department is required to submit to the Joint Standing Committee on Environment and Natural Resources a report outlining its evaluation and including its recommendations along with draft legislation as necessary. After reviewing the report, the committee may

- report out related legislation.