

131st MAINE LEGISLATURE

SECOND REGULAR SESSION-2024

Legislative Document

No. 2286

H.P. 1477

House of Representatives, April 9, 2024

Resolve, Directing the Maine Education Policy Research Institute to Review Certain Components of General Purpose Aid for Local Schools and the Essential Programs and Services Funding Formula

Reported by Representative BRENNAN of Portland for the Joint Standing Committee on Education and Cultural Affairs pursuant to Resolve 2023, chapter 118, section 2.

R(+ B. Hunt

ROBERT B. HUNT Clerk

| 1 2 3 4 | Sec. 1. Maine Education Policy Research Institute to review certain general purpose aid for local schools essential programs and services components; report. Resolved: That the Maine Policy Education Research Institute, in conjunction with the Department of Education, shall: |
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| 5 6 | 1. Conduct a targeted review of general purpose aid for local schools. The review must include, but is not limited to, the following components: |
| 7 8 9 | A. The State's ability to adequately fund recruitment, retention, salaries and benefits of teachers and support staff, which represent the largest portion of the cost of public education; |
| 10 11 | B. Property valuation and its efficacy in determining municipal contribution levels to public education; |
| 12 13 | C. Regional differences in education costs and contributing factors to these differences; and |
| 14 | D. Funding mechanisms used in other states to distribute funding for public education; |
| 15 16 17 | 2. Conduct a review of components of the essential programs and services funding formula under the Maine Revised Statutes, Title 20-A, chapter 606-B that have been identified as driving inequity within the formula, including, but not limited to: |
| 18 | A. Expenditure-driven components, with particular attention to special education costs; |
| 19 | B. The determination of a municipality's ability to pay; |
| 20 | C. The regional adjustment under Title 20-A, section 15682; and |
| 21 22 23 | D. Adjustments to the state share of the total allocation, including, but not limited to, adjustments pursuant to Title 20-A, section 15688-A and Title 20-A, sections 15689 and 15689-A. |
| 24 25 26 27 28 29 30 31 | In conducting the review, the Maine Education Policy Research Institute and the Department of Education shall include stakeholder representatives from regions throughout the State, including, but not limited to, superintendents, school board members, school business officers, principals, teachers, directors of special services and career and technical education directors. The Maine Education Policy Research Institute shall recommend potential adjustments to the essential programs and services funding formula to be modeled by the department, and the department shall model the recommended potential adjustments to the essential programs and services funding formula; and |
| 32 33 34 35 | 3. Assess the review of essential programs and services components required pursuant to the Maine Revised Statutes, Title 20-A, section 15686-A and make recommendations regarding improvements to the review process, including, but not limited to, the established timeline and opportunities for stakeholder engagement. |
| 36 37 38 39 40 41 | No later than March 15, 2025, the Maine Education Policy Research Institute shall submit a report to the joint standing committee of the Legislature having jurisdiction over education matters with the institute's findings and recommendations, including the results of any modeling of potential adjustments to the essential programs and services funding formula conducted. The joint standing committee may submit legislation related to the report to the 132nd Legislature in 2025. |

| 1 | The Department of Education shall conduct the reviews within existing resources. |
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| 2 | SUMMARY |
| 3 | This resolve is reported out by the Joint Standing Committee on Education and Cultural |
| 4 | Affairs pursuant to Resolve 2023, chapter 118, section 2. |
| 5 | The measure directs the Maine Education Delicy Descende Institute in conjunction with |

5 The resolve directs the Maine Education Policy Research Institute, in conjunction with the Department of Education, to conduct a review of certain components of general purpose 6 7 aid for local schools and the essential programs and services funding formula that have 8 been identified as driving inequity within the formula, including, but not limited to, 9 expenditure-driven components, including special education costs; determination of a municipality's ability to pay; the regional adjustment; and other adjustments to the state 10 share of the total allocation, including, but not limited to, enhancing student performance 11 and opportunity costs and targeted education funds. The Maine Education Policy Research 12 Institute is required to include stakeholder representatives in the review and recommend 13 14 potential adjustments to the funding formula to be modeled by the Department of Education. 15

16 The resolve also directs the Maine Education Policy Research Institute, in conjunction 17 with the department, to assess the statutorily required review of the essential programs and 18 services components and make recommendations regarding improvements to the review 19 process, including, but not limited to, the established timeline and opportunities for 20 stakeholder engagement.

The resolve directs the Department of Education to conduct the reviews within existing
resources.

The Maine Education Policy Research Institute is required to submit a report with its findings and recommendations to the joint standing committee of the Legislature having jurisdiction over education matters no later than March 15, 2025.

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FISCAL NOTE REQUIRED (See attached)

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LR 3115(01)

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> Fiscal Note for Original Bill Committee: Education and Cultural Affairs Fiscal Note Required: Yes

Fiscal Note

Review to be completed within budgeted resources

Fiscal Detail and Notes

This legislation requires the Maine Education Policy Research Institute (MEPRI) to conduct a review of certain components of general purpose aid and the essential programs and services (EPS) funding formula in conjunction with the Department of Education. Maine Revised Statutes Annotated, Title 20-A, section 10 established the Education Research Institute to collect and analyze education information and perform targeted education research for the Legislature. The Legislature contracts with the University of Maine System to maintain the institute and ongoing General Fund appropriations of \$250,000 per year are included in the Learning Systems Team program account within the Department of Education to support the work of the institute. The Department of Education also contracts with MEPRI for updating of the essential programs and services components and ongoing funding of \$250,000 per year is included in the annual appropriation for the General Purpose Aid for Local Schools (GPA) program. This fiscal note assumes that the work required in this bill to be performed by MEPRI will be paid for with the funding included in the Learning Systems Team or GPA budget for fiscal year 2024-25 and enacted in Public Law 2023, chapter 17 and that the cost of the review will not exceed the \$500,000 already appropriated for fiscal year 2024-25. Given these assumptions, no General Fund appropriations for the cost to MEPRI to conduct the required review are included in this bill.

Additional costs to the Department of Education to work in conjunction with MEPRI on the review can be absorbed within existing budgeted resources.