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**An Act To Amend the Laws Governing the Maine Turnpike Authority
and To Implement Certain Recommendations of the Government
Oversight Committee in the Office of Program Evaluation and Government
Accountability Report Concerning the Maine Turnpike Authority**

Be it enacted by the People of the State of Maine as follows:

Sec. 1. 5 MRSA §12004-F, sub-§4, as enacted by PL 1987, c. 786, §5, is amended to read:

4.

Legislative Per Diem

23 MRSA §1965~~1964~~-A

Maine Turnpike Authority, Board
of Directors

Sec. 2. 23 MRSA §1961, sub-§2, as amended by PL 1995, c. 504, Pt. C, §1, is further amended to read:

2. Cooperation with the Department of Transportation. ~~The Department of Transportation must be provided each year the operating surplus of the Maine Turnpike Authority. The Maine Turnpike Authority authority may issue bonds or other obligations to pay for Department of Transportation department projects. These amounts are considered necessary for use by the department for construction, reconstruction, operation and maintenance of all roads on the state highway system, which serve and benefit users of the turnpike by providing direct and indirect access to and from the turnpike as part of the integrated highway system. Due to the utilization of the state highway system by users of the turnpike, the turnpike and its users have received and will continue to receive a benefit from, or have caused and will continue to cause, or both, the State acting by and through the Department of Transportation department to incur costs for the construction, operation and maintenance of the state highway system, which provides direct and indirect access to and from the turnpike to areas in the State for which the State may properly be and should be compensated from the tolls to be collected. The Maine Turnpike Authority should authority must be maintained to carry out the purposes of this chapter in cooperation with the Department of Transportation department.~~

Sec. 3. 23 MRSA §1961, sub-§6, as amended by PL 1995, c. 613, §1 and affected by §7, is further amended to read:

6. Appropriation. On or before January 31st of each year, the authority shall present to each regular session of the Legislature for its approval ~~a budget for the operating expenses of the authority for the calendar year that begins after the adjournment of that regular session and the authority's revenue fund budget for the next fiscal year of the authority.~~ The authority shall present to each regular session of the Legislature for informational purposes a statement of the revenues necessary ~~for to fund~~

capital expenditures and reserves; and to meet the requirements of ~~any resolution authorizing bonds of the authority during that calendar~~ the authority's current bond resolution for the next fiscal year of the authority, including debt service and the maintenance of reserves for debt service and reserve maintenance. The authority shall present a detailed budget of expenditures from the authority's reserve maintenance fund and shall include cross-references to show the total of similar expense categories that are included in both the revenue and reserve maintenance funds. The authority may only pay operating expenses in accordance with allocations approved by the Legislature or as necessary to satisfy the requirements of any resolution authorizing bonds of the authority. ~~The operating surplus must be transferred to the Department of Transportation and expended in accordance with allocations approved by the Legislature.~~

Sec. 4. 23 MRSA §1961, sub-§7 is enacted to read:

7. Funds for department projects. On or before September 1st of each year, commencing on September 1, 2013, the authority shall transfer to the department an amount equal to 5% of operating revenues for the preceding fiscal year of the authority. From the amount to be transferred, the authority shall deduct the amounts spent by the authority during its preceding fiscal year on department projects, on purchases or leases of transportation infrastructure from the department, on bonds issued for the benefit of the department and on transportation projects funded jointly with the department.

Amounts transferred pursuant to this subsection may be spent by the department only on projects located within 25 highway miles of an interchange or other connecting point between the turnpike and the state highway system. No later than 30 days following the end of each state fiscal year, the department shall provide a public accounting of how authority funds were spent during that year to the authority.

Sec. 5. 23 MRSA §1964, sub-§§2-A and 2-B are enacted to read:

2-A. Away agency. "Away agency" means a tolling authority in a jurisdiction other than the State that imposes an administrative fee or a civil liability on the registered owner of a vehicle whose operator fails to pay a required toll for the use of a highway, bridge or tunnel.

2-B. Board. "Board" means the board of directors of the authority established pursuant to section 1964-A.

Sec. 6. 23 MRSA §1964, sub-§4-B is enacted to read:

4-B. Fiscal year of the authority. Prior to July 1, 2013, "fiscal year of the authority" means the calendar year. Beginning July 1, 2013, "fiscal year of the authority" means the period from July 1st of each calendar year to June 30th of the subsequent calendar year.

Sec. 7. 23 MRSA §1964, sub-§6-A, as amended by PL 1995, c. 613, §2 and affected by §7, is repealed.

Sec. 8. 23 MRSA §1964, sub-§§7-A and 7-B are enacted to read:

7-A. Reserve maintenance fund. "Reserve maintenance fund" means a fund established by a resolution authorizing bonds of the authority to pay certain insurance premiums and other perennial costs including projects for maintenance, rehabilitation and repair as recommended by the consulting engineer appointed by the authority, but not including costs for new capital construction, reconstruction or expansion of the turnpike.

7-B. Revenue fund. "Revenue fund" means a fund established by a resolution authorizing bonds of the authority as the initial depository for all operating income of the turnpike; operating expenses are paid from the revenue fund before further transfers are made to funds for debt service, reserve maintenance and general reserves.

Sec. 9. 23 MRSA §1964-A is enacted to read:

§ 1964-A. Board of directors

The authority is managed by a board of 7 members. Except for the member from the department who serves ex officio, all members are appointed by the Governor subject to review by the joint standing committee of the Legislature having jurisdiction over transportation matters and to confirmation by the Senate.

1. Qualifications. The 7 members of the board are as follows:

A. The Commissioner of Transportation or the commissioner's designee from within the department, who serves ex officio;

B. Four members, one each from a municipality through which the turnpike passes from each of York, Cumberland, Androscoggin and Kennebec counties who serves as the representative from the county in which the member resides; and

C. Two at-large members who are residents of the State.

2. Term. Each appointed member holds office for 7 years or until a qualified successor has been confirmed. Each term expires on March 31st of the last year of the term. The terms of the appointed members must be staggered so that no more than one term expires in any given year.

3. Vacancy. A member's term is vacated if the member dies, resigns, becomes incapacitated, is removed for cause or no longer meets a requirement under which the member was appointed. By majority vote of the remaining members, the board may declare and bring to the Governor's attention any circumstances creating a vacancy. When a vacancy occurs, the Governor may appoint a member to serve only for the unexpired portion of the term vacated.

4. Removal. The Governor may remove a member from the board only for gross misconduct. For purposes of this subsection, "gross misconduct" means financial malfeasance, a deliberate or reckless failure to attend to duties required for governance of the authority or unexcused absences from 4 or more meetings of the board in a 12-month period.

5. Chair. The Governor may appoint the chair from among members appointed to the board. In the absence of such appointment or if the position of chair is vacated, the board may elect a chair from among the members of the board. The chair must be appointed or elected for a one-year term at the board's annual meeting.

6. Annual meetings; quorum; action. The board shall convene annually at a meeting held in September and more often as determined by the chair. Four members of the board constitute a quorum. Four votes are required to act on any matter, although a lesser number may adjourn a meeting.

7. Compensation. Appointed members of the board are compensated in accordance with Title 5, section 12004-F, subsection 4.

8. Executive director. At its annual meeting each September, the board shall appoint or reappoint an executive director who is not a member of the board. An executive director's first appointment is subject to review by the joint standing committee of the Legislature having jurisdiction over transportation matters and to confirmation by the Senate.

9. Secretary and treasurer. At its annual meeting each year, the board shall elect a secretary and a treasurer, who may be the same person and need not be a member of the board. The secretary and treasurer are responsible in their respective capacities directly to the board and may be relieved of their duties only by the board. Before the issuance of any bonds under this chapter, the secretary and the treasurer shall each execute a security bond in the penalty of \$50,000. Each security bond must be approved by the Attorney General and conditioned upon the faithful performance of the duties of the secretary and treasurer. The bond must be filed in the office of the State Auditor.

10. Internal auditing. The board shall maintain a system for ongoing internal auditing of the authority's books and accounts and for compliance with the authority's financial policies and controls. The treasurer shall report directly to the board at least quarterly on the findings of the internal audit.

Sec. 10. 23 MRSA §1965, as amended by PL 2007, c. 270, §1, is further amended to read:

§ 1965. Maine Turnpike Authority; powers

1. Powers. The Maine Turnpike Authority, as created by Private and Special Law 1941, chapter 69 and as authorized by Title 5, section 12004-F, subsection 4, is and ~~shall continue~~continues to be a body both corporate and politic in the State and may:

A. Sue and be sued;

B. Have a seal and alter the seal at pleasure;

C. Adopt from time to time and amend bylaws covering its procedure and rules governing use of the turnpike and any of the other services made available in connection with the turnpike; develop and adopt, in accordance with ~~the Maine Administrative Procedure Act~~, Title 5, chapter 375, rules governing the use of the turnpike and other services; publish those bylaws, rules as publication is necessary or advisable; and cause records of its proceedings to be kept;

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D. Construct, maintain, reconstruct and operate a toll turnpike from a point at or near Kittery in York County to a point at or near Augusta in Kennebec County, except that the traveled way may not be widened or expanded beyond 3 lanes for each direction of travel from the southern terminus of the turnpike to mile marker 53 and beyond 2 lanes for each direction of travel elsewhere on the turnpike without the express approval of the Legislature.

Except as provided in section 1965-A, a license, permit or approval necessary for the widening or expansion of the turnpike may not be issued by any state agency unless that agency makes an affirmative finding that the widening or expansion is consistent with state transportation policy, as established in section 73, as well as rules implementing that policy;

D-1. Construct, acquire, install, maintain and reconstruct communications facilities and equipment within the boundaries of the turnpike for the use of the authority, the use of others or both on such terms and conditions as the authority may determine;

E. Acquire, hold and dispose of personal property for its purposes;

F. Acquire in the name of the authority by purchase, eminent domain, lease or otherwise, real property and rights or easements therein ~~deemed~~determined by it necessary or desirable for its purposes, and use that property;

G. Acquire any such real property by the exercise of the power of eminent domain in the manner provided by section 1967;

H. Charge and collect fees, fares and tolls for the use of the turnpike and other services made available in connection with the turnpike and use the proceeds of such fees, fares and tolls for the purposes provided in this chapter, both as subject to and in accordance with such agreement with bondholders as may be made as provided in this chapter;

I. Make contracts with the United States or any instrumentality or agency of the United States, another state or any instrumentality, municipality or agency of another state, including multi-state entities composed of other state agencies, this State or any of its agencies or instrumentalities, municipalities, public corporations, or bodies existing therein, private corporations, partnerships, associations and individuals;

J. Accept grants and the cooperation of the United States or any agency thereof in the construction, maintenance, reconstruction, operation and financing of the turnpike and do any and all things necessary in order to avail itself of that aid and cooperation and repay any such grant or portion thereof;

J-1. ~~Provide~~Contract with other public agencies and political subdivisions of the State to provide maintenance services ~~on connecting interstate highways for a maximum road distance of 5 miles from the point of connection with the turnpike and only~~ in accordance with reimbursement arrangements that are ~~mutually~~ satisfactory to the authority ~~and the department~~;

K. Employ such assistants, agents and servants, engineering, traffic, architectural and construction experts and inspectors and attorneys and such other employees as it ~~deems~~considers necessary or desirable for its purposes;

L. Exercise any of its powers in the public domain of the United States, unless the exercise of those powers is not permitted by the laws of the United States;

M. Borrow money, make, issue and sell at public or private sale negotiable notes, bonds and other evidences of indebtedness or obligations of the authority for the purposes set forth in this chapter and secure the payment of that obligation or any part thereof by pledge of all or any part of the operating revenues of the turnpike;

N. Enter into loan or security agreements with one or more lending institutions, including, but not limited to, banks, insurance companies and pension funds, or trustees for those institutions for purposes for which bonds may be issued and to exercise with respect to such loan or security agreements all of the powers delineated in this chapter for the issuances of bonds;

O-1. Provide for an annual amount not to exceed a maximum of \$4,700,000 to secure obligations issued pursuant to section 1968, subsection 2-A or to pay principal, interest or premium, if any, with respect to these obligations, after money has been set aside or adequate provision has been made to pay operating expenses and to meet the requirements of any resolution authorizing revenue bonds of the authority;

O-2. Make a contract or enter into an agreement with or provide certifications and assurances to the Department of Transportation, or any other 3rd party, necessary in connection with the determination of Department of Transportation projects, the issuance of bonds or other obligations pursuant to section 1968, subsection 2-A, the pledge of revenues to the payment of these bonds or obligations or the payment of the costs or a portion of the costs of Department of Transportation projects;

P. Provide from revenues to or for the use of the department funds for the maintenance, construction or reconstruction of interchanges determined pursuant to section 1974, subsection 3, for which the authority has not otherwise provided;

Q. Use toll revenues to provide payment of obligations, if any, as may be due to the United States in order to continue the use of the turnpike as a toll type facility;

S. Prior to the issuance of any bonds, issue interim certificates in such manner and with such conditions as the authority may determine to be exchanged for those bonds when issued;

S-1. Utilize the Department of Transportation, Office of Legal Services or the Department of the Attorney General for general counsel, bond counsel, labor defense, workers' compensation, legislative issues and other required legal services on a fee-for-service basis at rates determined by those agencies;

T. Take all other lawful action necessary and incidental to these powers;

U. Adopt rules, in accordance with the Maine Administrative Procedure Act, to establish a logo signing program on the turnpike. The authority may charge fees for signs that contain names, symbols, logos or other identifiers of specific commercial enterprises. This paragraph may not be interpreted as limiting the authority's general power to collect fees under paragraph H; and

V. Develop programs whereby a patron of the turnpike who uses the authority's electronic toll collection system, as defined in section 1980, subsection 2-A, paragraph B, may elect to use the patron's electronic toll collection system device to pay for services other than tolls for the use of the turnpike, whether those services are provided by the authority itself or 3rd parties, and allow the patron to participate in similar programs developed by other tolling authorities; and

W. Provide, receive or exchange services with other political agencies, political subdivisions of a state or tolling authorities upon terms beneficial to the authority.

2. Membership of the authority. ~~The membership of the authority shall be as follows.~~

~~A. Members of the authority are appointed by the Governor, subject to review by the joint standing committee of the Legislature having jurisdiction over transportation and subject to confirmation by the Legislature. The Commissioner of Transportation is a member ex officio. The Commissioner of Transportation may designate a deputy, director, assistant or other officer or employee of the department to represent the Commissioner of Transportation at meetings of the authority with full power to act and vote on behalf of the Commissioner of Transportation. Upon the expiration of the term of office of any member, the Governor shall appoint a new member who serves in office for a term of 7 years and until a successor is duly appointed and qualified, and any member of the authority is eligible for reappointment. In the event of a vacancy in the membership of the authority caused by the death, incapacity, resignation or removal of a member, the Governor shall appoint a member to fill that vacancy only for the unexpired term of office of the member whose death, incapacity, resignation or removal created the vacancy, but the newly appointed member may be reappointed at the end of the unexpired term in accordance with this subsection. In all events, a member may not be appointed to the authority who is not a resident of the State at the time of the appointment and qualification, or who has not been a qualified voter in the State for a period of at least one year next preceding the appointment.~~

~~A-1. The authority consists of the Commissioner of Transportation, who is an ex officio member, and:~~

~~(1) Four members appointed by the Governor pursuant to paragraph A. Three members of the authority constitute a quorum and 3 votes are required for the authority to act on any matter, although a lesser number may adjourn a meeting;~~

~~(2) On and after August 1, 2000, 5 members appointed by the Governor pursuant to paragraph A. Three members of the authority constitute a quorum and 3 votes are required for the authority to act on any matter, although a lesser number may adjourn a meeting; and~~

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~~(3) On and after August 1, 2002, 6 members appointed by the Governor pursuant to paragraph A. After August 1, 2002, 4 members of the authority constitute a quorum and 4 votes are required for the authority to act on any matter, although a lesser number may adjourn a meeting.~~

~~A-2. In making appointments under this subsection, the Governor shall ensure that after August 1, 2002 or at the earliest opportunity thereafter, the authority includes at least one person who is a resident of York County and who is named by the Governor as that county's representative on the authority; one person who is a resident of Cumberland County and who is named by the Governor as that county's representative on the authority; one person who is a resident of Androscoggin County and who is named by the Governor as that county's representative on the authority; and one person who is a resident of Kennebec County and who is named by the Governor as that county's representative on the authority. A member named to represent a certain county ceases to be a member if that person's residency changes to another county. Vacancies created as a result of changes in residency must be filled by the Governor as provided for other vacancies in paragraph A.~~

~~B. Immediately after their appointments, the members of the authority shall enter upon their duties. The Governor shall name one of the appointed members as chair of the authority. The authority shall elect a secretary and a treasurer, who need not be members of the authority. The offices of secretary and treasurer may be held simultaneously by the same person. The authority shall elect an executive director or general manager who is not a member of the authority. A vacancy in the authority does not impair the right of a quorum of the members to exercise all the rights and perform all the duties of the authority.~~

~~C. Before the issuance of any bonds under this chapter, the secretary and the treasurer shall each execute a security bond in the penalty of \$50,000. Each security bond must be approved by the Attorney General and must be conditioned upon the faithful performance of the duties of the secretary's and treasurer's offices, which bond must be filed in the office of the State Auditor. Each member of the authority is entitled to compensation according to the provisions of Title 5, chapter 379. The Governor may remove a member from the authority only for gross misconduct.~~

Sec. 11. 23 MRSA §1966, sub-§2, as amended by PL 1997, c. 743, §1, is further amended to read:

2. Coordination between authority and department on construction or reconstruction. ~~All contracts and agreements relating to the construction~~Construction or reconstruction of the turnpike and the construction or reconstruction of its connecting tunnels and bridges, overpasses, underpasses, interchanges and toll facilities must be ~~approved by~~coordinated with the Department of Transportation and the turnpike and connecting tunnels and bridges, overpasses, underpasses, interchanges and barriers must be constructed or reconstructed under the supervision of the department~~department~~ and performed in a fashion generally consistent with applicable department standards under oversight of professional engineers registered in the State. The department shall coordinate with the authority on all department projects that are likely to affect turnpike projects and operations.

Contractors and subcontractors on all authority construction and reconstruction projects must be equal opportunity employers and, in connection with contracts in excess of \$250,000, also pursue in good faith affirmative action programs designed to remedy underrepresentation of minorities, women and persons with disabilities. The authority may by rule provide for the enforcement of this requirement. To the extent practical, the authority may use program and technical information developed by and available through the Department of Transportation to carry out this subsection.

All authority construction and reconstruction projects are governed by the prevailing wage provisions in Title 26, chapter 15.

Sec. 12. 23 MRSA §1966, sub-§2-A is enacted to read:

2-A. Contracts for goods and services. Except as otherwise permitted by law, contracts for goods and services must be awarded by the authority through a competitive procurement process. The requirement for competitive procurement may be waived:

A. By the executive director when the purchase is for \$25,000 or less and the executive director determines that procurement from a single source is the most economical, effective and appropriate means of fulfilling a demonstrated need;

B. By the chair of the board when the chair determines that procurement is required by a state of emergency; or

C. By the board pursuant to a written finding that:

(1) Procurement from a single source is the most economical, effective and appropriate means of fulfilling a demonstrated need;

(2) The service or product is uniquely available from only one source; or

(3) Only one known source can meet the authority's needs within the required time.

Sec. 13. 23 MRSA §1966, sub-§2-B is enacted to read:

2-B. Contracts for engineering services. When bond indentures require the authority to appoint an engineering consultant who may thereby gain a disproportionate advantage when competing for other design and inspection contracts, the authority shall adopt policies to mitigate this advantage and promote a fair distribution of the available work among qualified competing applicants.

Sec. 14. 23 MRSA §1977, as amended by IB 1991, c. 1, §9, is further amended to read:

§ 1977.Trust funds

Subject to any agreement with the bondholders, all revenue received from the operation of the turnpike after deducting expenditures required for the construction, reconstruction, operation and maintenance of the turnpike and for the payment of the principal and the interest on the bonds of the authority or otherwise in accordance with the provisions thereof, and after deducting the ~~operating surplus amount~~ provided to the ~~Department of Transportation~~ department pursuant to section 1961, subsection 7, must be held and invested by the authority to establish trust funds for reserve and sinking funds for the retirement of bonded indebtedness.

Sec. 15. 23 MRSA §1980, sub-§2-A, ¶G, as repealed and replaced by PL 2003, c. 591, §2, is amended to read:

G. The authority shall notify the Secretary of State, who shall, in accordance with Title 29-A, section 154, subsection 6, suspend the registration certificate and plates issued for the vehicle involved in the alleged failure to pay if a registered owner:

- (1) Does not dispute a notice of liability and pay the tolls, administrative fees and civil penalties as required by paragraph C, subparagraph (4);
- (2) Does not pay the required tolls, administrative fees and civil penalties within 30 days of a final decision of a violation clerk as provided in paragraphs I and J; ~~or~~
- (3) Does not pay the required tolls, administrative fees and civil penalties within 30 days of final adjudication of liability under paragraph K; ~~or~~
- (4) Does not pay the required tolls, administrative fees or civil penalties within 30 days of final adjudication of liability by an away agency with whom the authority has a reciprocal collection arrangement under subsection 2-C.

When notifying the Secretary of State under this paragraph, the authority shall send a notice by certified mail, return receipt requested, informing the registered owner of the pending suspension.

Sec. 16. 23 MRSA §1980, sub-§2-C is enacted to read:

2-C. Reciprocity with away agencies. The authority may enter into reciprocal collection arrangements with away agencies in accordance with this subsection. When an away agency certifies with supporting evidence that the operator of a motor vehicle registered in this State has failed to pay a toll, the authority may collect the civil penalties and tolls properly imposed by the away agency as though those penalties and tolls were imposed by the authority if:

A. The away agency has its own effective reciprocal procedures for collecting penalties and tolls imposed by the authority and does, in fact, reciprocate in collecting penalties and tolls of the authority by employing sanctions that include denial of a person's right to register or reregister a motor vehicle;

B. The penalties, exclusive of tolls, claimed by the away agency against an owner of an automobile registered in this State do not exceed \$100 for a first violation or \$600 for all pending violations;

C. The away agency provides due process and appeal protections to avoid the likelihood that a false, mistaken or unjustified claim will be pursued against an owner; and

D. An owner of an automobile registered in this State may present evidence to the away agency or to the authority by mail, telephone, electronic means or other means to invoke rights of due process without having to appear personally in the jurisdiction where the violation occurred.

Sec. 17. Transition; staggered terms; board of directors of the Maine Turnpike Authority. Notwithstanding the Maine Revised Statutes, Title 23, section 1964-A, subsections 1 and 2, a member of the Maine Turnpike Authority appointed pursuant to former Title 23, section 1965, subsection 2 continues as a member of the board of directors of the Maine Turnpike Authority until the 7-year term to which that member was appointed expires or until the position becomes vacant due to resignation, death, incapacity or removal of that member, whichever comes first. As each position becomes vacant, the Governor shall appoint or reappoint a member to a new term of 7 years or less in such fashion as to complete a rotation that will, as soon as possible, yield terms that are staggered to comply with Title 23, section 1964-B, subsections 1 and 2.

Sec. 18. Transition; budget of Maine Turnpike Authority. Notwithstanding the Maine Revised Statutes, Title 23, section 1961, subsection 6, on or before January 31, 2012, the Maine Turnpike Authority shall submit a revenue fund budget for January 1, 2013 to June 30, 2013. Beginning in 2013, the authority shall submit its annual budget in compliance with Title 23, section 1961, subsection 6.

SUMMARY

This bill implements some of the recommendations of the Government Oversight Committee in response to the January 2011 report of the Office of Program Evaluation and Government Accountability regarding the Maine Turnpike Authority. This bill does the following.

1. It requires the authority annually to transfer to the Department of Transportation an amount equal to 5% of the authority's operating revenues, less any funds spent by the authority on department projects bonds issued for the benefit of the department and on transportation projects funded jointly with the department. The transferred funds may be spent by department only on projects that are within 25 miles of an interchange or other connecting point between the turnpike and the state highway system.

2. It changes the membership of the Maine Turnpike Authority to a board of directors and requires that 4 of the members be from a municipality through which the turnpike passes in each of the counties of York, Cumberland, Androscoggin and Kennebec. It also specifies that each 7-year term expires on March 31st of the 7th year. Members who are currently on the board retain their membership until the expiration of their terms. It provides that a member may be removed for gross misconduct, which is financial malfeasance, a deliberate or reckless failure to attend to duties required for governance of the authority or unexcused absences from 4 or more meetings of the board in a 12-month period. It provides for staggered terms of the members so that in any given year, at most only one member's term will expire.

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3. It requires the authority to maintain a system for ongoing internal auditing of the authority's books and accounts and for compliance with the authority's financial policies and controls.

4. It changes the fiscal year of the authority to coincide with the state fiscal year, July 1st to June 30th.

5. It requires the authority to present a detailed budget of expenditures from the authority's reserve maintenance fund and include cross-references to show the total of similar expense categories that are included in both the revenue and reserve maintenance funds.

6. It requires, except in certain specified instances, that contracts for goods and services must be awarded by the authority through a competitive procurement process.

7. It requires bond indentures to appoint an engineering consultant and requires the authority to mitigate any advantage the engineering consultant may have due to this position when competing for design and inspection contracts.

8. It requires the authority to establish reciprocity agreements with other toll collecting authorities for the collection of tolls owed by owners of motor vehicles registered in Maine to those other toll collection authorities.