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Date: (Filing No. S-)

STATE AND LOCAL GOVERNMENT

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**STATE OF MAINE
SENATE
132ND LEGISLATURE
FIRST SPECIAL SESSION**

COMMITTEE AMENDMENT “ ” to S.P. 590, L.D. 1449, “Resolve, Requiring the Commissioner of Administrative and Financial Services to Conduct a Study of the State's Grant, Contracting and Procurement Practices”

Amend the resolve by striking out the title and substituting the following:

'Resolve, Establishing the Working Group on Modernizing State Grants, Contracts and Procurement'

Amend the resolve by striking out everything after the title and inserting the following:

'Sec. 1. Working group established. Resolved: That the Working Group on Modernizing State Grants, Contracts and Procurement, referred to in this resolve as "the working group," is established.

Sec. 2. Working group membership. Resolved: That, notwithstanding Joint Rule 353, the working group consists of 14 members as follows:

- 1. Two members of the Senate appointed by the President of the Senate, one of whom is from the party holding the largest number of seats in the Legislature and one of whom is from the party holding the 2nd largest number of seats in the Legislature;
- 2. Two members of the House of Representatives appointed by the Speaker of the House of Representatives, one of whom is from the party holding the largest number of seats in the Legislature and one of whom is from the party holding the 2nd largest number of seats in the Legislature;
- 3. One member who represents the Office of the Governor, appointed by the Governor;
- 4. The Commissioner of Administrative and Financial Services, or the commissioner's designee;
- 5. The Commissioner of Health and Human Services, or the commissioner's designee;
- 6. One member who represents the Permanent Commission on the Status of Racial, Indigenous and Tribal Populations, appointed by the chairs of the commission;

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1 7. One member who represents a public or private foundation with headquarters in the
2 State, appointed by the President of the Senate;

3 8. One member who represents a statewide nonprofit association, appointed by the
4 Speaker of the House of Representatives; and

5 9. Four members who represent nonprofit organizations that since January 1, 2020 have
6 applied for or received grants from, or entered into public contracts with, a state agency, a
7 municipality or another nonprofit organization in the State. These organizations must
8 represent a variety of mission areas, budget sizes and geographic areas served, appointed
9 as follows:

10 A. One member representing a small nonprofit organization with an annual operating
11 budget of \$500,000 or less, appointed by the President of the Senate;

12 B. One member representing an area agency on aging, appointed by the President of
13 the Senate;

14 C. One member representing a community action program, appointed by the Speaker
15 of the House of Representatives; and

16 D. One member representing a provider that receives MaineCare reimbursement,
17 appointed by the Speaker of the House of Representatives.

18 **Sec. 3. Chair. Resolved:** That, for the first meeting of the working group, the
19 member from the Department of Administrative and Financial Services acts as chair. At
20 the first meeting, the working group shall elect one of its members to serve as chair, except
21 that members appointed pursuant to section 2, subsections 1 and 2 may not serve as chair.

22 **Sec. 4. Appointments; convening of working group. Resolved:** That,
23 notwithstanding Joint Rule 353, all appointments must be made no later than 30 days
24 following the effective date of this resolve. The appointing authorities shall notify the
25 Department of Administrative and Financial Services once all appointments have been
26 completed. After the appointment of all members, the chair shall call and convene the first
27 meeting of the working group.

28 **Sec. 5. Duties. Resolved:** That the working group shall examine the State's grant
29 and public procurement practices and make recommendations to the Department of
30 Administrative and Financial Services concerning:

31 1. Delays in grant or contract execution and encumbrment across state agencies;

32 2. Delays in payment of grants and contracts;

33 3. Application, communication or system improvements that would increase
34 transparency, enhance communications between the State and nonprofit organizations or
35 improve application, reporting or procurement processes;

36 4. Alignment of state practices with applicable federal standards, such as the
37 establishment of a generally permissible standard of indirect costs; and

38 5. A mechanism for ongoing review and evaluation of grant-making and procurement
39 processes.

40 The working group may examine additional matters and make recommendations
41 concerning: reimbursement rates, including under the MaineCare program; uniform

1 application procedures; upfront payments; standard contracting language; feasibility of
2 increasing the low-cost service contract to allow more low-barrier opportunities; and any
3 other relevant issues.

4 **Sec. 6. Staff assistance. Resolved:** That the Department of Administrative and
5 Financial Services shall provide staff support to the working group, with additional support
6 as needed from the Department of Health and Human Services, the Department of
7 Transportation, the Department of Agriculture, Conservation and Forestry and the
8 Department of Education.

9 **Sec. 7. Report. Resolved:** That, by November 4, 2026, the working group shall
10 submit a report, including any recommended legislation, to the joint standing committee of
11 the Legislature having jurisdiction over state and local government matters, the Department
12 of Administrative and Financial Services and the Office of the State Auditor. The
13 committee is authorized to report out legislation related to the report to the 133rd
14 Legislature in 2027.

15 **Sec. 8. Outside funding. Resolved:** That the working group shall seek funding
16 contributions to fully fund the costs of the study. All funding is subject to approval by the
17 Legislative Council in accordance with its policies. If sufficient contributions to fund the
18 study have not been received within 30 days after the effective date of this resolve, no
19 meetings are authorized and no expenses of any kind may be reimbursed.

20 **Sec. 9. Appropriations and allocations. Resolved:** That the following
21 appropriations and allocations are made.

22 **ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF**

23 **Purchases - Division of 0007**

24 Initiative: Provides one-time funding to contract with a consultant to assist with managing
25 and staffing the working group.

26 GENERAL FUND	2025-26	2026-27
27 All Other	\$12,000	\$0
28		
29 GENERAL FUND TOTAL	\$12,000	\$0

30 ' .

31 Amend the resolve by relettering or renumbering any nonconsecutive Part letter or
32 section number to read consecutively.

33 **SUMMARY**

34 This amendment, which is the majority report of the committee, replaces the resolve
35 and changes the title. It establishes the Working Group on Modernizing State Grants,
36 Contracts and Procurement to examine the State's grant and public procurement practices
37 and make recommendations to the Department of Administrative and Financial Services.
38 The working group is required to submit a report, which may include recommendations for
39 legislation, by November 4, 2026 to the joint standing committee of the Legislature having
40 jurisdiction over state and local government matters, the Department of Administrative and

COMMITTEE AMENDMENT “ ” to S.P. 590, L.D. 1449

1 Financial Services and the Office of the State Auditor. The amendment also adds an
2 appropriations and allocations section.

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FISCAL NOTE REQUIRED

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(See attached)