

# **130th MAINE LEGISLATURE**

# FIRST REGULAR SESSION-2021

**Legislative Document** 

No. 923

H.P. 679

House of Representatives, March 8, 2021

An Act To Enact the Stop Guilt by Accusation Act

(EMERGENCY)

Reference to the Committee on Judiciary suggested and ordered printed.

R(+ B. Hunt

ROBERT B. HUNT Clerk

Presented by Representative SAMPSON of Alfred. Cosponsored by Senator DAVIS of Piscataquis and Representatives: DRINKWATER of Milford, LIBBY of Auburn, LYMAN of Livermore Falls, RUDNICKI of Fairfield.

1 2	<b>Emergency preamble. Whereas,</b> acts and resolves of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and
3 4	Whereas, the First Amendment of the United States Constitution asserts that the government "shall make no law abridging the freedom of the press"; and
5 6	Whereas, freedom of the press in the United States is not absolute and is subject to certain restrictions; and
7 8 9	Whereas, the State has a compelling interest to require the press to promote objective truth for the sake of the viability of democracy and to promote the safety, health and welfare of our communities; and
10 11 12	Whereas, there has been a growing trend for individuals to use the courts to file spurious claims, which are selectively reported on by the media, to the detriment of the accused party; and
13 14	Whereas, the pattern of media outlets failing to report on the ultimate outcome of cases has eroded the community's trust in the integrity of government institutions; and
15 16	Whereas, the State has a compelling interest to promote the truth because without truth, there is no freedom; and
17 18 19 20	Whereas, in the judgment of the Legislature, these facts create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately necessary for the preservation of the public peace, health and safety; now, therefore,
21	Be it enacted by the People of the State of Maine as follows:
	Be it enacted by the People of the State of Maine as follows: Sec. 1. 10 MRSA c. 232 is enacted to read:
21	
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<ul> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> </ul>	Sec. 1. 10 MRSA c. 232 is enacted to read: <u>CHAPTER 232</u> <u>STOP GUILT BY ACCUSATION ACT</u> <u>§1500-M. Short title</u> This chapter may be known and cited as "the Stop Guilt by Accusation Act."
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<ul> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> <li>30</li> <li>31</li> <li>32</li> </ul>	Sec. 1. 10 MRSA c. 232 is enacted to read: <u>CHAPTER 232</u> <u>STOP GUILT BY ACCUSATION ACT</u> <u>§1500-M. Short title</u> This chapter may be known and cited as "the Stop Guilt by Accusation Act." <u>§1500-N. Purpose</u> <u>1. Purpose. The purpose of this Act is to:</u> <u>A. Prevent media outlets from engaging in defamation in kind and degrading the integrity of the State's institutions through selective reporting on cases or controversies, thereby cultivating false narratives that injure the accused by causing them to be subject to suspicion of wrongdoing by the general public;</u>

## 1 §1500-O. Definitions

1	<u>sisou-o. Deminions</u>
2 3	As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.
4 5 6 7	<b><u>1. Abuse of process.</u></b> "Abuse of process" means the act of bringing a civil or criminal action for a purpose known to be different from the purpose for which the action was purportedly intended, including proceedings brought for reasons other than those sought on the surface of the complaint.
8 9 10 11	<b>2.</b> Accused. "Accused" means a person, including a suspect, respondent or defendant, who is blamed for a wrongdoing before a civil court, ethics commission, criminal court, administrative court or military tribunal, including a person who has been arrested or formally charged with a crime or ethics violation.
12 13 14	<b>3.</b> Case or controversy. "Case or controversy" means any civil, criminal or ethics proceeding before any state court, federal court, administrative court, ethics commission, military tribunal or legislative body.
15 16 17 18 19 20 21	<b>4. Defamation in kind.</b> "Defamation in kind" means a false and unprivileged statement of fact that is harmful to an individual's reputation and that is published negligently or with malice, arising from the failure of a media outlet to report on the outcome of a case or controversy after the media outlet reported on the initial filings in a case or controversy in which the petitioner received less relief than originally sought or could have obtained and that could reasonably place the accused in a false light that causes the accused to be avoided, marginalized and shunned by the general public.
22	5. False light. "False light" means an untrue or misleading portrayal of an individual.
23 24 25	<b>6.</b> Malicious prosecution. "Malicious prosecution" means the act of initiating a criminal prosecution or civil suit or other proceeding against another party with malice and lacking probable cause.
26 27 28 29	7. Media outlet. "Media outlet" means a publication or broadcast program, including a newspaper, magazine, radio station or television station or an Internet website controlled by any of those, that provides news and feature stories to the public through various distribution channels.
30 31 32 33	<b>8.</b> Mugshot. "Mugshot" means an official photograph, typically both side and front view, taken of a suspect after the suspect is arrested for an alleged criminal violation with the purpose of creating a photographic record of the arrested individual and for identification of the suspect by victims and investigators.
34 35 36	<b>9. Petitioner.</b> "Petitioner" means a person or government entity, acting as a plaintiff, claimant or complainant, that presents a petition to a government authority with respect to a particular cause.
37 38	<b>10. Press.</b> "Press" means individuals reporting on the news, including reporters and photographers, who work for media outlets.
39	§1500-P. Duty of media outlet to publish follow-up report
40 41 42	<b>1. Equal coverage required.</b> A media outlet must provide coverage of comparable time, place, magnitude, prominence, scale and manner to and in the same format as the original reporting of a case or controversy if:

1 2 3	A. The media outlet reported on the facts of the case or controversy and the final verdict or decision reached provided less relief to the petitioner than sought by or that could have been obtained by the petitioner; and
4 5 6 7	B. The accused or an authorized agent of the accused sends written notice to an authorized agent of a media outlet within 20 days after the verdict or outcome is announced, demanding that the facts surrounding the final decision or outcome be reported and published as a follow-up to the original reporting.
8 9	<b>2. Required contents of notification.</b> The written notification required by subsection 1, paragraph B must include:
10	A. The date and source of the original reporting by the media outlet;
11 12 13	B. A short description of the original allegations, the original relief sought by the petitioner or the amount of relief that could have been obtained and a short description of the final outcome and relief actually awarded;
14 15	C. The venue in which the case was resolved and the docket number of the case, if any; and
16 17	D. An acknowledgement that the positions asserted in the notice are declared as true in accordance with Title 17-A, section 452.
18 19	<b><u>3. Permitted contents of notification.</u></b> The written notification required by subsection <u>1</u> , paragraph B may include:
20 21	A. A photograph of the accused with an authorization allowing the media outlet to use the photograph at its discretion;
22	B. Links to or a copy of the original coverage published by the media outlet;
23 24 25	<u>C. A demand to remove from any digital publication any objectionable pictures or</u> <u>mugshots of the accused that were included in the original publication if</u> <u>technologically possible; and</u>
26	D. Any other facts or pertinent information.
27 28 29 30	<b>4. Mugshots.</b> If a media outlet reports on the facts of a case or controversy and publishes a mugshot of the accused and the accused is subsequently acquitted, enters into a plea of no contest or receives an outcome more favorable than originally sought by the petitioner or available to the petitioner:
31 32	A. The media outlet must remove the mugshot from any digital publication, if technologically possible; and
33 34 35	B. The media outlet may not display the mugshot in the follow-up publication that reports on the actual outcome of the case or controversy and may only display images it has authorization from the accused to use.
36 37 38	5. Settlement agreements. If the result of a civil case is settled under the terms of a private settlement agreement, the accused is not required to provide the terms of the agreement but may alert the media outlet that the case or controversy was settled.
39	<u>§1500-Q. Civil liability; penalties; statute of limitations</u>
40 41	<b><u>1.</u></b> Time frame for compliance. After receiving the notice and demand from the accused described in section 1500-P, a media outlet that reported on the facts of a case or

1 2	controversy prior to its resolution shall publish a follow-up story in accordance with the requirements of section 1500-P within 10 days.
3 4 5	<b>2.</b> Burden of proof. The accused bears the burden of proof at a civil trial to establish that notice was timely provided to the media outlet and that it met the requirements of section 1500-P.
6 7 8 9	<b>3.</b> Failure to comply and statute of limitations. If the media outlet fails to comply with the notice and demand described in section 1500-P within 10 days of receipt of the notice and demand, the accused may file a civil suit within one year after the date of noncompliance that seeks the following relief in Superior Court against the media outlet:
10	A. Statutory damages of up to \$10,000;
11	B. Attorney fees and costs;
12	C. Actual damages; and
13	D. Other forms of equitable and injunctive relief.
14 15	<b>4.</b> Consolidation. If multiple media outlets fail to comply with the notice and demand described in section 1500-P, the court may consolidate the outlets as codefendants.
16 17 18 19	<b>5. Injunctive relief.</b> If the media outlet displayed the mugshot of the accused in its original publication in digital form but fails to remove the mugshot as required by section 1500-P, subsection 4, the accused may seek injunctive relief to compel the media outlet to remove the image.
20	§1500-R. Immunity, exceptions and exemptions
21 22	<b>1. Immunity.</b> A media outlet is immune and exempt from liability under this Act if <u>it:</u>
22	<u>it:</u>
22 23 24 25	<ul> <li><u>it:</u></li> <li>A. Is known to publish satire, parody or fiction for comedic or entertainment purposes;</li> <li><u>B. Reports on the facts of the outcome in a time, place, magnitude, prominence, scale and manner comparable to the original publication prior to receiving the notice and</u></li> </ul>
22 23 24 25 26	<ul> <li><u>it:</u></li> <li>A. Is known to publish satire, parody or fiction for comedic or entertainment purposes;</li> <li><u>B. Reports on the facts of the outcome in a time, place, magnitude, prominence, scale and manner comparable to the original publication prior to receiving the notice and demand described in section 1500-P from the accused;</u></li> </ul>
22 23 24 25 26 27 28	<ul> <li>it:</li> <li>A. Is known to publish satire, parody or fiction for comedic or entertainment purposes;</li> <li>B. Reports on the facts of the outcome in a time, place, magnitude, prominence, scale and manner comparable to the original publication prior to receiving the notice and demand described in section 1500-P from the accused;</li> <li>C. Receives an untimely notice and demand described in section 1500-P; or</li> <li>D. Did not report on the case or controversy prior to the resolution of the case or</li> </ul>
22 23 24 25 26 27 28 29 30 31 32	<ul> <li>it:</li> <li>A. Is known to publish satire, parody or fiction for comedic or entertainment purposes;</li> <li>B. Reports on the facts of the outcome in a time, place, magnitude, prominence, scale and manner comparable to the original publication prior to receiving the notice and demand described in section 1500-P from the accused;</li> <li>C. Receives an untimely notice and demand described in section 1500-P; or</li> <li>D. Did not report on the case or controversy prior to the resolution of the case or controversy.</li> <li><b>2. Standing.</b> The petitioner does not have standing under this Act to compel a media outlet to report on the outcome of a case or controversy regardless of the outcome of the case of the case or controversy. Except as described in this Act, neither the petitioner nor the accused</li> </ul>
22 23 24 25 26 27 28 29 30 31 32 33 34 35	<ul> <li>it:</li> <li>A. Is known to publish satire, parody or fiction for comedic or entertainment purposes;</li> <li>B. Reports on the facts of the outcome in a time, place, magnitude, prominence, scale and manner comparable to the original publication prior to receiving the notice and demand described in section 1500-P from the accused;</li> <li>C. Receives an untimely notice and demand described in section 1500-P; or</li> <li>D. Did not report on the case or controversy prior to the resolution of the case or controversy.</li> <li><b>2. Standing.</b> The petitioner does not have standing under this Act to compel a media outlet to report on the outcome of a case or controversy regardless of the outcome of the case or controversy. Except as described in this Act, neither the petitioner nor the accused has standing to compel a media outlet to report on a case or controversy.</li> <li><b>3. Standing in cases involving felony charges.</b> If a media outlet reports on a case or controversy involving one or more felony charges and the accused was convicted or pleads</li> </ul>

to refuse to acknowledge the waiver if the court find that there is evidence that the waiver
 was obtained by coercion.

Emergency clause. In view of the emergency cited in the preamble, this legislation
 takes effect when approved.

#### 5

### **SUMMARY**

6 This bill creates the Stop Guilt by Accusation Act. It requires media outlets, upon receiving a demand from an individual who is the defendant in a criminal or civil case, and 7 8 about whom the media has previously reported, to publish, within 10 days of receipt of a 9 demand, a follow-up to the original reporting in the event the final verdict or decision 10 reached provided less relief to the petitioner in the case than sought by or that would have 11 been obtained by the petitioner. It provides a private right of action with a one-year statute of limitations for the accused in the event of noncompliance by the media outlet. It exempts 12 from the Act satirical or humorous publications, documentary works and investigative 13 reports and provides that an accused who is convicted of a felony charge as part of the case 14 15 or controversy does not have standing under the Act.