#### Potential Models & Issues To Address

#### **Commission Duties**:

(1) Create a plan for a probate court system with full-time judges; and (2) Describe how the system will be funded.

Per the resolve, this plan <u>may</u> include features to promote:

- Timely, convenient and meaningful access to justice
- Adherence to the code of judicial responsibility
- Qualified, full-time judges
- Adequate professional staff

- Efficient practices in scheduling and case management
- Convenient, consumer-friendly processing of uncontested matters
- Economies of scale in operations, where appropriate.

| Court Structure - Options                                 | Judges (presume full-time)  | Registries & Registers  | Funding & Transition   |
|---|---|---|--|
| A. Retain county Probate Courts<br>and their jurisdiction | <ul> <li>Elected or appointed?</li> <li>Prohibit private practice of law?</li> <li>Same qualifications as current?</li> <li>Maintain one judge per county or reduce number of judges by combining lower-caseload counties (<i>e.g.</i>, Maine's prosecutorial districts)?</li> <li>Increase central administration by state Judicial Branch (<i>e.g.</i>, CT, SC)?</li> </ul> | <ul> <li>Maintain registries and Registers as currently structured?</li> <li>If combine counties for judges, also combine for Register?</li> <li>Registers elected or appointed and, if the latter, by whom?</li> <li>If judges are appointed and Registers remain elected, should judicial supervision of Registers be adjusted in any way?</li> </ul> | <ul> <li><u>Funding:</u> Probate Courts/Registries:</li> <li>Maintain county funding and county retention of filing fees?</li> <li>Add any state funding? (e.g., CT)</li> <li>If create multi-county Probate Judges or Registers, allocate costs by: population? filings? property value (e.g., WA)?</li> <li><u>Transition:</u> If reduce number of probate judges/registers, must allow incumbents to finish their terms.</li> </ul> |

#### Additional notes/information needed for Option A:

| Court Structure - Options  | Judges (presume full-time)   | Registries & Registers   | Funding & Transition   |
|--|--|--|--|
| <ul> <li>B. Transfer specific matters to the Superior or District Courts, but retain Probate Court jurisdiction over remaining matters</li> <li>Identify the matters transferred and retained. See attached list of matters within Probate Court Jurisdiction.</li> <li>Possibilities suggested to date: <ul> <li>Transfer protective proceedings, adoptions, name changes, support, etc. to District Court?</li> <li>Transfer will/estate/trust matters to Superior Court?</li> </ul> </li> </ul> | <ul> <li>Probate Courts:</li> <li>Elected or appointed?</li> <li>Prohibit private practice of law?</li> <li>Same qualifications as current?</li> <li>Maintain one judge per county or reduce number of judges given reduced workload?</li> <li>Keep separate from Judicial Branch or establish more central administration (<i>e.g.</i>, CT, SC)?</li> <li>Superior Court and District Court:</li> <li>How many new Superior Court judges are needed?</li> </ul> | <ul> <li>Registries and Registers:</li> <li>What functions are retained? <ul> <li>Recordkeeping</li> <li>Quasi-judicial role in informal probate matters—<i>i.e.</i>, only transfer such matters to District or Superior Court if they become contested?</li> <li>See attached list of Register authority.</li> </ul> </li> <li>If combine counties for judges, also combine for Registers?</li> <li>Registers elected or appointed and, if the latter, by whom?</li> <li>If Probate Judges are appointed and Registers be adjusted in any way?</li> <li>Judicial Branch court clerks:</li> <li>May clerks perform quasi-judicial role in informal probate matters (if Registers do not)?</li> <li>May clerks assist with forms?</li> <li>If so, may clerks assist with forms in <u>all</u> matters or have separate clerks, procedures and spaces?</li> </ul> | <ul> <li><u>Funding:</u> Probate Courts/Registries:</li> <li>Who establishes the fees?</li> <li>Maintain county funding and county retention of filing fees?</li> <li>Add any state funding? (e.g., CT)</li> <li>If create multi-county Probate Judges or Registers, allocate costs by: population? filings? property value (e.g., WA)?</li> <li>If informal matters remain with Registers, how are state costs offset if those matters are later transferred to state court?</li> <li>Judicial Branch:</li> <li>How much will the new judges, court clerks, courtroom time, building space, security, technology, court-appointed professionals, etc. cost?</li> <li>To what extent is this cost offset by increased court fee revenue?</li> <li><u>Transition:</u> If reduce number of probate judges/registers, must allow incumbents to finish their terms.</li> </ul> |

# Potential Models & Issues To Address

#### Additional notes/information needed for Option B:

2

| Court Structure - Options  | Judges (presume full-time)   | Registries & Registers  | Funding & Transition   |
|--|--|---|--|
| <ul> <li>C. Eliminate Probate Courts and allocate their jurisdiction between the Superior Court and District Court</li> <li>Identify to which court each matter is transferred. See attached list of Probate Court Jurisdiction.</li> <li>Possibilities suggested to date:</li> <li>Transfer all will/estate/trust matters to Superior Court and all other matters to District Court?</li> </ul> | How many new Superior Court<br>justices and District Court judges are<br>needed? | <ul> <li>County registries and Registers:</li> <li>Merge into Judicial Branch?</li> <li>If not, what functions retained? <ul> <li>Recordkeeping?</li> <li>Quasi-judicial role in informal probate matters—<i>i.e.</i>, only transfer such matters to District or Superior Court if they become contested?</li> <li><i>See attached list of Register authority.</i></li> </ul> </li> <li>If retain Registers: <ul> <li>Registers elected or appointed and, if the latter, by whom?</li> </ul> </li> <li>Do state judges have supervisory authority over Registers? For what purposes? If not, what supervision exists?</li> </ul> <li>Judicial Branch court clerks: <ul> <li>May clerks perform quasi-judicial role in informal probate matters (if Registers do not)?</li> <li>May clerks assist with forms?</li> <li>If so, may clerks assist with forms in <u>all</u> matters or have separate clerks, procedures and spaces?</li> </ul></li> | <ul> <li><u>Funding:</u> If retain county registries:</li> <li>Who establishes the fees?</li> <li>Maintain county funding<br/>supplemented by filing fees?</li> <li>Provide any state funding?</li> <li>If informal matters remain with<br/>Registers, how are state costs<br/>offset if those matters are later<br/>transferred to state court?</li> <li>Judicial Branch:</li> <li>How much will the new judges,<br/>court clerks, courtroom time,<br/>building space, security,<br/>technology, court-appointed<br/>professionals, etc. cost?</li> <li>To what extent is this cost offset<br/>by increased court fee revenue?</li> <li><u>Transition:</u> Incumbent Probate Judges<br/>and Registers must be allowed to<br/>finish their terms.</li> </ul> |

# Potential Models & Issues To Address

#### Additional notes/information needed for Option C:

3

| Court Structure - Options   | Judges (presume full-time)   | Registries & Registers  | Funding & Transition   |
|---|--|---|--|
| <ul> <li>D. Eliminate Probate Courts<br/>(transfer all jurisdiction to state<br/>trial courts) and create a:</li> <li>1. Create special trial court<br/>division to handle some or<br/>all probate matters (<i>e.g.</i>, a<br/>"Probate Division" in the<br/>Superior Court or "Family<br/>and Probate Division" in<br/>the District Court); or</li> <li>2. Separate state Probate<br/>Court to handle some or all<br/>probate matters.</li> <li>Identify where each matter is<br/>transferred. See attached list of Probate<br/>Court Jurisdiction.</li> <li>What matters are in the general<br/>Superior Court jurisdiction?</li> <li>What matters are in the general<br/>District Court jurisdiction?</li> <li>What matters are in the general<br/>District Court jurisdiction?</li> <li>What matters are in the<br/>general division<br/>or Probate Court?</li> </ul> | <ul> <li>Option D1: Special division:</li> <li>How many division judges needed?</li> <li>How select and assign? <ul> <li>Appoint specifically to the special division? (e.g., MA)</li> <li>Elected by each county (e.g., VT) or other geographic district?</li> <li>Trial chief specially assigns certain judges to the division?</li> <li>All of the relevant trial court's judges may hear division cases on a separate docket? (e.g., NH)</li> </ul> </li> <li>Option D2: State Probate Court: <ul> <li>How many Probate Judges needed?</li> <li>Appointed or elected by each county or other geographic district?</li> <li>Prohibit private practice of law?</li> </ul> </li> <li>Both options: <ul> <li>Allow cross-assignments?</li> <li>How many (if any) new Superior Court justices and District Court judges are needed outside of the special division or Probate Court?</li> </ul> </li> </ul> | <ul> <li>County registries and Registers:</li> <li>Merge into Judicial Branch?</li> <li>If not, what functions retained? <ul> <li>Recordkeeping?</li> <li>Quasi-judicial role in informal probate matters—<i>i.e.</i>, only transfer such matters to District or Superior Court if they become contested?</li> <li>See attached list of Register authority.</li> </ul> </li> <li>If retain Registers: <ul> <li>Are the elected or appointed and, if the latter, by whom?</li> </ul> </li> <li>Do state judges have supervisory authority over Registers? For what purposes? If not, what supervision exists?</li> </ul> <li>Judicial Branch court clerks: <ul> <li>May clerks perform quasi-judicial role in informal probate matters (if Registers do not)?</li> <li>May clerks assist with forms?</li> <li>If so, may clerks assist with forms in <u>all</u> matters or only in division or state Probate Court matters?</li> </ul> </li> | <ul> <li><u>Funding:</u> If retain county registries:</li> <li>Who establishes the fees?</li> <li>Maintain county funding<br/>supplemented by filing fees?</li> <li>Provide any state funding?</li> <li>If informal matters remain with<br/>Registers, how are state costs<br/>offset if those matters are later<br/>transferred to state court?</li> <li>Judicial Branch:</li> <li>How much will the new judges,<br/>court clerks, courtroom time,<br/>building space, security,<br/>technology, court-appointed<br/>professionals, etc. cost?</li> <li>To what extent is this cost offset<br/>by increased court fee revenue?</li> <li><u>Transition:</u> Incumbent probate judges<br/>and registers must be allowed to finish<br/>their terms.</li> </ul> |

# Potential Models & Issues To Address

#### Additional notes/information needed for Option D:

4

### Potential Models & Issues To Address

| Court Structure - Options | Judges (presume full-time) | Registries & Registers | Funding & Transition |
|---------------------------|----------------------------|------------------------|----------------------|
| E. Other Option?          |                            |                        |                      |
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Additional notes/information needed for Option E: