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SECOND REGULAR SESSION-2020

Legislative Document

No. 2094

H.P. 1492

House of Representatives, February 4, 2020

An Act To Implement the Recommendations of the Task Force on Changes to the Maine Indian Claims Settlement Implementing Act

Reported by Representative BAILEY of Saco for the Joint Standing Committee on Judiciary pursuant to Joint Order 2019, H.P. 1307.

Reference to the Committee on Judiciary suggested and ordered printed pursuant to Joint Rule 218.

R(+ B. Hunt

ROBERT B. HUNT Clerk

1	Be it enacted by the People of the State of Maine as follows:
2 3	Sec. 1. 30 MRSA §6201, as enacted by PL 1979, c. 732, §§1 and 31, is amended to read:
4	§6201. Short title
5 6	This Act shall be <u>is</u> known and may be cited as "AN ACT to Implement the Maine Indian Claims Settlement."
7 8	Sec. 2. 30 MRSA §6202, as enacted by PL 1979, c. 732, §§1 and 31, is amended to read:
9	§6202. Legislative findings and declaration of policy
10	The Legislature finds and declares the following.
11 12 13 14 15	The Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band of Maliseet Indians are asserting asserted claims for possession of large areas of land in the State and for damages alleging that the lands in question originally were transferred by treaty in violation of the Indian Trade and Intercourse Act of 1790, 1 Stat. 137, or subsequent reenactments or versions thereof.
16 17 18 19	Substantial At the time, the prospect that these claims would not be promptly resolved threatened to create substantial economic and social hardship could be created for large numbers of landowners, citizens and communities in the State, and therefore to the State as a whole, if these claims are not resolved promptly.
20 21 22 23	The claims also have produced disagreement between the Indian claimants and the State over the extent of the state's <u>State's</u> jurisdiction in the claimed areas. This disagreement has resulted in litigation and, if the claims are had not been resolved, further litigation on jurisdictional issues would be have been likely.
24 25 26 27 28 29 30 31 32	The In the late 1970s, the Indian claimants and the State, acting through the Attorney General, have reached certain agreements which represent that represented a good faith effort on the part of all parties to achieve a fair and just resolution of those claims which that, in the absence of agreement, would be have been pursued through the courts for many years to the ultimate detriment of the State and all its citizens, including the Indians. The resolution reached among the Indian claimants and the State affirmed the land transfers and the reservations of rights embodied within the specific treaties that gave rise to the claims at issue, and sought to definitively eliminate any prospect that the claims brought by the Indian claimants would cloud private title to land in the State.
33 34	The foregoing agreement between the Indian claimants and the State also represents a good faith effort by the Indian claimants and the State to achieve a just and fair resolution

of their disagreement over jurisdiction on the present Passamaquoddy and Penobscot 36 Indian reservations and in the claimed areas. To that end, the Passamaquoddy Tribe and

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37 the Penobscot Nation have agreed to adopt the laws of the State as their own to the extent

- provided in this Act. The Houlton Band of Maliseet Indians and its lands will be wholly
 subject to the laws of the State.
- 3 It is the purpose of this Act to implement in part the foregoing agreement.
- 1. Rights, privileges, powers, duties and immunities. The purpose of the
 amendments to this chapter enacted in 2020 is to establish that the Passamaquoddy Tribe,
 the Penobscot Nation and the Houlton Band of Maliseet Indians enjoy rights, privileges,
 powers, duties and immunities similar to those of other federally recognized Indian tribes
 within the United States.
- 9 2. Federal Indian law applies. Except as otherwise specified in this chapter, federal
 10 Indian law applies with regard to the rights, privileges, powers, duties and immunities of
 11 the Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band of Maliseet
 12 Indians.
- Sec. 3. 30 MRSA §6203, as amended by PL 2009, c. 636, Pt. B, §1 and affected
 by §2, is further amended to read:

15 **§6203. Definitions**

- As used in this Act, unless the context indicates otherwise, the following terms havethe following meanings.
- Commission. "Commission" means the Maine Indian Tribal-State Commission
 created by section 6212.
- <u>1-A. Federal Indian law.</u> "Federal Indian law" means the United States
 Constitution and all federal statutes, regulations and case law and subsequent
 amendments thereto or judicial interpretations thereof, relating to the rights, privileges,
 powers, duties and immunities of federally recognized Indian tribes within the United
 States, except those federally recognized Indian tribes subject to United States Public
 Law 83-280 or a specific treaty or settlement act.
- 26 **2. Houlton Band of Maliseet Indians.** "Houlton Band of Maliseet Indians" means 27 the Maliseet Tribe of Indians as constituted on March 4, 1789, and all its predecessors 28 and successors in interest, which, as of the date of passage of this Act <u>April 3, 1980</u>, are 29 represented, as to lands within the United States, by the Houlton Band Council of the 30 Houlton Band of Maliseet Indians.
- 31 2-A. Houlton Band Trust Land Tribal Lands. "Houlton Band Trust Land Tribal Lands" means land or other natural resources acquired by the secretary in trust for the 32 Houlton Band of Maliseet Indians, in compliance with the terms of this Act section 33 6205-A and the Maine Indian Claims Settlement Act of 1980, United States Public Law 34 96-420, with moneys money from the original \$900,000 congressional appropriation and 35 interest thereon deposited in the Land Acquisition Fund established for the Houlton Band 36 of Maliseet Indians pursuant to United States Public Law 96-420, Section 5, United 37 States Code, Title 25, Section 1724, or with proceeds from a taking of Houlton Band 38 Trust Land Tribal Lands for public uses pursuant to the laws of this State or the United 39 40 States.

3. Land or other natural resources. "Land or other natural resources" means any real property or other natural resources, or any interest in or right involving any real property or other natural resources, including, but without limitation, minerals and mineral rights, timber and timber rights, water and water rights and hunting and fishing rights.

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4. Laws of the State. "Laws of the State" means the Constitution <u>of Maine</u> and all statutes, rules or regulations and the common law of the State and its political subdivisions, and subsequent amendments thereto or judicial interpretations thereof.

9 5. Passamaquoddy Indian Reservation. "Passamaquoddy Indian Reservation" 10 means those lands reserved to the Passamaquoddy Tribe by agreement with the State Commonwealth of Massachusetts dated September 19, 1794, excepting any parcel within 11 such lands transferred to a person or entity other than a member of the Passamaguoddy 12 Tribe subsequent to such agreement and prior to the effective date of this Act October 10, 13 1980. If any lands reserved to the Passamaquoddy Tribe by the aforesaid agreement 14 hereafter are acquired by the Passamaquoddy Tribe, or the secretary on its behalf, that 15 land shall must be included within the Passamaguoddy Indian Reservation. For purposes 16 of this subsection, the lands reserved to the Passamaquoddy Tribe by the aforesaid 17 18 agreement shall be are limited to Indian Township in Washington County; Pine Island, sometimes referred to as Taylor's Island, located in Big Lake, in Washington County; 100 19 20 acres of land located on Nemcass Point, sometimes referred to as Governor's Point, 21 located in Washington County and shown on a survey of John Gardner which that is filed in the Maine State Archives, Executive Council Records, Report Number 264 and dated 22 23 June 5, 1855; 100 acres of land located at Pleasant Point in Washington County as 24 described in a deed to Captain John Frost from Theodore Lincoln, Attorney for Benjamin Lincoln, Thomas Russell, and John Lowell dated July 14, 1792, and recorded in the 25 Washington County Registry of Deeds on April 27, 1801, at Book 3, Page 73; and those 26 15 islands in the St. Croix River in existence on September 19, 1794 and located between 27 28 the head of the tide of that river and the falls below the forks of that river, both of which points are shown on a 1794 plan of Samuel Titcomb which that is filed in the Maine State 29 Archives in Maine Land Office Plan Book Number 1, page 33. The "Passamaquoddy 30 Indian Reservation" includes those lands which that have been or may be acquired by the 31 Passamaquoddy Tribe within that portion of the Town of Perry which that lies south of 32 33 Route 1 on the east side of Route 190 and south of lands now owned or formerly owned by William Follis on the west side of Route 190, provided that no such lands may be 34 included in the Passamaguoddy Indian Reservation until the Secretary of State receives 35 certification from the treasurer of the Town of Perry that the Passamaquoddy Tribe has 36 37 paid to the Town of Perry the amount of \$350,000, provided that the consent of the Town of Perry would be voided unless the payment of the \$350,000 is made within 120 days of 38 the effective date of this section. Any commercial development of those lands must be by 39 approval of the voters of the Town of Perry with the exception of land development 40 currently in the building stages. 41

42 6. Passamaquoddy Indian territory. "Passamaquoddy Indian territory" means that
 43 territory defined by section 6205, subsection 1.

7. Passamaquoddy Tribe. "Passamaquoddy Tribe" means the Passamaquoddy
 Indian Tribe as constituted on March 4, 1789, and all its predecessors and successors in
 interest, which that, as of the date of passage of this Act <u>April 3, 1980</u>, are represented by
 the Joint Tribal Council of the Passamaquoddy Tribe, with separate councils at the Indian
 Township and Pleasant Point Reservations.

6 8. Penobscot Indian Reservation. "Penobscot Indian Reservation" means the islands in the Penobscot River reserved to the Penobscot Nation by agreement with the 7 8 States Commonwealth of Massachusetts and the State of Maine consisting solely of Indian Island, also known as Old Town Island, and all islands in that river northward 9 thereof that existed on June 29, 1818, excepting any island transferred to a person or 10 entity other than a member of the Penobscot Nation subsequent to June 29, 1818, and 11 prior to the effective date of this Act October 10, 1980. If any land within Nicatow Island 12 is hereafter acquired by the Penobscot Nation, or the secretary on its behalf, that land 13 must be included within the Penobscot Indian Reservation. 14

The "Penobscot Indian Reservation" includes the following parcels of land that have been or may be acquired by the Penobscot Nation from Bangor Pacific Hydro Associates as compensation for flowage of reservation lands by the West Enfield dam: A parcel located on the Mattagamon Gate Road and on the East Branch of the Penobscot River in T.6 R.8 <u>WELS</u> <u>W.E.L.S.</u>, which is a portion of the "Mattagamon Lake Dam Lot" and has an area of approximately 24.3 acres, and Smith Island in the Penobscot River, which has an area of approximately one acre.

The "Penobscot Indian Reservation" also includes a certain parcel of land located in Argyle, Penobscot County consisting of approximately 714 acres known as the Argyle East Parcel and more particularly described as Parcel One in a deed from the Penobscot Indian Nation to the United States of America dated November 22, 2005 and recorded at the Penobscot County Registry of Deeds in Book 10267, Page 265.

Penobscot Indian territory. "Penobscot Indian territory" means that territory
 defined by section 6205, subsection 2.

10. Penobscot Nation. "Penobscot Nation" means the Penobscot Indian Nation as
 constituted on March 4, 1789, and all its predecessors and successors in interest, which
 that, as of the date of passage of this Act April 3, 1980, are represented by the Penobscot
 Reservation Tribal Council.

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11. Secretary. "Secretary" means the Secretary of the Interior of the United States.

34 **12. Settlement Fund.** "Settlement Fund" means the trust fund established for the
 35 Passamaquoddy Tribe and Penobscot Nation by the United States pursuant to
 36 congressional legislation extinguishing extinguishing aboriginal land claims in Maine.

37 **13. Transfer.** "Transfer" includes, but is not necessarily limited to, any voluntary or 38 involuntary sale, grant, lease, allotment, partition or other conveyance; any transaction 39 the purpose of which was to effect a sale, grant, lease, allotment, partition or other 40 conveyance; and any act, event or circumstance that resulted in a change in title to, 41 possession of, dominion over, or control of land or other natural resources.

14. Tribal lands. "Tribal lands" of the Passamaquoddy Tribe, the Penobscot Nation 1 2 or the Houlton Band of Maliseet Indians means any land held by the secretary in trust for the relevant tribe and any reservation land held by the relevant tribe. "Tribal lands" is not 3 limited to those lands held by the secretary in trust or reservation land held by the 4 relevant tribe as of the enactment of this subsection, but includes those lands that are 5 acquired after the enactment of this subsection and held by the secretary in trust for the 6 relevant tribe and reservation lands acquired after the enactment of this subsection and 7 8 held by the relevant tribe. 9

- Sec. 4. 30 MRSA §6204, as enacted by PL 1979, c. 732, §§1 and 31, is repealed.
- 10 Sec. 5. 30 MRSA §6205, as amended by PL 2013, c. 91, §§1 and 2 and affected by §3, is further amended to read: 11
- §6205. Indian territory Passamaquoddy Tribal Lands and Penobscot Tribal Lands 12
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1. Passamaquoddy Indian territory Tribal Lands. Subject to subsections 3_7 and 4 and 5, the following lands within the State are known as the "Passamaguoddy Indian territory Tribal Lands:"

A. The Passamaquoddy Indian Reservation; 16

17 B. The first 150,000 acres of land acquired by the secretary for the benefit of the Passamaquoddy Tribe from the following areas or lands to the extent that those lands 18 are acquired by the secretary prior to January 31, 1991, are not held in common with 19 any other person or entity and are certified by the secretary by January 31, 1991, as 20 held for the benefit of the Passamaquoddy Tribe: 21

The lands of Great Northern Nekoosa Corporation located in T.1, R.8, W.B.K.P. 22 (Lowelltown), T.6, R.1, N.B.K.P. (Holeb), T.2, R.10, W.E.L.S. and T.2, R.9, 23 W.E.L.S.; the land of Raymidga Company located in T.1, R.5, W.B.K.P. (Jim Pond), 24 T.4, R.5, B.K.P.W.K.R. (King and Bartlett), T.5, R.6, B.K.P.W.K.R. and T.3, R.5, 25 B.K.P.W.K.R.; the land of the heirs of David Pingree located in T.6, R.8, W.E.L.S.; 26 27 any portion of Sugar Island in Moosehead Lake; the lands of Prentiss and Carlisle 28 Company located in T.9, S.D.; any portion of T.24, M.D.B.P.P.; the lands of Bertram C. Tackeff or Northeastern Blueberry Company, Inc. in T.19, M.D.B.P.P.; any 29 portion of T.2, R.8, N.W.P.; any portion of T.2, R.5, W.B.K.P. (Alder Stream); the 30 31 lands of Dead River Company in T.3, R.9, N.W.P., T.2, R.9, N.W.P., T.5, R.1, N.B.P.P. and T.5, N.D.B.P.P.; any portion of T.3, R.1, N.B.P.P.; any portion of T.3, 32 33 N.D.; any portion of T.4, N.D.; any portion of T.39, M.D.; any portion of T.40, M.D.; any portion of T.41, M.D.; any portion of T.42, M.D.B.P.P.; the lands of Diamond 34 International Corporation, International Paper Company and Lincoln Pulp and Paper 35 Company located in Argyle; and the lands of the Dyer Interests in T.A.R.7 W.E.L.S., 36 T.3 R.9 N.W.P., T.3 R.3. N.B.K.P. (Alder Brook Township), T.3 R.4 N.B.K.P. 37 38 (Hammond Township), T.2 R.4 N.B.K.P. (Pittston Academy Grant), T.2 R.3 N.B.K.P. (Soldiertown Township), and T.4 R.4 N.B.K.P. (Prentiss Township), and 39 any lands in Albany Township acquired by the Passamaquoddy Tribe before January 40 41 1, 1991;

1 2 3 4 5	C. Any land not exceeding 100 acres in the City of Calais acquired by the secretary for the benefit of the Passamaquoddy Tribe as long as the land is acquired by the secretary prior to January 1, 2001, is not held in common with any other person or entity and is certified by the secretary by January 31, 2001, as held for the benefit of the Passamaquoddy Tribe, if;
6 7	(1) The acquisition of the land by the tribe is approved by the legislative body of that city; and
8 9 10	(2) A tribal-state compact under the federal Indian Gaming Regulatory Act is agreed to by the State and the Passamaquoddy Tribe or the State is ordered by a court to negotiate such a compact;
11 12 13 14	D. All land acquired by the secretary for the benefit of the Passamaquoddy Tribe in T. 19, M.D. to the extent that the land is acquired by the secretary prior to January 31, 2020, is not held in common with any other person or entity and is certified by the secretary by January 31, 2020 as held for the benefit of the Passamaquoddy Tribe;
15 16 17 18 19 20 21	D-1. Land acquired by the secretary for the benefit of the Passamaquoddy Tribe in Centerville consisting of Parcels A, B and C conveyed by Bertram C. Tackeff to the Passamaquoddy Tribe by quitclaim deed dated July 27, 1981, recorded in the Washington County Registry of Deeds in Book 1147, Page 251, to the extent that the land is acquired by the secretary prior to January 31, 2017, is not held in common with any other person or entity and is certified by the secretary by January 31, 2017 as held for the benefit of the Passamaquoddy Tribe;
22 23 24 25 26 27 28	D-2. Land acquired by the secretary for the benefit of the Passamaquoddy Tribe in Centerville conveyed by Bertram C. Tackeff to the Passamaquoddy Tribe by quitclaim deed dated May 4, 1982, recorded in the Washington County Registry of Deeds in Book 1178, Page 35, to the extent that the land is acquired by the secretary prior to January 31, 2023, is not held in common with any other person or entity and is certified by the secretary by January 31, 2023 as held for the benefit of the Passamaquoddy Tribe; and
29 30 31 32 33 34 35	E. Land acquired by the secretary for the benefit of the Passamaquoddy Tribe in Township 21 consisting of Gordon Island in Big Lake, conveyed by Domtar Maine Corporation to the Passamaquoddy Tribe by corporate quitclaim deed dated April 30, 2002, recorded in the Washington County Registry of Deeds in Book 2624, Page 301, to the extent that the land is acquired by the secretary prior to January 31, 2017, is not held in common with any other person or entity and is certified by the secretary by January 31, 2017 as held for the benefit of the Passamaquoddy Tribe.
36 37 38	2. Penobscot Indian territory <u>Tribal Lands</u> . Subject to subsections 3, <u>and 4 and 5</u> , the following lands within the State shall be <u>are</u> known as the "Penobscot Indian territory <u>Tribal Lands</u> :"
39	A. The Penobscot Indian Reservation; and
40 41 42	B. The first 150,000 acres of land acquired by the secretary for the benefit of the Penobscot Nation from the following areas or lands to the extent that those lands are acquired by the secretary prior to January 31, 2021, are not held in common with any

other person or entity and are certified by the secretary by January 31, 2021, as held
 for the Penobscot Nation:

3 The lands of Great Northern Nekoosa Corporation located in T.1, R.8, W.B.K.P. (Lowelltown), T.6, R.1, N.B.K.P. (Holeb), T.2, R.10, W.E.L.S. and T.2, R.9, 4 W.E.L.S.; the land of Raymidga Company located in T.1, R.5, W.B.K.P. (Jim Pond), 5 T.4, R.5, B.K.P.W.K.R. (King and Bartlett), T.5, R.6, B.K.P.W.K.R. and T.3, R.5, 6 B.K.P.W.K.R.; the land of the heirs of David Pingree located in T.6, R.8, W.E.L.S.; 7 any portion of Sugar Island in Moosehead Lake; the lands of Prentiss and Carlisle 8 9 Company located in T.9, S.D.; any portion of T.24, M.D.B.P.P.; the lands of Bertram C. Tackeff or Northeastern Blueberry Company, Inc. in T.19, M.D.B.P.P.; any 10 portion of T.2, R.8, N.W.P.; any portion of T.2, R.5, W.B.K.P. (Alder Stream); the 11 12 lands of Dead River Company in T.3, R.9, N.W.P., T.2, R.9, N.W.P., T.5, R.1, N.B.P.P. and T.5, N.D.B.P.P.; any portion of T.3, R.1, N.B.P.P.; any portion of T.3, 13 14 N.D.; any portion of T.4, N.D.; any portion of T.39, M.D.; any portion of T.40, M.D.; 15 any portion of T.41, M.D.; any portion of T.42, M.D.B.P.P.; the lands of Diamond International Corporation, International Paper Company and Lincoln Pulp and Paper 16 17 Company located in Argyle; any land acquired in Williamsburg T.6, R.8, N.W.P.; any 300 acres in Old Town mutually agreed upon by the City of Old Town and the 18 Penobscot Nation Tribal Government, provided that the mutual agreement must be 19 finalized prior to August 31, 1991; any lands in Lakeville acquired by the Penobscot 20 Nation before January 1, 1991; and all the property acquired by the Penobscot Indian 21 Nation from Herbert C. Haynes, Jr., Herbert C. Haynes, Inc. and Five Islands Land 22 Corporation located in Township 1, Range 6 W.E.L.S. 23

3. Takings under the laws of the State. This subsection governs takings under the
 <u>laws of this State.</u>

A. Prior to any taking of land for public uses within either the Passamaquoddy 26 27 Indian Reservation or the Penobscot Indian Reservation, the public entity proposing the taking, or, in the event of a taking proposed by a public utility, the Public Utilities 28 Commission, shall be is required to find that there is no reasonably feasible 29 alternative to the proposed taking. In making this finding, the public entity or the 30 Public Utilities Commission shall compare the cost, technical feasibility, and 31 environmental and social impact of the available alternatives, if any, with the cost, 32 technical feasibility and environmental and social impact of the proposed taking. 33 Prior to making this finding, the public entity or Public Utilities Commission, after 34 35 notice to the affected tribe or nation, shall conduct a public hearing in the manner provided by the Maine Administrative Procedure Act, on the affected Indian 36 37 reservation. The finding of the public entity or Public Utilities Commission may be appealed to the Maine Superior Court. 38

In the event of a taking of land for public uses within the Passamaquoddy Indian Reservation or the Penobscot Indian Reservation, the public entity or public utility making the taking shall, at the election of the affected tribe or nation, and with respect to individually allotted lands, at the election of the affected allottee or allottees, acquire by purchase or otherwise for the respective tribe, nation, allottee or allottees a parcel or parcels of land equal in value to that taken; contiguous to the affected Indian reservation; and as nearly adjacent to the parcel taken as practicable.

The land so acquired shall must, upon written certification to the Secretary of State 1 2 by the public entity or public utility acquiring such land describing the location and 3 boundaries thereof, be included within the Indian Reservation reservation of the affected tribe or nation without further approval of the State. For purposes of this 4 section, land along and adjacent to the Penobscot River shall be is deemed to be 5 contiguous to the Penobscot Indian Reservation. The acquisition of land for the 6 Passamaguoddy Tribe or the Penobscot Nation or any allottee under this subsection 7 8 shall be is full compensation for any such taking. If the affected tribe, nation, allottee or allottees elect not to have a substitute parcel acquired in accordance with this 9 subsection, the moneys money received for such taking shall must be reinvested in 10 accordance with the provisions of paragraph B. 11

12 B. If land within either the Passamaquoddy Indian Territory Tribal Lands or the Penobscot Indian Territory Tribal Lands but not within either the Passamaquoddy 13 Indian Reservation or the Penobscot Indian Reservation is taken for public uses in 14 15 accordance with the laws of the State, the money received for said land shall must be reinvested in other lands within 2 years of the date on which the money is received. 16 17 To the extent that any moneys money received are is so reinvested in land with an area not greater than the area of the land taken and located within an unorganized or 18 unincorporated area of the State, the lands so acquired by such reinvestment shall 19 must be included within the respective Indian territory tribal lands without further 20 approval of the State. To the extent that any moneys money received are is so 21 reinvested in land with an area greater than the area of the land taken and located 22 within an unorganized or unincorporated area of the State, the respective tribe or 23 nation shall designate, within 30 days of such reinvestment, that portion of the land 24 25 acquired by such reinvestment, not to exceed the area taken, which shall must be included within the respective Indian territory tribal lands. No land acquired pursuant 26 to this paragraph shall may be included within either Indian Territory tribal lands 27 28 until the Secretary of Interior secretary has certified, in writing, to the Secretary of State the location and boundaries of the land acquired. 29

30 4. Taking under the laws of the United States. In the event of a taking of land 31 within the Passamaquoddy Indian territory <u>Tribal Lands</u> or the Penobscot Indian territory 32 <u>Tribal Lands</u> for public uses in accordance with the laws of the United States and the 33 reinvestment of the moneys money received from such taking within 2 years of the date 34 on which the moneys are money is received, the status of the lands acquired by such 35 reinvestment shall must be determined in accordance with subsection 3, paragraph B.

36 5. Limitations. No lands held or acquired by or in trust for the Passamaguoddy Tribe or the Penobscot Nation, other than those described in subsections 1, 2, 3 and 4, 37 shall be included within or added to the Passamaquoddy Indian territory or the Penobscot 38 Indian territory except upon recommendation of the commission and approval of the State 39 to be given in the manner required for the enactment of laws by the Legislature and 40 Governor of Maine, provided, however, that no lands within any city, town, village or 41 plantation shall be added to either the Passamaguoddy Indian territory or the Penobscot 42 Indian territory without approval of the legislative body of said city, town, village or 43 44 plantation in addition to the approval of the State.

1 Any lands within the Passamaquoddy Indian territory or the Penobscot Indian territory, 2 the fee to which is transferred to any person who is not a member of the respective tribe 3 or nation, shall cease to constitute a portion of Indian territory and shall revert to its status 4 prior to the inclusion thereof within Indian territory.

6. Acquisition of additional trust land. Nothing in this chapter limits the ability of
 the Passamaquoddy Tribe and the Penobscot Nation to acquire trust land in accordance
 with applicable settlement acts and federal Indian law, including but not limited to the
 federal Indian Reorganization Act, Public Law 73-383, and their implementing
 regulations. Except as required by federal Indian law, acquisition of trust land is not
 subject to approval by the State or any local government within the State.

Sec. 6. 30 MRSA §6205-A, as enacted by PL 1981, c. 675, §§2 and 8, is amended to read:

13 §6205-A. Acquisition of Houlton Band Trust Land Tribal Lands

14**1.** Approval Acquisition. The State of Maine approves the acquisition, Lands15acquired by the secretary, of for the benefit of the Houlton Band Trust Land within the16State of Maine provided as follows of Maliseet Indians in accordance with the17requirements of this subsection are known as Houlton Band Tribal Lands.

- A. No land or <u>other</u> natural resources acquired by the secretary may have the status of Houlton Band Trust Land <u>Tribal Lands</u>, or be deemed to be land or <u>other</u> natural resources held in trust by the United States, until the secretary files with the Maine Secretary of State a certified copy of the deed, contract or other instrument of conveyance, setting forth the location and boundaries of the land or <u>other</u> natural resources so acquired. Filing by mail shall be is complete upon mailing.
- B. No land or <u>other</u> natural resources may be acquired by the secretary for the Houlton Band of Maliseet Indians until the secretary files with the Maine Secretary of State a certified copy of the instrument creating the trust described in section 6208-A, together with a letter stating that <u>he the secretary</u> holds not less than \$100,000 in a trust account for the payment of Houlton Band of Maliseet Indians' obligations, and a copy of the claim filing procedures <u>he the secretary</u> has adopted.
- 30C. No land or natural resources located within any city, town, village or plantation31may be acquired by the secretary for the Houlton Band of Maliseet Indians without32the approval of the legislative body of the city, town, village or plantation.

1-A. Acquisition of additional trust land. Nothing in this chapter limits the ability
 of the Houlton Band of Maliseet Indians to acquire trust land in accordance with
 applicable settlement acts and federal Indian law, including but not limited to the federal
 Indian Reorganization Act, Public Law 73-383, and their implementing regulations.
 Except as required by federal Indian law, acquisition of trust land is not subject to
 approval by the State or any local government within the State.

2. Takings for public uses. Houlton Band Trust Land Tribal Lands may be taken
 for public uses in accordance with the laws of the State of Maine to the same extent as
 privately-owned privately owned land. The proceeds from any such taking shall must be

- deposited in the Land Acquisition Fund. The United States shall be is a necessary party
 to any such condemnation proceeding. After exhausting all state administrative remedies,
 the United States shall have has an absolute right to remove any action commenced in the
 courts of this State to a United States' federal court of competent jurisdiction.
- 5 **3. Restraints on alienation.** Any transfer of Houlton Band Trust Land shall be 6 Tribal Lands is void ab initio and without any validity in law or equity, except:
- 7 A. Takings for public uses pursuant to the laws of this State;

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- B. Takings for public uses pursuant to the laws of the United States;
- 9 C. Transfers of individual use assignments from one member of the Houlton Band of 10 Maliseet Indians to another band member;
- 11D. Transfers authorized by United States Public Law 96-420, Section 5(g)(3), United12States Code, Title 25, Section 1724(g)(3); and
- 13 E. Transfers made pursuant to a special act of Congress.

14 If the fee to the Houlton Band Trust Fund Land <u>Tribal Lands</u> is lawfully transferred to 15 any person or entity, the land so transferred shall cease ceases to have the status of 16 Houlton Band Trust Land <u>Tribal Lands</u>.

Sec. 7. 30 MRSA §6206, as enacted by PL 1979, c. 732, §§1 and 31, is amended to read:

19 §6206. Powers and duties <u>Rights, privileges, powers, duties and immunities</u> of the 20 Indian tribes within their respective Indian territories <u>and the State</u>

21 1. General Powers powers. Except as otherwise provided in this Act, the State recognizes that the Passamaquoddy Tribe and, the Penobscot Nation, within their 22 respective Indian territories, shall the Houlton Band of Maliseet Indians and their 23 respective members have, and may exercise and enjoy, all the rights, privileges, powers, 24 25 duties and immunities, including, but without limitation, the power to enact ordinances and collect taxes, and shall be subject to all the duties, obligations, liabilities and 26 limitations of a municipality of and subject to the laws of the State, provided, however, 27 that internal tribal matters, including membership in the respective tribe or nation, the 28 right to reside within the respective Indian territories, tribal organization, tribal 29 government, tribal elections and the use or disposition of settlement fund income shall not 30 be subject to regulation by the State. The Passamaquoddy Tribe and the Penobscot Nation 31 32 shall designate such officers and officials as are necessary to implement and administer those laws of the State applicable to the respective Indian territories and the residents 33 thereof. Any resident of the Passamaguoddy Indian territory or the Penobscot Indian 34 territory who is not a member of the respective tribe or nation nonetheless shall be 35 equally entitled to receive any municipal or governmental services provided by the 36 respective tribe or nation or by the State, except those services which are provided 37 exclusively to members of the respective tribe or nation pursuant to state or federal law, 38 39 and shall be entitled to vote in national, state and county elections in the same manner as any tribal member residing within Indian territory generally afforded to federally 40 recognized Indian tribes and their members under federal Indian law. 41

2. Power to sue and be sued. The Passamaquoddy Tribe, the Penobscot Nation, the
 Houlton Band of Maliseet Indians and their members may sue and be sued in the courts
 of the State to the same extent as any other entity or person in the State provided except,
 however, that the respective tribe or, nation or band and its officers and employees shall
 be are immune from suit when the respective tribe or, nation or band is acting in its
 governmental capacity to the same extent as any municipality or like officers or
 employees thereof within the State.

8 3. Ordinances. The Passamaguoddy Tribe and the Penobscot Nation each shall 9 have the right to exercise exclusive jurisdiction within its respective Indian territory over violations by members of either tribe or nation of tribal ordinances adopted pursuant to 10 this section or section 6207. The decision to exercise or terminate the jurisdiction 11 authorized by this section shall be made by each tribal governing body. Should either 12 tribe or nation choose not to exercise, or to terminate its exercise of, jurisdiction as 13 authorized by this section or section 6207, the State shall have exclusive jurisdiction over 14 violations of tribal ordinances by members of either tribe or nation within the Indian 15 territory of that tribe or nation. The State shall have exclusive jurisdiction over violations 16 of tribal ordinances by persons not members of either tribe or nation. 17

18 Sec. 8. 30 MRSA §6206-A, as enacted by PL 1981, c. 675, §§3 and 8, is repealed.

 19
 Sec. 9. 30 MRSA §6206-B, as amended by PL 2009, c. 384, Pt. A., §1 and

 20
 affected by §4, is further amended to read:

21 §6206-B. Law enforcement powers of Houlton Band of Maliseet Indians

Appointment of tribal law enforcement officers. The Houlton Band of Maliseet
 Indians may appoint law enforcement officers who have the authority to enforce all the
 laws of the State within the Houlton Band Trust Land Tribal Lands. This section does
 not limit the existing authority of tribal officers under tribal law or affect the performance
 of federal duties by tribal officers.

2. Authority Joint authority of state, county and local law enforcement officers. 27 28 State Law enforcement officers appointed by the Houlton Band of Maliseet Indians have the authority within Houlton Band Tribal Lands and state and county law enforcement 29 officers and law enforcement officers appointed by the Town of Houlton have the 30 31 authority within Houlton Band Tribal Lands to enforce rules or regulations adopted by the commission under section 6207, subsection 3 and to enforce all laws of the State 32 33 within the Houlton Band Trust Land over which the State has exclusive or concurrent 34 jurisdiction under section 6209-C.

35 3. Agreements for cooperation and mutual aid. The Houlton Band of Maliseet
 36 Indians and any state, county or local law enforcement agency may enter into agreements
 37 for cooperation and mutual aid.

4. Powers, duties and training requirements. Law enforcement officers appointed
 by the Houlton Band of Maliseet Indians pursuant to this section possess the same
 powers, enjoy the same immunities and are subject to the same duties, limitations and

training requirements as other corresponding law enforcement officers under the laws of
 the State.

5. **Report to Legislature.** By January 1, 2010, the Houlton Band of Maliseet Indians shall file a report with the joint standing committee of the Legislature having jurisdiction over judiciary matters detailing the band's experience with the exercise of law enforcement authority under this section. The report must include observations and comments from the state and county law enforcement agencies providing law enforcement services in Aroostook County and from the Houlton Police Department.

- 9 Sec. 10. 30 MRSA §6207, as amended by PL 1997, c. 739, §12 and affected by
 10 §§13 and 14, is further amended to read:
- 11 §6207. Regulation of fish fishing and wildlife resources hunting
- Adoption of ordinances by tribe. Subject to the limitations of subsection 6, the
 Passamaquoddy Tribe and the Penobscot Nation each shall have exclusive authority
 within their respective Indian territories to promulgate and enact ordinances regulating:
- 15 A. Hunting, trapping or other taking of wildlife; and
- B. Taking of fish on any pond in which all the shoreline and all submerged lands are
 wholly within Indian territory and which is less than 10 acres in surface area.

18 Such ordinances shall be equally applicable, on a nondiscriminatory basis, to all persons regardless of whether such person is a member of the respective tribe or nation provided, 19 20 however, that subject to the limitations of subsection 6, such ordinances may include special provisions for the sustenance of the individual members of the Passamaquoddy 21 Tribe or the Penobscot Nation. In addition to the authority provided by this subsection, 22 the Passamaguoddy Tribe and the Penobscot Nation, subject to the limitations of 23 subsection 6, may exercise within their respective Indian territories all the rights incident 24 25 to ownership of land under the laws of the State.

<u>1-A. Jurisdiction of tribes.</u> Except as otherwise specified in subsections 2-A and 3,
 the State recognizes the exclusive jurisdiction the Passamaquoddy Tribe, the Penobscot
 Nation and the Houlton Band of Maliseet Indians have under federal Indian law to
 regulate fishing and hunting on their respective tribal lands by:

- 30 <u>A. Tribal citizens of any federally recognized Indian tribes; and</u>
- 31 <u>B. Nontribal citizens.</u>

32 2. Registration stations. The Passamaquoddy Tribe and the Penobscot Nation shall establish and maintain registration stations for the purpose of registering bear, moose, 33 deer and other wildlife killed within their respective Indian territories and shall adopt 34 ordinances requiring registration of such wildlife to the extent and in substantially the 35 same manner as such wildlife are required to be registered under the laws of the State. 36 37 These ordinances requiring registration shall be equally applicable to all persons without distinction based on tribal membership. The Passamaquoddy Tribe and the Penobscot 38 Nation shall report the deer, moose, bear and other wildlife killed and registered within 39 their respective Indian territories to the Commissioner of Inland Fisheries and Wildlife of 40

the State at such times as the commissioner deems appropriate. The records of
 registration of the Passamaquoddy Tribe and the Penobscot Nation shall be available, at
 all times, for inspection and examination by the commissioner.

2-A. Regulation by State solely for conservation purposes. Solely for
 conservation purposes, the State has jurisdiction with respect to the regulation of fishing
 and hunting by Indians off tribal lands to the extent permitted under federal Indian law
 and in a manner consistent with reserved tribal treaty rights.

8 3. Adoption of regulations by the commission. Subject to the limitations of
 9 subsection 6, the <u>The</u> commission shall have <u>has</u> exclusive authority to promulgate <u>adopt</u>
 10 fishing rules or regulations on <u>for</u>:

A. Any pond 50% or more of the linear shoreline of which is within tribal lands, other than those specified in subsection 1, paragraph B, 50% or more of the linear shoreline of which is within Indian territory ponds in which all the shoreline and all submerged lands are wholly within tribal lands and that are less than 10 acres in surface area;

- B. Any section of a river or stream both sides of which are within Indian territory
 tribal lands; and
- 18 C. Any section of a river or stream one side of which is within Indian territory tribal
 19 lands for a continuous length of 1/2 mile or more.

20 In promulgating adopting such rules or regulations the commission shall consider and 21 balance the need to preserve and protect existing and future sport and commercial fisheries, the historical non-Indian fishing interests, the needs or desires of the tribes to 22 establish fishery practices for the sustenance of the tribes or to contribute to the economic 23 independence of the tribes, the traditional fishing techniques employed by and ceremonial 24 practices of Indians in Maine and the ecological interrelationship between the fishery 25 regulated by the commission and other fisheries throughout the State. Such regulation 26 may include without limitation provisions on the method, manner, bag and size limits and 27 season for fishing. 28

29 Said The rules or regulations shall must be equally applicable on a nondiscriminatory basis to all persons regardless of whether such a person is a member of the 30 Passamaguoddy Tribe or, the Penobscot Nation or the Houlton Band of Maliseet Indians. 31 Rules and regulations promulgated adopted by the commission may include the 32 imposition of fees and permits or license requirements on users of such waters other than 33 members of the Passamaquoddy Tribe and, the Penobscot Nation or the Houlton Band of 34 Maliseet Indians. In adopting rules or regulations pursuant to this subsection, the 35 commission shall comply with the Maine Administrative Procedure Act. 36

In order to provide an orderly transition of regulatory authority, all fishing laws and rules and regulations of the State shall remain applicable to all waters specified in this subsection until such time as the commission certifies to the commissioner <u>Commissioner</u> of Inland Fisheries and Wildlife that it has met and voted to adopt its own rules and regulations in substitution for such laws and rules and regulations of the State. 3-A. Horsepower and use of motors. Subject to the limitations of subsection 6, the
 commission has exclusive authority to adopt rules to regulate the horsepower and use of
 motors on waters less than 200 acres in surface area and entirely within Indian territory.

4 4. Sustenance fishing within the Indian reservations <u>tribal lands.</u> 5 Notwithstanding any rule or regulation promulgated <u>adopted</u> by the commission or any 6 other law of the State, the members of the Passamaquoddy Tribe and, the Penobscot 7 Nation <u>and the Houlton Band of Maliseet Indians</u> may take fish, within the boundaries of 8 their respective Indian reservations <u>tribal lands</u>, for their individual sustenance subject to 9 the limitations of subsection 6.

5. Posting. Lands or waters subject to regulation by the commission, the
 Passamaquoddy Tribe or, the Penobscot Nation shall or the Houlton Band of Maliseet
 Indians must be conspicuously posted in such a manner as to provide reasonable notice to
 the public of the limitations on hunting, trapping, fishing or other use of such lands or
 waters.

15 6. Supervision by Commissioner of Inland Fisheries and Wildlife. The Commissioner of Inland Fisheries and Wildlife, or his successor, shall be entitled to 16 17 conduct fish and wildlife surveys within the Indian territories and on waters subject to the jurisdiction of the commission to the same extent as he is authorized to do so in other 18 areas of the State. Before conducting any such survey the commissioner shall provide 19 reasonable advance notice to the respective tribe or nation and afford it a reasonable 20 opportunity to participate in such survey. If the commissioner, at any time, has reasonable 21 grounds to believe that a tribal ordinance or commission regulation adopted under this 22 section, or the absence of such a tribal ordinance or commission regulation, is adversely 23 24 affecting or is likely to adversely affect the stock of any fish or wildlife on lands or waters outside the boundaries of land or waters subject to regulation by the commission, 25 the Passamaquoddy Tribe or the Penobscot Nation, he shall inform the governing body of 26 27 the tribe or nation or the commission, as is appropriate, of his opinion and attempt to develop appropriate remedial standards in consultation with the tribe or nation or the 28 commission. If such efforts fail, he may call a public hearing to investigate the matter 29 further. Any such hearing shall be conducted in a manner consistent with the laws of the 30 State applicable to adjudicative hearings. If, after hearing, the commissioner determines 31 that any such ordinance, rule or regulation, or the absence of an ordinance, rule or 32 regulation, is causing, or there is a reasonable likelihood that it will cause, a significant 33 34 depletion of fish or wildlife stocks on lands or waters outside the boundaries of lands or 35 waters subject to regulation by the Passamaguoddy Tribe, the Penobscot Nation or the commission, he may adopt appropriate remedial measures including rescission of any 36 such ordinance, rule or regulation and, in lieu thereof, order the enforcement of the 37 generally applicable laws or regulations of the State. In adopting any remedial measures 38 the commission shall utilize the least restrictive means possible to prevent a substantial 39 40 diminution of the stocks in question and shall take into consideration the effect that non-Indian practices on non-Indian lands or waters are having on such stocks. In no event 41 shall such remedial measure be more restrictive than those which the commissioner could 42 impose if the area in question was not within Indian territory or waters subject to 43 commission regulation. 44

- 1 In any administrative proceeding under this section the burden of proof shall be on the 2 commissioner. The decision of the commissioner may be appealed in the manner 3 provided by the laws of the State for judicial review of administrative action and shall be 4 sustained only if supported by substantial evidence.
- 7. Transportation of game. Fish lawfully taken within Indian territory tribal lands
 or in waters subject to commission regulation and wildlife lawfully taken within Indian
 territory tribal lands and registered pursuant to ordinances adopted by the Passamaquoddy
 Tribe and, the Penobscot Nation, and the Houlton Band of Maliseet Indians may be
 transported within the State.

Fish and wildlife on non-Indian nontribal lands. The commission shall 10 8. 11 undertake appropriate studies, consult with the Passamaquoddy Tribe and, the Penobscot Nation and the Houlton Band of Maliseet Indians and landowners and state officials, and 12 make recommendations to the commissioner Commissioner of Inland Fisheries and 13 14 Wildlife and the Legislature with respect to implementation of fish and wildlife management policies on non-Indian nontribal lands in order to protect fish and wildlife 15 stocks on lands and water subject to regulation by the Passamaquoddy Tribe, the 16 Penobscot Nation, the Houlton Band of Maliseet Indians or the commission. 17

9. Fish. As used in this section, the term "fish" means a cold blooded completely aquatic vertebrate animal having permanent fins, gills and an elongated streamlined body usually covered with scales and includes inland fish and anadromous and catadromous fish when in inland water.

22 Sec. 11. 30 MRSA §6207-A is enacted to read:

23 §6207-A. Land use and natural resources

The State recognizes the rights of the Passamaquoddy Tribe, the Penobscot Nation
 and the Houlton Band of Maliseet Indians to exercise regulation of natural resources and
 land use on their respective tribal lands to the extent provided in federal Indian law.

- Sec. 12. 30 MRSA §6208, as amended by PL 2009, c. 384, Pt. A, §2 and affected
 by §4, is further amended to read:
- 29 **§6208. Taxation**

Settlement Fund income. The Settlement Fund and any portion of such funds or
 income therefrom distributed to the Passamaquoddy Tribe or the Penobscot Nation or the
 members thereof shall be are exempt from taxation under the laws of the State.

33 2. Property taxes. The Passamaguoddy Tribe and the Penobscot Nation shall make payments in lieu of taxes on all real and personal property within their respective Indian 34 territory in an amount equal to that which would otherwise be imposed by a county, a 35 district, the State, or other taxing authority on such real and personal property provided, 36 however, that any real or personal property within Indian territory used by either tribe or 37 nation predominantly for governmental purposes shall be exempt from taxation to the 38 39 same extent that such real or personal property owned by a municipality is exempt under the laws of the State. The Houlton Band of Maliseet Indians shall make payments in lieu 40

- of taxes on Houlton Band Trust Land in an amount equal to that which would otherwise 1 2 be imposed by a municipality, county, district, the State or other taxing authority on that 3 land or natural resource. Any other real or personal property owned by or held in trust for any Indian, Indian Nation or tribe or band of Indians and not within Indian territory, shall 4 be subject to levy and collection of real and personal property taxes by any and all taxing 5 authorities, including but without limitation municipalities, except that such real and 6 personal property owned by or held for the benefit of and used by the Passamaguoddy 7 8 Tribe or the Penobscot Nation predominantly for governmental purposes shall be exempt 9 from property taxation to the same extent that such real and personal property owned by a municipality is exempt under the laws of the State. 10
- 11 2-A. Payments in lieu of taxes; authority. Any municipality in which Houlton 12 Band Trust Land is located has the authority, at its sole discretion, to enter into 13 agreements with the Houlton Band of Maliseet Indians to accept other funds or other 14 things of value that are obtained by or for the Houlton Band of Maliseet Indians by reason 15 of the trust status of the trust land as replacement for payments in lieu of taxes.
- Any agreement between the Houlton Band of Maliseet Indians and the municipality must be jointly executed by persons duly authorized by the Houlton Band of Maliseet Indians and the municipality and must set forth the jointly agreed value of the funds or other things identified serving as replacement of payments in lieu of taxes and the time period over which such funds or other things may serve in lieu of the obligations of the Houlton Band of Maliseet Indians provided in this section.
- **3.** Other taxes. The Passamaquoddy Tribe, the Penobscot Nation, the members thereof, and any other Indian, Indian Nation, or tribe or band of Indians shall be liable for payment of all other taxes and fees to the same extent as any other person or entity in the State. For purposes of this section either tribe or nation, when acting in its business capacity as distinguished from its governmental capacity, shall be deemed to be a business corporation organized under the laws of the State and shall be taxed as such.
- 4. Exclusive jurisdiction; tribal members, tribal entities. The State recognizes
 and adopts federal Indian law providing that the Passamaquoddy Tribe, the Penobscot
 Nation and the Houlton Band of Maliseet Indians have exclusive jurisdiction to tax tribal
 members and tribal entities on their respective tribal lands, including entities owned by a
 tribe or tribal member.
- 5. Not subject to state and local sales taxation. The State recognizes and adopts
 federal Indian law providing that the Passamaquoddy Tribe, the Penobscot Nation, the
 Houlton Band of Maliseet Indians, their tribal members and their tribal entities are not
 subject to state or local sales taxation on tribal lands.
- 6. Not subject to state income tax. The State recognizes and adopts federal Indian
 law providing that the members of the Passamaquoddy Tribe, the Penobscot Nation and
 the Houlton Band of Maliseet Indians who live on the tribal lands of their respective tribe,
 nation or band are not subject to state tax for income earned on those tribal lands.

17. Not subject to state and local real property tax. The State recognizes and2adopts federal Indian law providing that tribal lands are not subject to state and local real3property tax.

8. Concurrent jurisdiction to tax nontribal citizens. The State recognizes and
 adopts federal Indian law providing for concurrent jurisdiction for the State, local
 governments and the Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band
 of Maliseet Indians to tax nontribal citizens on Passamaquoddy Tribal Lands, Penobscot
 Tribal Lands or Houlton Band Tribal Lands.

9 Sec. 13. 30 MRSA §6208-A, as enacted by PL 1981, c. 675, §§7 and 8, is
 10 amended to read:

11 §6208-A. Houlton Band Tax Fund

1. Fund. The satisfaction of tax obligations, described in section 6208, owed to a 12 governmental entity by the Houlton Band of Maliseet Indians shall be is assured by a 13 14 trust fund to be known as the Houlton Band Tax Fund. The secretary shall administer the fund in accordance with reasonable and prudent trust management standards. The initial 15 principal of the fund shall must be not less than \$100,000. The principal shall must be 16 17 formed with moneys money transferred from the Land Acquisition Fund established for the Houlton Band of Maliseet Indians pursuant to United States Public Law 96-420, 18 Section 5, United States Code, Title 25, Section 1724. Any interest earned by the 19 Houlton Band Tax Fund shall must be added to the principal as it accrues, and that 20 interest shall be is exempt from taxation. The secretary shall maintain a permanent 21 22 reserve of \$25,000 at all times, and that reserve shall may not be made available for the payment of claims. The interest earned by the reserved funds shall also be added to the 23 principal available for the payment of obligations. 24

25 2. Claims. The secretary shall pay from the fund all valid claims for taxes, payments in lieu of property taxes and fees, together with any interest and penalties thereon, for 26 27 which the Houlton Band of Maliseet Indians is liable pursuant to section 6208, provided that when such obligation is final and not subject to further direct administrative or 28 judicial review under the laws of the State of Maine. No payment of a valid claim may 29 be satisfied with moneys money from the fund unless the secretary finds, as a result of his 30 31 the secretary's own inquiry, that no other source of funds controlled by the secretary is available to satisfy the obligation. The secretary shall adopt written procedures, 32 consistent with this section, governing the filing and payment of claims after consultation 33 with the Maine Commissioner of Finance and Administration Administrative and 34 35 Financial Services and the Houlton Band of Maliseet Indians.

36 3. Distributions. If the unencumbered principal available for the payment of claims 37 exceeds the sum of \$100,000, the secretary shall, except for good cause shown, provide 38 for the transfer of such excess principal to the Houlton Band of Maliseet Indians. The 39 secretary shall give 30 days' written notice to the Commissioner of Finance and 40 Administration Administrative and Financial Services of a proposed transfer of excess 41 principal to the Houlton Band of Maliseet Indians. Any distribution of excess principal to 42 the Houlton Band of Maliseet Indians shall be is exempt from taxation. 4. Other remedies. The existence of the Houlton Band Tax Fund as a source for the
 payment of Houlton Band of Maliseet Indians' obligations shall does not abrogate any
 other remedy available to a governmental entity for the collection of taxes, payments in
 lieu of taxes and fees, together with any interest or penalty thereon.

- 5 Sec. 14. 30 MRSA §6209-A, as amended by PL 2009, c. 384, Pt. E, §1 and 6 affected by §3, is further amended to read:
- 7

§6209-A. Jurisdiction of the Passamaquoddy Tribal Court

8 **1. Exclusive jurisdiction over certain matters.** Except as provided in subsections 3 9 and 4, the Passamaquoddy Tribe has the right to exercise exclusive jurisdiction, separate 10 and distinct from the State, over:

- 11 A. Criminal offenses and civil violations for which the maximum potential term of 12 imprisonment is less than imposed does not exceed one year and the maximum potential fine imposed does not exceed \$5,000 and that are committed on the Indian 13 14 reservation of the Passamaquoddy Tribe Tribal Lands by a member of the 15 Passamaguoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation any federally recognized Indian tribe, nation, band or other group, except when 16 committed against a person who is not a member of the Passamaguoddy Tribe, the 17 Houlton Band of Maliseet Indians or the Penobscot Nation any federally recognized 18 Indian tribe, nation, band or other group or against the property of a person who is 19 20 not a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation any federally recognized Indian tribe, nation, band or other 21 22 group;
- 23 A-1. Criminal offenses for which the maximum term of imprisonment imposed does 24 not exceed 3 years and the maximum fine imposed does not exceed \$15,000 that are committed on Passamaquoddy Tribal Lands by a member of any federally recognized 25 Indian tribe, nation, band or other group, except when committed against a person 26 who is not a member of any federally recognized Indian tribe, nation, band or other 27 group or against the property of a person who is not a member of any federally 28 recognized Indian tribe, nation, band or other group. This paragraph applies only if 29 the due process protections required under 25 United States Code, Section 1302(c) 30 31 are observed and either the defendant has previously been convicted of a comparable 32 offense within any jurisdiction in the United States or the crime would be punishable by more than one year of imprisonment under any state or federal law. 33 The maximum total penalty that may be imposed in a single criminal proceeding is 9 34 35 years imprisonment;
- 36 B. Juvenile crimes against a person or property involving conduct that, if committed 37 by an adult, would fall within the exclusive jurisdiction of the Passamaguoddy Tribe under paragraph A, or A-1 and juvenile crimes, as defined in Title 15, section 3103, 38 subsection 1, paragraphs B and C, by the Passamaquoddy Tribe under subsection 2, 39 that would not be crimes if committed by a person who is at least 18 years of age that 40 41 are committed by a juvenile member of the Passamaquoddy Tribe, the Houlton Band 42 of Maliseet Indians or the Penobscot Nation on the reservation of a federally recognized Indian tribe, nation, band or other group, except when committed against 43

1 2	a person who is not a member of any federally recognized Indian tribe, nation, band or other group on the Passamaquoddy Tribe Tribal Lands;
3 4 5 6 7 8 9 10 11	C. Civil actions between members of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, including domestic relations matters, arising on the Indian reservation of the Passamaquoddy Tribe and cognizable as small claims under the laws of the State, and civil actions against a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation under Title 22, section 2383 involving conduct on the Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation of Maliseet Indians or the Penobscot Nation Indian reservation of the Passamaquoddy Tribe by a member of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation Indian reservation of the Passamaquoddy Tribe, the Penobscot Nation Indian reservation of the Passamaquoddy Tribe, the Penobscot Nation Indian
12 13	D. Indian child custody proceedings to the extent authorized by applicable federal Indian law; and \underline{Indian} law; and \underline{Indian} law; and \underline{Indian} law; and \underline{Indian} law \underline{Indian}
14 15 16 17	E. Other domestic relations matters, including marriage, divorce and support, between members of the Passamaquoddy Tribe, the Houlton Band of Maliseet Indians or the Penobscot Nation, both of whom reside within the Indian reservation of the Passamaquoddy Tribe.
18 19 20 21 22 23 24 25	The governing body of the Passamaquoddy Tribe shall decide whether to exercise or terminate the exercise of the exclusive jurisdiction authorized by this subsection. If the Passamaquoddy Tribe chooses not to exercise, or chooses to terminate its exercise of, jurisdiction over the criminal, juvenile, <u>or</u> civil and domestic matters described in this subsection, the State has exclusive jurisdiction over those matters. Except as provided in paragraphs A and B, all laws of the State relating to criminal offenses and juvenile crimes apply within the Passamaquoddy Indian reservation and the State has exclusive jurisdiction over those offenses and crimes.
26 27	<u>1-A. Concurrent jurisdiction over certain criminal and juvenile matters.</u> The Passamaquoddy Tribe has the right to exercise concurrent jurisdiction with the State over:
28 29 30 31 32 33 34	A. Criminal offenses and civil violations for which the maximum term of imprisonment imposed does not exceed one year and the maximum fine imposed does not exceed \$5,000 that are committed on Passamaquoddy Tribal Lands by a member of any federally recognized Indian tribe, nation, band or other group against a person who is not a member of any federally recognized Indian tribe, nation, band or other group or against the property of a person who is not a member of any federally recognized Indian tribe, nation, band or other group or against the property of a person who is not a member of any federally recognized Indian tribe, nation, band or other group is not a member of any federally recognized Indian tribe, nation, band or other group;
35 36 37 38 39 40 41 42 43 44	B. Criminal offenses and civil violations for which the maximum term of imprisonment imposed does not exceed 3 years and the maximum fine imposed does not exceed \$15,000 that are committed on Passamaquoddy Tribal Lands by a member of any federally recognized Indian tribe, nation, band or other group against a person who is not a member of any federally recognized Indian tribe, nation, band or other group or against the property of a person who is not a member of any federally recognized Indian tribe, nation, band or other group or against the property of a person who is not a member of any federally recognized Indian tribe, nation, band or other group. This paragraph applies only if the due process protections required under 25 United States Code, Section 1302(c) are observed and either the defendant has previously been convicted of a comparable offense within any jurisdiction of the United States or the crime would be punishable

- 1 by more than one year of imprisonment under any state or federal law. The 2 maximum total penalty that may be imposed in a single criminal proceeding is 9 3 years imprisonment; and
- C. Juvenile crimes involving conduct that, if committed by an adult, would fall
 within the exclusive jurisdiction of the Passamaquoddy Tribe under paragraph A or B
 and juvenile crimes, as defined by the Passamaquoddy Tribe under subsection 2, that
 would not be crimes if committed by a person who is at least 18 years of age that are
 committed by a juvenile member of a federally recognized Indian tribe, nation, band
 or other group against a person who is not a member of any federally recognized
 Indian tribe, nation, band or other group on Passamaquoddy Tribal Lands.
- 11 The governing body of the Passamaquoddy Tribe shall decide whether to exercise or 12 terminate the exercise of the concurrent jurisdiction authorized by this subsection. If the 13 Passamaquoddy Tribe chooses not to exercise, or chooses to terminate its exercise of, 14 concurrent jurisdiction over the criminal or juvenile matters described in this subsection, 15 the State has exclusive jurisdiction over those matters.
- 161-B. Exclusive jurisdiction of the State. Except as provided in subsections 1 and171-A, all laws of the State relating to criminal offenses and juvenile crimes apply within18Passamaquoddy Tribal Lands, and the State has exclusive jurisdiction over those offenses19and crimes.
- 20 2. Definitions of crimes; tribal procedures. In exercising its exclusive jurisdiction 21 under subsection 1, paragraphs A and B, the Passamaquoddy Tribe is deemed to be enforcing Passamaguoddy tribal law. The definitions of the criminal offenses and 22 juvenile crimes and the punishments applicable to those criminal offenses and juvenile 23 crimes over which the Passamaquoddy Tribe has exclusive jurisdiction under this section 24 are governed by the laws of the State. Issuance and execution of criminal process are 25 also governed by the laws of the State. The Passamaquoddy Tribe has authority to define 26 27 all crimes, civil violations and juvenile offenses committed on Passamaguoddy Tribal Lands over which the Passamaquoddy Tribe has exclusive or concurrent jurisdiction 28 under subsection 1 or 1-A. The procedures for the establishment and operation of tribal 29 forums created to effectuate the purposes of this section are governed by federal statute, 30 including, without limitation, the provisions of 25 United States Code, Sections 1301 to 31 32 1303 and rules or regulations generally applicable to the exercise of criminal jurisdiction by Indian tribes on federal Indian reservations. 33
- The definitions of the criminal offenses and juvenile crimes and the punishments applicable to those criminal offenses and juvenile crimes over which the State has exclusive or concurrent jurisdiction under this section are governed by the laws of the State. Issuance and execution of criminal process are also governed by the laws of the State.
- 39 3. Lesser included offenses in state courts. In any criminal proceeding in the courts of the State in which a criminal offense under the exclusive concurrent jurisdiction of the Passamaquoddy Tribe constitutes a lesser included offense of the criminal offense charged, the defendant may be convicted in the courts of the State of the lesser included offense. A lesser included offense is as defined under the laws of the State.

4. Double jeopardy, collateral estoppel. A prosecution for a criminal offense or 1 2 juvenile crime over which the Passamaguoddy Tribe has exclusive or concurrent jurisdiction under this section does not bar a prosecution for a criminal offense or juvenile 3 crime, arising out of the same conduct, over which the State has exclusive or concurrent 4 jurisdiction. A prosecution for a criminal offense or juvenile crime over which the State 5 has exclusive or concurrent jurisdiction does not bar a prosecution for a criminal offense 6 or juvenile crime, arising out of the same conduct, over which the Passamaquoddy Tribe 7 has exclusive or concurrent jurisdiction under this section. The determination of an issue 8 9 of fact in a criminal or juvenile proceeding conducted in a Passamaquoddy tribal forum does not constitute collateral estoppel in a criminal or juvenile proceeding conducted in a 10 state court. The determination of an issue of fact in a criminal or juvenile proceeding 11 conducted in a state court does not constitute collateral estoppel in a criminal or juvenile 12 proceeding conducted in a Passamaquoddy tribal forum. 13

14 5. Future Indian communities. Any 25 or more adult members of the Passamaguoddy Tribe residing within their Indian territory and in reasonable proximity to 15 each other may petition the commission for designation as an extended reservation. If the 16 commission determines, after investigation, that the petitioning Passamaguoddy tribal 17 members constitute an extended reservation, the commission shall establish the 18 boundaries of the extended reservation and recommend to the Legislature that, subject to 19 20 the approval of the governing body of the Passamaquoddy Tribe, it amend this Act to extend the jurisdiction of the Passamaquoddy Tribe to the extended reservation. The 21 boundaries of an extended reservation may not exceed those reasonably necessary to 22 23 encompass the petitioning Passamaquoddy tribal members.

24 Sec. 15. 30 MRSA §6209-B, as corrected by RR 2009, c. 1, §19, is further 25 amended to read:

26 §6209-B. Jurisdiction of the Penobscot Nation Tribal Court

Exclusive jurisdiction over certain matters. Except as provided in subsections
 and 4, the Penobscot Nation has the right to exercise exclusive jurisdiction, separate and
 distinct from the State, over:

- A. Criminal offenses and civil violations for which the maximum potential term of 30 imprisonment imposed does not exceed one year and the maximum potential fine 31 32 imposed does not exceed \$5,000 and that are committed on the Indian reservation of the Penobscot Nation Tribal Lands by a member of any federally recognized Indian 33 tribe, nation, band or other group, except when committed against a person who is not 34 a member of any federally recognized Indian tribe, nation, band or other group or 35 against the property of a person who is not a member of any federally recognized 36 Indian tribe, nation, band or other group; 37
- A-1. Criminal offenses for which the maximum term of imprisonment imposed does not exceed 3 years and the maximum fine imposed does not exceed \$15,000 that are committed on Penobscot Tribal Lands by a member of any federally recognized Indian tribe, nation, band or other group, except when committed against a person who is not a member of any federally recognized Indian tribe, nation, band or other group or against the property of a person who is not a member of any federally

1recognized Indian tribe, nation, band or other group. This paragraph applies only if2the due process protections required under 25 United States Code, Section 1302(c)3are observed and either the defendant has previously been convicted of a comparable4offense within any jurisdiction in the United States or the crime would be punishable5by more than one year of imprisonment under any state or federal law. The6maximum total penalty that may be imposed in a single criminal proceeding is 97years imprisonment;

8 B. Juvenile crimes against a person or property involving conduct that, if committed 9 by an adult, would fall within the exclusive jurisdiction of the Penobscot Nation under paragraph A_{2} or A-1 and juvenile crimes, as defined in Title 15, section 3103, 10 subsection 1, paragraphs B and C, by the Penobscot Nation under subsection 2, that 11 12 would not be crimes if committed by a person who is at least 18 years of age that are committed by a juvenile member of either the Passamaguoddy Tribe or the Penobscot 13 14 Nation on the Indian reservation of the a federally recognized Indian tribe, nation, 15 band or other group, except when committed against a person who is not a member of any federally recognized Indian tribe, nation, band or other group on Penobscot 16 17 Nation Tribal Lands;

18 C. Civil actions between members of either the Passamaquoddy Tribe or the 19 Penobscot Nation, including domestic relations matters, arising on the Indian reservation of the Penobscot Nation and cognizable as small claims under the laws of 20 21 the State, and civil actions against a member of either the Passamaguoddy Tribe or the Penobscot Nation under Title 22, section 2383 involving conduct on the Indian 22 reservation of the Penobscot Nation by a member of either the Passamaquoddy Tribe 23 or the Penobscot Nation Tribal Lands to the extent permitted under federal Indian 24 25 law; and

- 26D. Indian child custody proceedings to the extent authorized by applicable federal27Indian law; and.
- E. Other domestic relations matters, including marriage, divorce and support,
 between members of either the Passamaquoddy Tribe or the Penobscot Nation, both
 of whom reside on the Indian reservation of the Penobscot Nation.

31 The governing body of the Penobscot Nation shall decide whether to exercise or 32 terminate the exercise of the exclusive jurisdiction authorized by this subsection. If the 33 Penobscot Nation chooses not to exercise, or chooses to terminate its exercise of, 34 jurisdiction over the criminal, juvenile, or civil and domestic matters described in this 35 subsection, the State has exclusive jurisdiction over those matters. Except as provided in 36 paragraphs A and B, all laws of the State relating to criminal offenses and juvenile crimes 37 apply within the Penobscot Indian reservation and the State has exclusive jurisdiction over those offenses and crimes. 38

- <u>1-A. Concurrent jurisdiction over certain criminal and juvenile matters.</u> The
 Penobscot Nation has the right to exercise concurrent jurisdiction with the State over:
- 41A. Criminal offenses and civil violations for which the maximum term of42imprisonment imposed does not exceed one year and the maximum fine imposed43does not exceed \$5,000 that are committed on Penobscot Tribal Lands by a member44of any federally recognized Indian tribe, nation, band or other group against a person

who is not a member of any federally recognized Indian tribe, nation, band or other
 group or against the property of a person who is not a member of any federally
 recognized Indian tribe, nation, band or other group;

Criminal offenses and civil violations for which the maximum term of 4 5 imprisonment imposed does not exceed 3 years and the maximum fine imposed does not exceed \$15,000 that are committed on Penobscot Tribal Lands by a member of 6 any federally recognized Indian tribe, nation, band or other group against a person 7 who is not a member of any federally recognized Indian tribe, nation, band or other 8 9 group or against the property of a person who is not a member of any federally recognized Indian tribe, nation, band or other group. This paragraph applies only if 10 the due process protections required under 25 United States Code, Section 1302(c) 11 12 are observed and either the defendant has previously been convicted of a comparable offense within any jurisdiction of the United States or the crime would be punishable 13 14 by more than one year of imprisonment under any state or federal law. The 15 maximum total penalty that may be imposed in a single criminal proceeding is 9 years imprisonment; and 16

17 C. Juvenile crimes involving conduct that, if committed by an adult, would fall 18 within the exclusive jurisdiction of the Penobscot Nation under paragraph A or B and 19 juvenile crimes, as defined by the Penobscot Nation under subsection 2, that would 20 not be crimes if committed by a person who is at least 18 years of age that are 21 committed by a juvenile member of a federally recognized Indian tribe, nation, band 22 or other group against a person who is not a member of any federally recognized 23 Indian tribe, nation, band or other group on Penobscot Tribal Lands.

The governing body of the Penobscot Nation shall decide whether to exercise or terminate the exercise of the concurrent jurisdiction authorized by this subsection. If the Penobscot Nation chooses not to exercise, or chooses to terminate its exercise of, concurrent jurisdiction over the criminal or juvenile matters described in this subsection, the State has exclusive jurisdiction over those matters.

1-B. Exclusive jurisdiction of the State. Except as provided in subsections 1 and
 1-A, all laws of the State relating to criminal offenses and juvenile crimes apply within
 Penobscot Tribal Lands, and the State has exclusive jurisdiction over those offenses and crimes.

33 2. Definitions of crimes; tribal procedures. In exercising its exclusive jurisdiction 34 under subsection 1, paragraphs A and B, the Penobscot Nation is deemed to be enforcing 35 Penobscot tribal law. The definitions of the criminal offenses and juvenile crimes and the punishments applicable to those criminal offenses and juvenile crimes over which the 36 37 Penobscot Nation has exclusive jurisdiction under this section are governed by the laws of the State. Issuance and execution of criminal process are also governed by the laws of 38 the State. The Penobscot Nation has authority to define all crimes, civil violations and 39 40 juvenile offenses committed on Penobscot Tribal Lands over which the Penobscot Nation has exclusive or concurrent jurisdiction under subsection 1 or 1-A. The procedures for 41 42 the establishment and operation of tribal forums created to effectuate the purposes of this section are governed by federal statute, including, without limitation, the provisions of 25 43 44 United States Code, Sections 1301 to 1303 and rules or regulations generally applicable 45 to the exercise of criminal jurisdiction by Indian tribes on federal Indian reservations.

1 The definitions of the criminal offenses and juvenile crimes and the punishments 2 applicable to those criminal offenses and juvenile crimes over which the State has 3 exclusive or concurrent jurisdiction under this section are governed by the laws of the 4 State. Issuance and execution of criminal process are also governed by the laws of the 5 State.

6 **3. Lesser included offenses in state courts.** In any criminal proceeding in the 7 courts of the State in which a criminal offense under the <u>exclusive concurrent</u> jurisdiction 8 of the Penobscot Nation constitutes a lesser included offense of the criminal offense 9 charged, the defendant may be convicted in the courts of the State of the lesser included 10 offense. A lesser included offense is as defined under the laws of the State.

11 4. Double jeopardy, collateral estoppel. A prosecution for a criminal offense or juvenile crime over which the Penobscot Nation has exclusive or concurrent jurisdiction 12 under this section does not bar a prosecution for a criminal offense or juvenile crime, 13 14 arising out of the same conduct, over which the State has exclusive or concurrent jurisdiction. A prosecution for a criminal offense or juvenile crime over which the State 15 has exclusive or concurrent jurisdiction does not bar a prosecution for a criminal offense 16 or juvenile crime, arising out of the same conduct, over which the Penobscot Nation has 17 exclusive or concurrent jurisdiction under this section. The determination of an issue of 18 fact in a criminal or juvenile proceeding conducted in a tribal forum does not constitute 19 collateral estoppel in a criminal or juvenile proceeding conducted in a state court. The 20 determination of an issue of fact in a criminal or juvenile proceeding conducted in a state 21 court does not constitute collateral estoppel in a criminal or juvenile proceeding 22 23 conducted in a tribal forum.

24 5. Future Indian communities. Any 25 or more adult members of the Penobscot Nation residing within their Indian territory and in reasonable proximity to each other 25 may petition the commission for designation as an extended reservation. If the 26 commission determines, after investigation, that the petitioning tribal members constitute 27 an extended reservation, the commission shall establish the boundaries of the extended 28 reservation and recommend to the Legislature that, subject to the approval of the 29 governing body of the Penobscot Nation, it amend this Act to extend the jurisdiction of 30 the Penobscot Nation to the extended reservation. The boundaries of an extended 31 32 reservation may not exceed those reasonably necessary to encompass the petitioning tribal members. 33

34 Sec. 16. 30 MRSA §6209-C, as corrected by RR 2011, c. 1, §45, is further 35 amended to read:

36 §6209-C. Jurisdiction of the Houlton Band of Maliseet Indians Tribal Court

- Exclusive jurisdiction over certain matters. Except as provided in subsections
 and 4, the Houlton Band of Maliseet Indians has the right to exercise exclusive
 jurisdiction, separate and distinct from the State, over:
- 40 A. Criminal offenses <u>and civil violations</u> for which the maximum potential term of 41 imprisonment <u>imposed</u> does not exceed one year and the maximum potential fine 42 imposed does not exceed \$5,000 and that are committed on the Houlton Band

1Jurisdiction Land Tribal Lands by a member of the Houlton Band of Maliseet Indians2any federally recognized Indian tribe, nation, band or other group, except when3committed against a person who is not a member of the Houlton Band of Maliseet4Indians any federally recognized Indian tribe, nation, band or other group or against5the property of a person who is not a member of the Houlton Band of Maliseet6Indians any federally recognized Indian tribe, nation, band or other group;

7 A-1. Criminal offenses for which the maximum term of imprisonment imposed does 8 not exceed 3 years and the maximum fine imposed does not exceed \$15,000 that are 9 committed on Houlton Band Tribal Lands by a member of any federally recognized Indian tribe, nation, band or other group, except when committed against a person 10 who is not a member of any federally recognized Indian tribe, nation, band or other 11 12 group or against the property of a person who is not a member of any federally recognized Indian tribe, nation, band or other group. This paragraph applies only if 13 14 the due process protections required under 25 United States Code, Section 1302(c) 15 are observed and either the defendant has previously been convicted of a comparable offense within any jurisdiction in the United States or the crime would be punishable 16 17 by more than one year of imprisonment under any state or federal law. The 18 maximum total penalty that may be imposed in a single criminal proceeding is 9 years imprisonment; 19

20 B. Juvenile crimes against a person or property involving conduct that, if committed 21 by an adult, would fall within the exclusive jurisdiction of the Houlton Band of 22 Maliseet Indians under paragraph A or A-1 and juvenile crimes, as defined in Title 23 15, section 3103, subsection 1, paragraphs B and C, by the Houlton Band of Maliseet 24 Indians under subsection 2, that would not be crimes if committed by a person who is at least 18 years of age that are committed by a juvenile member of the Houlton Band 25 26 of Maliseet Indians a federally recognized Indian tribe, nation, band or other group, except when committed against a person who is not a member of any federally 27 28 recognized Indian tribe, nation, band or other group on the Houlton Band Jurisdiction 29 Land Tribal Lands;

30C. Civil actions between members of the Houlton Band of Maliseet Indians,31including domestic relations matters, arising on the Houlton Band Jurisdiction Land32and cognizable as small claims under the laws of the State and civil actions against a33member of the Houlton Band of Maliseet Indians under Title 22, section 238334involving conduct on the Houlton Band Jurisdiction Land by a member of the35Houlton Band of Maliseet Indians Tribal Lands to the extent permitted under federal36Indian law; and

- D. Indian child custody proceedings to the extent authorized by applicable federal
 <u>Indian law; and.</u>
- E. Other domestic relations matters, including marriage, divorce and support,
 between members of the Houlton Band of Maliseet Indians, both of whom reside
 within the Houlton Band Jurisdiction Land.

The governing body of the Houlton Band of Maliseet Indians shall decide whether to exercise or terminate the exercise of the exclusive jurisdiction authorized by this subsection. The decision to exercise, to terminate the exercise of or to reassert the exercise of jurisdiction under each of the subject areas described by paragraphs A to E

1 may be made separately. Until the Houlton Band of Maliseet Indians notifies the 2 Attorney General that the band has decided to exercise exclusive jurisdiction set forth in 3 any or all of the paragraphs in this subsection, the State has exclusive jurisdiction over those matters. If the Houlton Band of Maliseet Indians chooses not to exercise, or chooses 4 5 to terminate its exercise of exclusive, jurisdiction set forth in any or all of the paragraphs over the criminal, juvenile or civil matters described in this subsection, the State has 6 7 exclusive jurisdiction over those matters until the Houlton Band of Maliseet Indians 8 chooses to exercise its exclusive jurisdiction. When the Houlton Band of Maliseet Indians 9 chooses to reassert the exercise of exclusive jurisdiction over any or all of the areas of the 10 exclusive jurisdiction authorized by this subsection it must first provide 30 days' notice to the Attorney General. Except as provided in subsections 2 and 3, all laws of the State 11 12 relating to criminal offenses and juvenile crimes apply within the Houlton Band Trust Land and the State has exclusive jurisdiction over those offenses and crimes. 13

14 **1-A. Exclusive jurisdiction over Penobscot Nation members.** The Houlton Band
 15 of Maliseet Indians has the right to exercise exclusive jurisdiction, separate and distinct
 16 from the State, over:

17 A. Criminal offenses for which the maximum potential term of imprisonment does not exceed one year and the maximum potential fine does not exceed \$5,000 and that 18 19 are committed on the Houlton Band Jurisdiction Land by a member of the Penobscot Nation against a member or property of a member of those federally recognized 20 Indian tribes otherwise subject to the exclusive jurisdiction of the Houlton Band of 21 22 Maliseet Indians under this subsection, and by a member of those federally recognized Indian tribes otherwise subject to the exclusive jurisdiction of the Houlton 23 Band of Maliseet Indians under this subsection against a member or the property of a 24 member of the Penobscot Nation: 25

B. Juvenile crimes against a person or property involving conduct that, if committed
 by an adult, would fall within the exclusive jurisdiction of the Houlton Band of
 Maliseet Indians under paragraph A and juvenile crimes, as defined in Title 15,
 section 3103, subsection 1, paragraphs B and C, committed by a juvenile member of
 the Penobscot Nation on the Houlton Band Jurisdiction Land;

C. Civil actions between a member of those federally recognized Indian tribes otherwise subject to the exclusive jurisdiction of the Houlton Band of Maliseet Indians under this subsection and members of the Penobscot Nation arising on the Houlton Band Jurisdiction Land and cognizable as small claims under the laws of the State and civil actions against a member of the Penobscot Nation under Title 22, section 2383 involving conduct on the Houlton Band Jurisdiction Land by a member of the Penobscot Nation;

- 38 D. Indian child custody proceedings to the extent authorized by applicable federal
 39 law; and
- 40 E. Other domestic relations matters, including marriage, divorce and support,
- 41 between members of either those federally recognized Indian tribes otherwise subject
 42 to the exclusive jurisdiction of the Houlton Band of Maliseet Indians under this
- 42 to the exclusive jurisdiction of the Houlton Band of Manseet Indians under this 43 subsection or the Penobscot Nation, both of whom reside on the Houlton Band
- 44 Jurisdiction Land.

- 1 The Houlton Band of Maliseet Indians may assert, terminate or reassert exclusive 2 jurisdiction over these areas as described in subsection 1.
- 3 1-B. Exclusive jurisdiction over Passamaquoddy Tribe members. The Houlton
 4 Band of Maliseet Indians has the right to exercise exclusive jurisdiction, separate and
 5 distinct from the State, over:
- A. Criminal offenses for which the maximum potential term of imprisonment does 6 7 not exceed one year and the maximum potential fine does not exceed \$5,000 and that are committed on the Houlton Band Jurisdiction Land by a member of the 8 Passamaguoddy Tribe against a member or property of a member of those federally 9 10 recognized Indian tribes otherwise subject to the exclusive jurisdiction of the Houlton Band of Maliseet Indians under this subsection, and by a member of those federally 11 12 recognized Indian tribes otherwise subject to the exclusive jurisdiction of the Houlton Band of Maliseet Indians under this subsection against a member or the property of a 13 14 member of the Passamaquoddy Tribe;
- B. Juvenile crimes against a person or property involving conduct that, if committed
 by an adult, would fall within the exclusive jurisdiction of the Houlton Band of
 Maliseet Indians under paragraph A and juvenile crimes, as defined in Title 15,
 section 3103, subsection 1, paragraphs B and C, committed by a juvenile member of
 the Passamaquoddy Tribe on the Houlton Band Jurisdiction Land;
- C. Civil actions between a member of those federally recognized Indian tribes
 otherwise subject to the exclusive jurisdiction of the Houlton Band of Maliseet
 Indians under this subsection and members of the Passamaquoddy Tribe arising on
 the Houlton Band Jurisdiction Land and cognizable as small claims under the laws of
 the State and civil actions against a member of the Passamaquoddy Tribe under Title
 22, section 2383 involving conduct on the Houlton Band Jurisdiction Land by a
 member of the Passamaquoddy Tribe;
- D. Indian child custody proceedings to the extent authorized by applicable federal
 law; and
- E. Other domestic relations matters, including marriage, divorce and support,
 between members of either those federally recognized Indian tribes otherwise subject
 to the exclusive jurisdiction of the Houlton Band of Maliseet Indians under this
 subsection or the Passamaquoddy Tribe, both of whom reside on the Houlton Band
 Jurisdiction Land.
- The Houlton Band of Maliseet Indians may assert, terminate or reassert exclusive
 jurisdiction over these areas as described in subsection 1.
- 36 <u>1-C. Concurrent jurisdiction over certain criminal and juvenile matters.</u> The
 37 <u>Houlton Band of Maliseet Indians has the right to exercise concurrent jurisdiction with</u>
 38 <u>the State over:</u>
- A. Criminal offenses and civil violations for which the maximum term of
 imprisonment imposed does not exceed one year and the maximum fine imposed
 does not exceed \$5,000 that are committed on Houlton Band Tribal Lands by a
 member of any federally recognized Indian tribe, nation, band or other group against
 a person who is not a member of any federally recognized Indian tribe, nation, band

- 1 or other group or against the property of a person who is not a member of any 2 federally recognized Indian tribe, nation, band or other group; 3 Criminal offenses and civil violations for which the maximum term of B. 4 imprisonment imposed does not exceed 3 years and the maximum fine imposed does 5 not exceed \$15,000, and that are committed on Houlton Band Tribal Lands by a member of any federally recognized Indian tribe, nation, band or other group, when 6 committed against a person who is not a member of any federally recognized Indian 7 8 tribe, nation, band or other group or against the property of a person who is not a 9 member of any federally recognized Indian tribe, nation, band or other group. This paragraph applies only if the due process protections required under 25 United States 10 Code, Section 1302(c) are observed and either the defendant has previously been 11 12 convicted of a comparable offense within any jurisdiction of the United States or the 13 crime would be punishable by more than one year of imprisonment under any state or 14 federal law. The maximum total penalty that may be imposed in a single criminal 15 proceeding is 9 years imprisonment; and
- Juvenile crimes involving conduct that, if committed by an adult, would fall 16 C. within the exclusive jurisdiction of the Houlton Band of Maliseet Indians under 17 18 paragraph A or B and juvenile crimes, as defined by the Houlton Band of Maliseet 19 Indians under subsection 2, that would not be crimes if committed by a person who is at least 18 years of age that are committed by a juvenile member of a federally 20 21 recognized Indian tribe, nation, band or other group against a person who is not a 22 member of any federally recognized Indian tribe, nation, band or other group on 23 Houlton Band Tribal Lands.
- The governing body of the Houlton Band of Maliseet Indians shall decide whether to exercise or terminate the exercise of the concurrent jurisdiction authorized by this subsection. If the Houlton Band of Maliseet Indians chooses not to exercise, or chooses to terminate its exercise of, concurrent jurisdiction over the criminal or juvenile matters described in this subsection, the State has exclusive jurisdiction over those matters.
- **1-D. Exclusive jurisdiction of the State.** Except as provided in subsections 1 and
 1-C, all laws of the State relating to criminal offenses and juvenile crimes apply within
 Houlton Band Tribal Lands, and the State has exclusive jurisdiction over those offenses
 and crimes.
- 33 2. Definitions of crimes; tribal procedures. In exercising its exclusive jurisdiction 34 under subsection 1, paragraphs A and B, the Houlton Band of Maliseet Indians is deemed 35 to be enforcing tribal law of the Houlton Band of Maliseet Indians. The definitions of the eriminal offenses and juvenile crimes and the punishments applicable to those criminal 36 offenses and juvenile crimes over which the Houlton Band of Maliseet Indians has 37 exclusive jurisdiction under this section are governed by the laws of the State. Issuance 38 and execution of criminal process are also governed by the laws of the State. The Houlton 39 40 Band of Maliseet Indians has authority to define all crimes, civil violations and juvenile offenses committed on Houlton Band Tribal Lands over which the Houlton Band of 41 42 Maliseet Indians has exclusive or concurrent jurisdiction under subsection 1 or 1-C. The procedures for the establishment and operation of tribal forums created to effectuate the 43 44 purposes of this section are governed by federal statute, including, without limitation, the provisions of 25 United States Code, Sections 1301 to 1303 and rules and regulations 45

- generally applicable to the exercise of criminal jurisdiction by Indian tribes on federal
 Indian reservations.
- The definitions of the criminal offenses and juvenile crimes and the punishments applicable to those criminal offenses and juvenile crimes over which the State has exclusive or concurrent jurisdiction under this section are governed by the laws of the State. Issuance and execution of criminal process are also governed by the laws of the State.

3. Lesser included offenses in state courts. In any criminal proceeding in the courts of the State in which a criminal offense under the exclusive concurrent jurisdiction of the Houlton Band of Maliseet Indians constitutes a lesser included offense of the criminal offense charged, the defendant may be convicted in the courts of the State of the lesser included offense. A lesser included offense is as defined under the laws of the State.

14 4. Double jeopardy; collateral estoppel. A prosecution for a criminal offense or juvenile crime over which the Houlton Band of Maliseet Indians has exclusive or 15 16 concurrent jurisdiction under this section does not bar a prosecution for a criminal offense or juvenile crime arising out of the same conduct over which the State has exclusive or 17 concurrent jurisdiction. A prosecution for a criminal offense or juvenile crime over which 18 19 the State has exclusive or concurrent jurisdiction does not bar a prosecution for a criminal offense or juvenile crime arising out of the same conduct over which the Houlton Band of 20 Maliseet Indians has exclusive or concurrent jurisdiction under this section. The 21 determination of an issue of fact in a criminal or juvenile proceeding conducted in a tribal 22 forum does not constitute collateral estoppel in a criminal or juvenile proceeding 23 conducted in a state court. The determination of an issue of fact in a criminal or juvenile 24 25 proceeding conducted in a state court does not constitute collateral estoppel in a criminal 26 or juvenile proceeding conducted in a tribal forum.

5. Houlton Band Jurisdiction Land. For the purposes of this section, "Houlton
 Band Jurisdiction Land" means only the Houlton Band Trust Land described as follows:

- A. Lands transferred from Ralph E. Longstaff and Justina Longstaff to the United
 States of America in trust for the Houlton Band of Maliseet Indians, located in
 Houlton, Aroostook County and recorded in the Aroostook County South Registry of
 Deeds in Book 2144, Page 198; and
- B. Lands transferred from F. Douglas Lowrey to the United States of America in
 trust for the Houlton Band of Maliseet Indians, located in Houlton and Littleton,
 Aroostook County and recorded in the Aroostook County South Registry of Deeds in
 Book 2847, Page 114.
- The designation of Houlton Band Jurisdiction Land in this subsection in no way affects
 the acquisition of additional Houlton Band Trust Land pursuant to applicable federal and
 state law, nor limits the Houlton Band of Maliseet Indians from making additional
 requests that portions of the trust land be included in this subsection.
- 41 6. Effective date; full faith and credit. This section takes effect only if the State,
 42 the Passamaquoddy Tribe and the Penobscot Nation agree to give full faith and credit to

- the judicial proceedings of the Houlton Band of Maliseet Indians and the Houlton Band 1 2 of Maliseet Indians agrees to give full faith and credit to the judicial proceedings of the 3 State, the Passamaguoddy Tribe and the Penobscot Nation. Sec. 17. 30 MRSA §6209-D, as enacted by PL 2009, c. 384, Pt. C, §1 and 4 affected by §2, is amended to read: 5 §6209-D. Full faith and credit 6 7 The Passamaquoddy Tribe, the Penobscot Nation and the State shall give full faith and credit to the judicial proceedings of the Houlton Band of Maliseet Indians. 8 9 The Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band of Maliseet Indians shall give full faith and credit to the judicial proceedings of the Passamaquoddy 10 Tribe, the Penobscot Nation and the State. 11 The Penobscot Nation, the Houlton Band of Maliseet Indians and the State shall give 12 full faith and credit to the judicial proceedings of the Passamaquoddy Tribe. 13 14 The Passamaquoddy Tribe, the Houlton Band of Maliseet Indians and the State shall give full faith and credit to the judicial proceedings of the Penobscot Nation. 15 Sec. 18. 30 MRSA §6210, as amended by PL 1995, c. 388, §7 and affected by §8, 16 is further amended to read: 17 Law enforcement on Indian reservations and within Indian territory 18 **§6210**. 19 Passamaquoddy Tribal Lands and Penobscot Tribal Lands 20 1. Exclusive authority of tribal law enforcement officers. Law enforcement officers appointed by the Passamaquoddy Tribe and the Penobscot Nation have exclusive 21 authority to enforce, within their respective Indian territories, ordinances adopted under 22 23 section 6206 and section 6207, subsection 1, and to enforce, on their respective Indian reservations tribal lands, the criminal, juvenile, civil and domestic relations laws over 24 which the Passamaquoddy Tribe or the Penobscot Nation have jurisdiction under section 25 6209-A, subsection subsections 1 and 1-A and section 6209-B, subsection subsections 1, 26
- and 1-A respectively.

2. Joint authority of tribal and state law enforcement officers. Law enforcement 28 officers appointed by the Passamaquoddy Tribe or the Penobscot Nation have the 29 authority within their respective Indian territories tribal lands and state and county law 30 enforcement officers have the authority within both Indian territories tribal lands to 31 enforce rules or regulations adopted by the commission under section 6207, subsection 3 32 and to enforce all laws of the State other than those over which the Passamaquoddy Tribe 33 or the Penobscot Nation the State has exclusive or concurrent jurisdiction under section 34 sections 6209-A, subsection 1 and section 6209-B, subsection 1, respectively. 35

36 3. Agreements for cooperation and mutual aid. This section does not prevent the
 Passamaquoddy Tribe or the Penobscot Nation and any state, county or local law
 enforcement agency from entering into agreements for cooperation and mutual aid.

4. Powers and training requirements. Law enforcement officers appointed by the
 Passamaquoddy Tribe and the Penobscot Nation possess the same powers and are subject
 to the same duties, limitations and training requirements as other corresponding law
 enforcement officers under the laws of the State.

5 Sec. 19. 30 MRSA §6211, sub-§1, as amended by PL 2009, c. 384, Pt. A, §3 and 6 affected by §4, is further amended to read:

1. Eligibility generally. The Passamaquoddy Tribe, the Penobscot Nation and the 7 Houlton Band of Maliseet Indians are eligible for participation and entitled to receive 8 benefits from the State under any state program that provides financial assistance to all 9 municipalities as a matter of right. Such entitlement must be determined using statutory 10 criteria and formulas generally applicable to municipalities in the State. To the extent 11 that any such program requires municipal financial participation as a condition of state 12 funding, the share for the Passamaquoddy Tribe, the Penobscot Nation or the Houlton 13 Band of Maliseet Indians may be raised through any source of revenue available to the 14 respective tribe, nation or band, including but without limitation taxation to the extent 15 authorized within its respective Indian territory tribal lands. In the event that any 16 applicable formula regarding distribution of money employs a factor for the municipal 17 real property tax rate, and in the absence of such tax within the Indian territory tribal 18 lands, the formula applicable to such Indian territory tribal lands must be computed using 19 20 the most current average equalized real property tax rate of all municipalities in the State as determined by the State Tax Assessor. In the event any such formula regarding 21 distribution of money employs a factor representing municipal valuation, the valuation 22 23 applicable to such Indian territory the tribal lands must be determined by the State Tax Assessor in the manner generally provided by the laws of the State as long as property 24 owned by or held in trust for a tribe, nation or band and used for governmental purposes 25 26 is treated for purposes of valuation as like property owned by a municipality.

Sec. 20. 30 MRSA §6211, sub-§4, as amended by PL 2009, c. 384, Pt. A, §3 and
 affected by §4, is further amended to read:

4. Eligibility of individuals for state funds. Residents of the Indian territories or 29 Houlton Band Trust Land tribal lands are eligible for and entitled to receive any state 30 grant, loan, unemployment compensation, medical or welfare benefit or other social 31 service to the same extent as and subject to the same eligibility requirements applicable to 32 other persons in the State as long as in computing the extent to which any person is 33 entitled to receive any such funds any money received by such person from the United 34 States within substantially the same period of time for which state funds are provided and 35 for a program or purpose substantially similar to that funded by the State is deducted in 36 computing any payment to be made by the State. 37

Sec. 21. 30 MRSA §6213, as enacted by PL 1979, c. 732, §§1 and 31, is amended to read:

40 §6213. Approval of prior transfers

Approval of tribal transfers. Any transfer of land or other natural resources
 located anywhere within the State, from, by, or on behalf of any Indian nation, or tribe or

band of Indians, including but without limitation any transfer pursuant to any treaty,
 compact or statute of any state, which transfer that occurred prior to the effective date of
 this Act October 10, 1980, shall be is deemed to have been made in accordance with the
 laws of the State.

2. Approval of certain individual transfers. Any transfer of land or other natural resources located anywhere within the State, from, by or on behalf of any individual Indian, which that occurred prior to December 1, 1873, including but without limitation any transfer pursuant to any treaty, compact or statute of any state, shall be is deemed to have been made in accordance with the laws of the State.

Sec. 22. 30 MRSA §6214, as enacted by PL 1979, c. 732, §§1 and 31, is amended to read:

12 §6214. Tribal school committees

13 The Passamaquoddy Tribe and, the Penobscot Nation and the Houlton Band of 14 Maliseet Indians are authorized to create respective tribal school committees, in substitution for the committees heretofore provided for under the laws of the State. Such 15 tribal school committees shall operate under the laws of the State applicable to school 16 17 administrative units. The presently constituted tribal school committee of the respective tribe or nation shall continue Passamaquoddy Tribe or Penobscot Nation constituted on 18 19 October 10, 1980, continues in existence and shall exercise all the authority heretofore 20 vested by law in it until such time as the respective tribe or nation creates the tribal school committee authorized by this section. 21

22 Sec. 23. 30 MRSA §6215 is enacted to read:

23 §6215. Civil legislative jurisdiction

The Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band of Maliseet Indians have exclusive authority to exercise civil legislative jurisdiction within their respective tribal lands over members of any federally recognized Indian tribe, nation, band or other group as well as any person who is not a member of any federally recognized Indian tribe, nation, band or other group.

29 <u>The governing body of the Passamaquoddy Tribe, the Penobscot Nation and the</u> 30 <u>Houlton Band of Maliseet Indians, respectively, shall decide whether to exercise or</u> 31 <u>terminate the exercise of the exclusive jurisdiction authorized by this section. If the</u> 32 governing body of the Passamaquoddy Tribe, the Penobscot Nation or the Houlton Band 33 <u>of Maliseet Indians chooses not to exercise, or chooses to terminate its exercise of</u>, 34 <u>exclusive jurisdiction over the civil legislative matters described in this section, the State</u> 35 <u>has exclusive jurisdiction over those matters.</u>

36 Sec. 24. 30 MRSA §6216 is enacted to read:

37 §6216. Federal laws apply; do not affect or preempt the laws of this State

38 Except for laws that conflict with the criminal and juvenile jurisdiction described in
 39 this chapter:

1. Federal laws apply. For the purposes of United States Public Law 96-420, 1 2 Section 6(h), any law or regulation of the United States that accords a special status or 3 right to, or relates to a special status or right of, any Indian, Indian nation, tribe or band of Indians, Indian lands, Indian reservations, Indian country, Indian territory or land held in 4 trust for Indians applies to the Passamaquoddy Tribe, the Penobscot Nation and the 5 Houlton Band of Maliseet Indians and their members and is deemed not to affect or 6 preempt the civil, criminal or regulatory jurisdiction of this State, including, without 7 limitation, laws of this State relating to land use or environmental matters; and 8

9 2. Federal laws enacted after October 10, 1980. For the purposes of United States 10 Public Law 96-420, Section 16(b), the provisions of any federal law enacted after October 10, 1980 for the benefit of Indians, Indian nations or tribes or bands of Indians 11 apply to the Passamaguoddy Tribe, the Penobscot Nation and the Houlton Band of 12 Maliseet Indians and their members and is deemed not to affect or preempt the 13 application of the laws of this State, including application of the laws of this State to 14 lands owned by or held in trust for Indians or Indian nations, tribes or bands of Indians, 15 regardless of whether such federal law is specifically made applicable within this State. 16

17 Sec. 25. Contingent effective date. This Act takes effect 120 days after adjournment of the Second Regular Session of the 129th Legislature only if, within 90 18 19 days after the adjournment of the Second Regular Session of the 129th Legislature, the 20 Secretary of State receives written certification from: the Joint Tribal Council of the Passamaquoddy Tribe that the tribe has agreed to the provisions of this Act; the Governor 21 and the Council of the Penobscot Nation that the nation has agreed to the provisions of 22 this Act; and the Houlton Band Council of the Houlton Band of Maliseet Indians that the 23 band has agreed to the provisions of this Act, copies of which must be submitted by the 24 25 Secretary of State to the Secretary of the Senate, the Clerk of the House and the Revisor 26 of Statutes.

27

SUMMARY

This bill implements the consensus recommendations of the Task Force on Changes to the Maine Indian Claims Settlement Implementing Act, referred to in this summary as "the task force." The report was released on January 14, 2020 and is available online at http://legislature.maine.gov/maine-indian-claims-tf.

This bill does not address the relationship between the State and the Aroostook Band of Micmacs because that issue was specifically set aside by the task force.

In this summary, the Maine Revised Statutes, Title 30, chapter 601, which is titled An Act to Implement the Maine Indian Claims Settlement, enacted by Public Law 1979, chapter 732, is referred to as the "Maine Implementing Act "and the federal Maine Indian Claims Settlement Act of 1980, Public Law 96-420, formerly codified at 25 United States Code, Sections 1721 to 1735, is referred to as "the Settlement Act." The federal Settlement Act ratified the Maine Implementing Act, and both have an effective date of October 10, 1980. The task force voted, in Consensus Recommendation #1, to establish an enhanced process for tribal-state collaboration and consultation as well as a process for alternative dispute resolution, but left the contours of those processes to be developed by stakeholders. The bill therefore does not contain language implementing this recommendation, but the task force anticipated that language putting the recommendation into effect would be developed during the legislative process and would be added by amendment or in additional legislation.

8 The Settlement Act, in Section 6(e)(1), provides federal consent for the State and the 9 Passamaquoddy Tribe and the Penobscot Nation to agree to amend the Maine Implementing Act with respect to the enforcement or application of civil, criminal or 10 regulatory laws of the tribes and the State within their respective jurisdictions, the 11 allocation or determination of governmental responsibility of the State and the tribe or 12 nation over specified subject matters or specified geographical areas, or both, including 13 provisions for concurrent jurisdiction between the State and the tribe or nation, and the 14 allocation of jurisdiction between tribal courts and state courts. The federal law also 15 provides, in Section 6(e)(2), federal consent for the State and the Houlton Band of 16 Maliseet Indians to execute agreements regarding the jurisdiction of the State over lands 17 owned by or held in trust for the benefit of the band or its members. The task force, 18 whose members represented the Passamaquoddy Tribe, the Penobscot Nation, the 19 Houlton Band of Maliseet Indians, the Aroostook Band of Micmacs and the State, 20 exercised the opportunity offered in the Settlement Act to reconsider the relationship 21 between the Passamaquoddy Tribe, the Penobscot Nation, the Houlton Band of Maliseet 22 23 Indians and the State. The statutory changes contained in this bill are the result of a collaborative effort to determine how best to focus efforts to develop mutually beneficial 24 solutions that allow all of the State's citizenry, including its tribal citizenry, to prosper and 25 26 progress.

The purpose of the reconsideration and rewriting of the Maine Implementing Act is to 27 establish that the Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band of 28 Maliseet Indians enjoy the rights, privileges, powers, duties and immunities similar to 29 those of other federally recognized Indian tribes within the United States. This is a 30 significant change from the current law, which provides the State with significant 31 authority over Indian affairs. To carry out this significant change, many provisions of 32 chapter 601 are repealed or amended to recognize that federal Indian law governs the 33 rights, privileges, powers, duties and immunities of the tribe, nation and band. 34

35 Under the bill, except as otherwise specified in the Maine Implementing Act, federal Indian law applies with regard to the rights, privileges, powers, duties and immunities of 36 the Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band of Maliseet 37 Indians. "Federal Indian law" is the body of law that applies to almost all federally 38 recognized Indian tribes, nations, bands or other groups in the United States and describes 39 their relationship with the Federal Government and the states. Federal Indian law is 40 defined in this bill as the United States Constitution and all federal statutes and 41 regulations and subsequent amendments thereto or judicial interpretations thereof, 42 relating to the rights, privileges, powers, duties and immunities of federally recognized 43 Indian tribes within the United States, except those federally recognized Indian tribes 44 subject to United States Public Law 83-280 or a specific treaty or settlement act. This 45

definition explicitly recognizes that federal Indian law is not static, but evolves as federal laws are passed and amended and as federal courts interpret the relevant statutes and regulations and their application to federally recognized Indian tribes, nations, bands and other groups. Federal Indian law addresses myriad subjects, including criminal adjudicatory and legislative jurisdiction, civil adjudicatory and legislative jurisdiction, taxation, the right to sue and be sued, hunting and fishing rights, regulation of natural resources and land use, gaming and many other topics.

This bill newly defines the term "tribal lands" to describe the lands of the 8 9 Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band of Maliseet Indians over which the tribes may exert jurisdiction as described in Consensus Recommendation 10 #2. Passamaquoddy Tribal Lands consist of the lands designated as Passamaquoddy 11 reservation lands as well as all lands held in trust for the Passamaquoddy Tribe by the 12 United States Secretary of the Interior. Penobscot Tribal Lands include the Penobscot 13 reservation and all lands held in trust for the Penobscot Nation by the United States 14 Secretary of the Interior. Houlton Band Tribal Lands include all lands held in trust by the 15 United States Secretary of the Interior for the Houlton Band of Maliseet Indians. In 16 addition, for each tribe, nation and band, tribal lands include land that, after the effective 17 date of this legislation, is acquired and held in trust by the United States Secretary of the 18 Interior for the respective tribe, nation or band. 19

20 The Maine Implementing Act currently limits the criminal jurisdiction of the Passamaguoddy Tribal Court and the Penobscot Nation Tribal Court as well as the 21 potential criminal jurisdiction of the Houlton Band of Maliseet Indians Tribal Court. 22 23 Federal Indian law provides broader jurisdiction for tribal courts. This bill repeals most 24 of the state limitations and recognizes and adopts most of federal Indian law, including the Indian Civil Rights Act of 1968, the Tribal Law and Order Act of 2010 and other 25 federal laws addressing tribal court jurisdiction and the obligations of the tribal courts. 26 This bill amends the Maine Implementing Act to make equal the exclusive criminal 27 jurisdiction of the Passamaquoddy Tribal Court and the Houlton Band of Maliseet Indians 28 Tribal Court with the exclusive criminal jurisdiction of the Penobscot Nation Tribal Court 29 over offenses committed by Indian defendants against Indian victims or for which there is 30 no victim. This bill further amends the Maine Implementing Act to recognize the 31 criminal jurisdiction of the Passamaquoddy Tribal Court, the Penobscot Nation Tribal 32 Court and the Houlton Band Tribal Court to impose the maximum penalties other tribal 33 courts are authorized to impose under the federal Tribal Law and Order Act of 2010, as 34 long as the due process protections required by that Act are observed. This bill does not 35 include the provisions regarding tribal court concurrent jurisdiction over criminal 36 37 offenses committed by non-Indian defendants against Indian victims authorized under the Federal Violence Against Women Reauthorization Act of 2013 because this jurisdiction 38 is addressed in the 129th Legislature's L.D. 766, An Act Regarding the Penobscot 39 Nation's and Passamaguoddy Tribe's Authority to Exercise Jurisdiction under the Federal 40 Tribal Law and Order Act of 2010 and the Federal Violence Against Women 41 42 Reauthorization Act of 2013.

This bill amends state law to recognize tribal court jurisdiction, concurrent with the state courts, over offenses committed on tribal lands by Indian defendants against nonIndian victims, subject to the maximum penalty provisions and due process requirements
 of the federal Tribal Law and Order Act of 2010.

This bill retains current law providing that the exclusive authority of the Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band of Maliseet Indians to exercise criminal jurisdiction over Indians on tribal lands remains at the discretion of the tribe, nation and band. To the extent that the tribe, nation or band does not exercise, or terminates its exercise of, exclusive criminal jurisdiction, the State has exclusive jurisdiction over those matters.

9 Unlike current law, this bill recognizes each tribal government's authority to define 10 all crimes and juvenile offenses committed on its tribal lands over which the tribal court 11 has exclusive or concurrent criminal jurisdiction. This bill, however, retains the authority 12 of the State to define all crimes and juvenile offenses committed on tribal lands over 13 which state courts have exclusive or concurrent jurisdiction.

This bill repeals the language of the Maine Implementing Act regarding the procedure for members of the Passamaquoddy Tribe or the Penobscot Nation living in their respective Indian territory to petition for an extended reservation in relation to tribal court jurisdiction. Those provisions are no longer necessary because this bill ensures that the law as amended recognizes the tribe's and nation's tribal court jurisdiction to cover the entirety of their tribal lands, not just reservations.

This bill recognizes federal Indian law regarding the exclusive jurisdiction of tribes to regulate fishing and hunting by tribal citizens of all federally recognized Indian tribes on tribal lands. This bill amends the Maine Implementing Act to restore and affirm the exclusive jurisdiction of tribes to regulate fishing and hunting by nontribal citizens on tribal lands, but does not cede to the State any authority of the Maine Indian Tribal-State Commission to regulate fishing on boundary waters under current law.

This bill relinquishes the State's jurisdiction with respect to the regulation of fishing and hunting by both tribal and nontribal citizens on tribal lands. The State, solely for conservation purposes, may regulate tribal members engaged in such activities off tribal lands to the extent permitted under general principles of federal Indian law and in a manner consistent with reserved tribal treaty rights.

This bill amends state law to recognize and adopt federal Indian law providing that: 31 tribes have exclusive jurisdiction to tax tribal members and tribal entities on their 32 respective tribal lands, including entities owned by a tribe or tribal member; tribes, tribal 33 members and tribal entities are not subject to state and local sales taxation on tribal lands; 34 tribal members who live on their respective tribal lands are not subject to state income tax 35 for income earned on their respective tribal lands; tribal lands are not subject to state and 36 local real property tax; tribes have concurrent jurisdiction to tax nonmembers on tribal 37 lands; and the State and local governments have concurrent jurisdiction to tax 38 39 nonmembers on tribal lands.

40 This bill amends state law to restore to the Passamaquoddy Tribe, the Penobscot 41 Nation and the Houlton Band of Maliseet Indians the exclusive authority to exercise civil 42 legislative jurisdiction over Indians and non-Indians on tribal lands. To the extent that

- the tribe, nation or band does not exercise, or terminates its exercise of, exclusive civil
 legislative jurisdiction, the State has exclusive jurisdiction over those matters.
- This bill amends state law to restore to the Passamaquoddy Tribe, the Penobscot Nation and the Houlton Band of Maliseet Indians the exclusive authority to exercise civil adjudicatory jurisdiction over Indians and non-Indians on tribal lands. To the extent that the tribe, nation or band does not exercise, or terminates its exercise of, exclusive civil adjudicatory jurisdiction, the State has exclusive jurisdiction over those matters.

8 This bill amends state law to explicitly provide that, for the purposes of the Settlement Act, Section 6(h), any law or regulation of the United States that accords a 9 10 special status or right to, or relates to a special status or right of, any Indian, Indian nation, tribe or band of Indians, Indian lands, Indian reservations, Indian country, Indian 11 territory or land held in trust for Indians applies to the Passamaquoddy Tribe, the 12 Penobscot Nation and the Houlton Band of Maliseet Indians and their members and is 13 deemed not to affect or preempt the civil, criminal or regulatory jurisdiction of this State, 14 including, without limitation, laws of this State relating to land use or environmental 15 matters. This bill amends state law to explicitly provide that for the purposes of the 16 Settlement Act, Section 16(b), the provisions of any federal law enacted after October 10, 17 18 1980, for the benefit of Indians, Indian nations or tribes or bands of Indians, apply to the Passamaguoddy Tribe, the Penobscot Nation and the Houlton Band of Maliseet Indians 19 and their members and is deemed not to affect or preempt the application of the laws of 20 this State, including application of the laws of this State to lands owned by or held in trust 21 for Indians or Indian nations, tribes or bands of Indians, regardless of whether such 22 23 federal law is specifically made applicable within this State. Although not separately 24 mentioned in the bill, the task force specifically recognized and recommended that the federal Indian Gaming Regulatory Act, Public Law 100-497, 102 Stat. 2467 (October 17, 25 1990), should apply in Maine. The portion of the bill addressing the Settlement Act, 26 Section 16(b), accomplishes this goal. For a list of other federal statutes enacted after 27 October 10, 1980 that may be implicated by this portion of the bill, see the Report on 28 Federal Laws Enacted After October 10, 1980 for the Benefit of Indians or Indian 29 Nations, prepared by the Human Rights and Indigenous Peoples Clinic, Suffolk 30 University Law School, which is reproduced in Appendix N of the Task Force Report. 31

32 This bill amends the Maine Implementing Act to recognize the ability of all Maine tribes to acquire trust land in accordance with their settlement acts and federal laws, such 33 34 as the Indian Reorganization Act and its implementing regulations. This bill amends state law so that, consistent with federal Indian law, state and local governments do not have 35 veto power over trust acquisitions. Finally, although the bill specifically preserves the 36 portions of the Maine Implementing Act relating to the resolution of the land claims that 37 led to the original enactment of the Maine Implementing Act, as the task force 38 recommends, the bill eliminates the time constraints on trust land acquisitions that are 39 included in the Maine Implementing Act. 40