JOINT STANDING COMMITTEE ON TAXATION

BIENNIAL BUDGET SUMMARY

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LD 390, LR 2175– Parts under Jurisdiction of Taxation Committee

			Fiscal impact	(DAFS info)	Taxation Committee
Part Page# ¹	Current law Budget proposal		FY2017-18 ²	FY2018-19	recommendations
	PERTY TAX				
G p. 48	 Homestead property tax exemption 1. Exempt amount \$15,000 in 2016; \$20,000 in 2017 2. Eligibility: Permanent resident who has owned a homestead for 12 months without regard to age 3. State reimbursement to municipalities - 62.5% of tax loss beginning in 2017 	 Homestead property tax exemption Retains homestead exemption amount of \$20,000 beginning in 2017 Eligibility. Restricted to persons 65 or older State reimbursement to municipalities set at 50% of tax loss (eliminates increase to 62.5% in 2017) – funds provided via appropriation in Part A Begins 4/1/17 property tax year Identifies evidence that may be submitted to establish age: Drivers' license or State ID card Birth certificate Passport Concealed firearms permit 	GF savings: \$39,400,000 <u>FY 2019-20</u> \$55,500,000	GF savings: \$53,800,000 <u>FY 2020-21</u> \$57,250,000	OUT 13-0 The Taxation Committee recommends (13-0) that Part G be removed from the budget bill in its entirety and that the current law regarding the Homestead Property Tax Exemption be retained.
		 Hunting and fishing license 			

RECOMMENDATIONS TO APPROPRIATIONS COMMITTEE

4/3/17

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 ¹ Page #s refer to page # of 230 pages in the language provisions submitted as part of the Governor's budget.
 ²General Fund impact (unless otherwise noted). Parentheses indicate GF loss. Lack of parentheses indicates GF gain.

[Fiscal impact (DAFS info)				Taxation Committee
Part Page# ¹	Current law	Budget proposal	FY2017-18 ²	FY2018-19	recommendations
H p. 52	Telecommunications personal property excise taxState excise tax based on equalized just value of telecommu-nications equipment taxed at municipal mill rate where prop-erty is located"Telecommunications equipment " is "equipment used for thetransmission of any 2-way communications, including voice,image, data and information via a medium such as wires, ca-bles, microwaves, radio waves, light waves or any combina-tion"State Tax Assessor determines just value the property whichis adjusted by them municipality's certified assessment ratio.Tax is assessed at mill rate for the municipalityAssessment is made by 3/30 annually; taxes are due 8/15 annually	 Budget proposal. A. <u>Repeals current state telecommunications excise tax</u> 10/1/17 B. <u>Returns taxation of qualified telecommunications</u> equipment to local property tax C. Provides that a person that provides telecommunications services for compensation is not eligible for BETE. 	(\$6,500,000) <u>FY 2019-20</u> (\$6,500,000)	(\$6,500,000) <u>FY 2020-21</u> (\$6,500,000)	IN 13-0 The Taxation Committee recommends including this Part in the budget (13-0).
I p. 55	 BETR/BETE A. BETR (taxes reimbursed to taxpayer) covers: Eligible business property placed in service after 4/1/95 and on or before 4/1/07 Qualified retail equipment placed in service after 4/1/07 State reimburses taxpayers for 100% of property tax paid on eligible property for first 12 years and declines to 50% by the 18th year. Applications made 8/1 to 12/31 for taxes paid in previous calendar year. B. BETE (property tax exemption; state reimburses municipality 50% generally) covers: Eligible business property placed in service after 4/1/07 No eligibility for retail State reimburses municipality 50% (with 	 BETR/BETE A. BETR program phases out. Eligible property transitions to BETE program No new entry into BETR program beginning 4/1/18 Eligible business property (placed in service before 4/1/18 and qualified retail) phases into BETE program 4/1/18 75% BETR/25%/BETE 4/1/19 50% BETR/50% BETE 4/1/19 50% BETR/75% BETE 4/1/20 25% BETR/75% BETE 4/1/21+100% BETE after 4/1/27 - qualified retail property no longer eligible for either BETR or BETE iii. Excludes photocopiers and mail machines from BETE 	\$3,500,000 <u>FY 2019-20</u> (\$5,320,258)	(\$3,180,308) <u>FY 2020-21</u> (\$5,112,841)	 DIVIDED The Taxation Committee is divided on its recommendation on Part I. <u>7 members</u> recommend the inclusion of this provision. <u>6 members recommend</u> removing this provision from the budget.

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			Fiscal impact (DAFS info)	Taxation Committee
Part Page# ¹	Current law	Budget proposal	FY2017-18 ²	FY2018-19	recommendations
	premium for municipalities with large amounts of BETE property) iv. Municipality submits claim 11/1 of the year in which exemption applies and is paid by 12/15.	iv. <u>Limits BETR reimbursement to 90%</u> of taxes paid			
REVI	ENUE SHARING				
K p. 61	State-municipal revenue sharing	State municipal revenue sharing	\$0	\$0	DIVIDED
. .	 A. Funding – 2% of income tax, sales tax and portion of service provider tax transferred to Local Government Fund in FY 15 through FY 19. Returns to 5% of base beginning in FY 20. B. Distribution – To municipalities in month following transfer to the Local Government Fund based on population and relative property tax burden RevSharing I (80% of total) to all municipalities RevSharing II (20% of total) to municipalities with a disproportion tax burden (greater than 10 mills increasing to statewide average mill rate depending on available funds) 	Maintains Retains 2% share permanently; no change to base No changes to formula for distribution to municipalities	<u>FY 2019-20</u> \$101,956,500	<u>FY 2020-21</u> \$106,129,500	 The Taxation Committee is divided on its recommendation on Part K. <u>7 members recommend</u> removing this provision from the budget. <u>6 members</u> recommend the inclusion of this provision.
Part A Items Refs 3215 to 3219 and 3197 To 3201	Disproportionate Tax Burden Fund State-Municipal Revenue Sharing				Part A initiatives relating to revenue sharing will depend on whether Part K is included <u>AND ALSO</u> what changes are made with regard to changes to income tax, sales tax and service provider tax in other portions of the budget. When final decisions are made in those areas, the Part A items will need to be reevaluated.

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Part Page# ³	Current law	Budget proposal	Fiscal impact (DAFS info)		Taxation Committee recommendations
<u> </u>	JES TAX				
PAR	RT E p. 35				
	1. Sales tax rates: 10% A. Short term auto rental 10% B. Lodging 9% C. Meals (prepared food); 8% on-premises alcohol 5.5%	1. Sale tax rates: Rates beginning 10/1/17 A. Short term auto rental 10% B. Lodging 10% C. Meals (prepared food); 8% on-premises alcohol 5.5%	\$3,403,400 <u>FY 2019-20</u> \$10,831,600	\$10,400,000 <u>FY 2020-21-19</u> \$11,254,864	DIVIDED The Taxation Committee is divided on this item: 10 members recommend including this pro- vision in the budget 3 members recommend removing this provi-
E-6 to E-15 p. 38 to 44	 4. Sales tax base A. Tangible personal property B. Products transferred electronically C. Rental of lodging D. Transmission and distribution of electricity E. Rental or lease of automobile, pickup truck or van F. Extended service contract on an automobile or truck G. Prepaid calling service 	 4. Sales tax base Expands base to include the following services beginning <u>1/1/18</u>:	Total (includes services separately identified below \$16,974,512 <u>FY 2019-20</u> \$71,689,435	Total (includes services separately identified below \$69,530,308 <u>FY 2020-21</u> \$73,938,736	TABLED This item is tabled pending the receipt of in- formation requested from the executive branch on March 29 th . Language on these items will need clarifica- tion.
		 Recreation and amusement services Installation, repair and maintenance services except those sold to a business for business use 		FY 19 \$22,393,250 FY 19 \$1,150,000	
		3. Personal services		FY 19 \$28,811,500	
		 4. Household services 5. Personal property services except those sold to a business for business use 		FY 19 \$16,114,350	

³ Page #s refer to page # of 230 pages in the language provisions submitted as part of the Governor's budget. OFPR/jsj

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E-14, E-	Vending machine sales				IN 13-0
11	1. <u>Sales through vending machines</u> of products for internal		MRS est	imate	11 12-0
p.41, 44	human consumption A. Taxed at wholesale level if vendor has more than 50%	Changes treatment of sales from vending machines by remov-	\$506,000 a		The Taxation committee recommends inclusion
		ing wholesale level alternative for certain vendors.	ψυσο,σου τ	unituunity	of this provision (13-0)
	chines.	ing wholesale iever alternative for cortain vehicles.			
	B. Otherwise taxed at retail level				
	2. Sales through vending machines of items not for internal				
	human consumption taxed at retail level.				
Sec. E-		Requires online real property rental platforms to collect and	MRS est	timata	IN 13-0
18 to E-		report sales tax	\$1,040,000		11 15-0
20	collect and transmit sales tax, the Maine property owner is required to do so.		φ1,040,000	amuany	Press reports indicate AirBnB will begin col-
p. 44 to 45	required to do so.				lecting and remitting taxes for Maine hosts be-
45					ginning 4/1/17.
					The Taxation Committee recommends inclu-
					sion of this provision (13-0)
····					
E-26	6. Many sales tax exemptions	6. Exemption changes	MRS es	timate	TABLED
p. 46		Provides that sales tax exemptions for entities whose ex-	Approximately \$		
		emptions are based on charitable, nonprofit or other	Tippi on an and y a	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	The Committee has tabled this item pending
		public purposes do not apply to purchases of prepared			further consideration. (13-0)
		food, lodging or motor vehicle rental;			
					Language needs clarification
SERVI	CE PROVIDER TAX				
	-	<u> </u>	FY 2017-18	FY 2017-18	
Part E	Current law	Budget proposal 2.Service provider tax base expanded	F1 2017-16	11 2017-18	
E-22 E-23	2.Service provider tax base Service provider tax is a tax at the rate of 6% on the following	2.Service provider tax base expanded			TABLED
E-23 p. 45 to	service provider tax is a tax at the rate of 6% on the following services:		\$139,250	\$554,000	
46	Services.	Adds (presumably to GF revenue portions):	+		This item is tabled pending the receipt of in-
	Revenue to GF (FY 16 \$44,916,959):				formation requested from the executive branch
	1. Cable and satellite TV and radio	1. Sale of access to streaming video or audio content, wheth-	<u>FY 2019-20</u>	<u>FY 2020-21</u>	on March 29 th .
	2. Fabrication services	er single use or by subscription, to an end user that does not	\$563,000	\$572,000	
	3. Rental of video media and equip.	have the right of permanent use granted by the seller, and in			Language will be needed to provide that reve-
	4. Rental of furniture, audio media and equip.	the case of a subscription, the right of access is contingent on			nue from new services accrues to the General
	5. Telecommunication services	continued payment by the purchaser.			Fund
	6. Installation, maintenance or repair telcom equipment	2. <u>Guided recreation</u> (other than hunting and fishing), tours			
	7. Ancillary telcom services	and rides for recreation and amusement as opposed to passen-		page 5	L

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	ger transportation		
	Effective 1/1/18		
2. Community support servs (mental health)3. Community support servs (intellectual disabil/autism)			
4. Home support services5. Group residential servs (brain injuries)			
Tax is imposed on provider but may be passed on and separately stated to consumer.			

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Part Page# ⁴	Current law	aw Budget proposal Fiscal impact (DAFS info)		DAFS info)	Taxation Committee recommendations
Page# ⁴	Current law IE TAX/ESTATE TAX Current law Individual income tax brackets, rates Rates and brackets (not incl. 3% surcharge) Single individuals* (2017+ tax years) Income Marginal rate \$0 to \$21,049 5.8% \$21,400 to \$49,999 6.75% \$50,000 or more 7.15% * Multiply bracket amounts by 2 for individuals filing "married join 1. <u>3% surcharge</u> on taxable income over \$200,000 in each filing status beginning with 2017 tax years	Budget proposal Individual income tax brackets, rates Rates and brackets (not including 3% surcharge) Single individuals* (2018 and 2019 tax years) Income Marginal rate \$0 to \$21,049 2.75% \$21,050 or more 3.15% (2020+ tax years) Rate is 2.75% on all taxable income	FY2017-18 ⁵ (\$267,810,400) <u>FY 2019-20</u> (\$351,066,400)	DAFS info) FY2018-19 (\$305,344,000) <u>FY 2018-19</u> (\$414,308,000)	TABLED TABLED This item is tabled pending the receipt of in- formation requested from the executive branch on March 29 th . TABLED
	2. Revenue from surcharge goes to dedicated fund for education funding	 Revenue from surcharge goes to General Fund Education Fund remains but without source of revenue Repeals provision indicating that surcharge must be imposed regardless of whether IT brackets are changed. Surcharge is applied to fiduciary taxpayers (trusts and estates) to conform to parallel treatment under current law. 			formation requested from the executive branch on March 29 th .

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⁵ General Fund impact (unless otherwise noted). Parentheses indicate loss of revenue. Lack of parentheses indicates GF revenue gain. OFPR/jsj

INCOME TAX/ESTATE TAX FY2017-18⁵ Budget proposal FY2018-19 Current law Part D Pension deduction: D-11 IN 13-0 No change to military retirement benefits (\$4,246,000 (\$15,170,000)Military retirement plan benefits Page 24 100% exempt FY 2019-20 FY 2020-21 The Taxation Committee recommends inclu-Maximum nonmilitary retirement benefit exemption (\$27,582,000) sion of this item (12-0)(\$23,011,800) Increases \$5,000 per year until it reaches maximum of Maximum nonmilitary retirement benefit exemption \$10,000 \$35,000 in 2022 2. Property tax fairness credit Property tax fairness credit D-18 A. Benefit base (maximum property tax that can be IN 13-0 A. Benefit base (maximum property tax that can be D-19 used to calculate credit) - beginning 2018 TYs (\$2,956,000) (\$29,469,000) used to calculate credit) Page 30 \$2,000 Single filers Single filers \$2,000 Joint: HoH w/2exmpts The Taxation Committee recommends inclu-\$2,700 Joint; HoH w/2exmpt \$2.600 FY 2020-21 sion of this item (13-0)FY 2019-20 Joint, HoH w/3+ exmpts \$3,200 \$28,643,000) (\$28,529,000) B. Credit calculation -beginning 2018 tax years 100% of (benefit base minus 5% of income) B. Credit calculation 50% of (6% of income minus benefit base) C. Maximum credit – beginning 2018 tax years \$1,000 C. Maximum credit age 65+ \$750 age 65+ \$900 under 65 age 65+ with income \geq \$20,000 qualifies for under 65 \$600 minimum benefit of \$400 of benefit base D. Credit not allowed for married filing separately beginning 2015 tax years E. Removes requirement to add back certain business losses when calculating income for purposes of sales tax fairness credit -- simplification. D-16 Sales tax fairness credit IN 13-0 Removes requirement to add back certain business losses Fiscal impact in-Fiscal impact in-A. Refundable income tax credit Page 27 cluded in property cluded in property when calculating income for purposes of sales tax fairness B. Base credit \$100/\$125 for filers with one exemption tax fairness credit tax fairness credit The Taxation Committee recommends incluto 180/\$225 for persons with 4 or more exemptions credit -- simplification C. Phases out as expanded income increases over sion of this item (13-0)amounts amounts \$20,000 for single individuals, \$30,000 for heads of household and \$40,000 for married joint filers

INCOME TAX/ESTATE TAX

Dort D	Current law	Budget proposal	FY2017-18 ⁵	FY2018-19	
Part D D-17 Page 28	Child and dependent care credit Credit equal to 25% of the federal credit allowed for child and dependent credit. Credit doubles for quality child care. Refundable up to \$500.	5. Child and dependent care credit Increases credit for all to 50% of federal credit beginning with 2018 tax years Repeals increase in credit for quali- ty child care.	Included in tax bracket estimates		IN 13-0 The Taxation Committee recommends inclu- sion of this item (13-0)
D-14 Page 26	Corporate income tax rates: Income Marginal Rate \$0 to \$24,999 3.5% \$25,000 to \$74,999 7.93% \$75,000 to \$249,999 8.33% \$250,000 or more 8.93%	Beginning in 2018 tax years: Income Marginal Rate \$0 to \$24,999 3.5% \$25,000 to \$74,999 7.93% \$75,000 or more 8.33%	(\$2,561,937) <u>FY 2019-20</u> (\$13,589,082)	(\$12,944,065 <u>FY 2020-21</u> (\$14,052,688)	 DIVIDED The Taxation Committee is divided on this item: 7 members recommend including this provision in the budget 6 members of the Committee recommend removing this provision from the budget.
D-15 Page 27	Corporations; alternative minimum tax Corporations are required to pay a minimum tax equal to. 5.4% of modified federal alternative minimum taxa- ble income	Corporations; alternative minimum tax Corporate alternative minimum tax is repealed for tax years beginning on or after 1/1/16	MRS indicates that the AMT raises about \$800,000 annually (included in above estimates)		 DIVIDED The Taxation Committee is divided on this item: 7 members recommend including this provision in the budget 6 members of the Committee recommend removing this provision from the budget.

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ESTAT	ESTATE TAX								
	Current law	Budget proposal	FY2017-18 ⁶	FY2018-19					
Part									
Part F	Estate Tax:			FY 19					
Page 47			\$0	(\$9,539,837)	DIVIDED				
-	Exclusion amount: \$5,450,000 for deaths in 2016 (same as federal)	Estate tax repealed for deaths on or after 1/1/18			The Taxation Committee is divided on this				
			<u>FY 2019-20</u>	FY 2020-21	item:				
			(\$12,850,000)	(\$13,300,000)					
					7 members of the Committee recommend re- moving this provision from the budget.				
					6 members recommend including this provi- sion in the budget				

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TAX EXPENDITURES

	Current law	Budget proposal	FY2017-18	FY2018-19	
Part S page 94		Tax expenditures "In accordance with the Maine Revised Statutes, Title 5, section 1666, and to the extent not otherwise provided in this Act, funding is continued for each individual tax expenditure, as defined in Title 5, sec- tion 1666, reported in the budget docu- ment submitted to the Legislature by the Governor on January 6, 2017."			The Taxation Committee approves in- clusion of this Part in the budget bill (13-0).
	PL 2015, chapter 344 establishes a review process for tax expenditures by the Office of Program Evaluation and Government Accountability under the oversight of the Government Oversight Committee and review by the Taxation Committee.				

LD 1 REPORT and DATA

	Current law	Budget proposal	FY2017-18	FY2018-19	
	The Governor's Office of Policy and				
GG	Management is required to collect data	Part GG repeals the obligation to collect			DIVIDED
p. 110	relating to the experience of the State,	data and make an annual report			11 members recommend removing this
	counties, municipalities and school admin-				Part from the budget.
	istrative units in achieving tax burden				T att nom the buuget.
	goals expressed in "LD 1" legislation en-				2 members recommend including this
	acted in 2005 to place spending limits on				Part.
	units of State and local government. An				
	annual report to the Governor and the Taxation Committee regarding the infor-				
	mation obtained and may include recom-				
	mendations on alternative strategies that				
	reflect best practices in achieving the				
	goals.		•		

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BOARD OF TAX APPEALS

	Current law	Budget proposal	FY2017-18	FY2018-19	
Part J Page 57	Maine Board of Tax Appeals created in 2012 within DAFS as an independent board to provide an administrative level of appeal. The board consists of 3 members appointed by the Governor.	The budget proposes to repeal the board 10/1/17 and require taxpayers to appeal to Superior Court.			OUT The Taxation Committee recommend removing this Part (8-0).
MF	RS TRAINING AND RECLASSIFIC	CATION			

	Current law	Budget proposal	FY2017-18	FY2018-19	
Т р. 95		The budget provides authority and funding to Maine Revenue Services to provide training to enhance technical and service delivery expertise of revenue agents and property appraisers and to authority to reclassify employees who successfully demonstrate those competencies.			IN The Taxation Committee recommends inclusion of this Part. (8-0)

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