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House of Representatives, January 21, 2025

An Act to Amend the Mining Excise Tax Laws

Submitted by the Department of Administrative and Financial Services pursuant to Joint Rule 204.

Received by the Clerk of the House on January 16, 2025. Referred to the Committee on Taxation pursuant to Joint Rule 308.2 and ordered printed pursuant to Joint Rule 401.

ROBERT B. HUNT

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Clerk

Presented by Representative CLOUTIER of Lewiston.

4	by amending subparagraph (2) to read:
5 6	(2) Payment of any the excise tax under Title 36, sections 2851 to 2865 section 2856;
7 8	Sec. 3. 36 MRSA §271, sub-§2, ¶ A, as amended by PL 2019, c. 401, Pt. A, §4, is further amended by repealing subparagraph (6).
9 10	Sec. 4. 36 MRSA §271, sub-§10, ¶A, as enacted by PL 2009, c. 571, Pt. WWW, §7, is amended to read:
11 12 13 14	A. The filing fee for a petition for an appeal of current use valuation under the tree growth tax law, chapter 105, subchapter 2-A, the farm and open space tax law, chapter 105, subchapter 10, or the working waterfront land law, chapter 105, subchapter 10-A or a petition for an appeal relating to section 2865 is \$75.
15 16	Sec. 5. 36 MRSA §603, sub-§10, as amended by PL 1983, c. 776, §2, is further amended to read:
17 18	10. Tax situs. The tax situs of tangible personal property shall be is at the mine mining site if that property is:
19 20	A. Owned, leased or otherwise subject to possessory control of a mining company; and
21 22	B. On route to or from, being transported to or from or destined to or from a mine mining site.
23 24	Except as otherwise provided in this subsection, the tax situs of tangible personal property leased to a mining company shall be is in the place where the property is situated.
25	For the purposes of this subsection, the definitions of section 2855 shall apply.
26	Sec. 6. 36 MRSA §655, sub-§1, ¶S, as amended by PL 2019, c. 440, §1, is repealed.
27	Sec. 7. 36 MRSA §655, sub-§1, ¶S-1 is enacted to read:
28 29	S-1. Unextracted minerals. For purposes of this paragraph, "minerals" has the same meaning as in section 2855, subsection 9;
30	Sec. 8. 36 MRSA §656, sub-§1, ¶I, as enacted by PL 1983, c. 555, §3, is repealed.
31	Sec. 9. 36 MRSA §656, sub-§1, ¶I-1 is enacted to read:
32 33	I-1. Unextracted minerals. For purposes of this paragraph, "minerals" has the same meaning as in section 2855, subsection 9.
34	Sec. 10. 36 MRSA §2013, sub-§1, ¶B-2 is enacted to read:
35 36 37 38	B-2. "Commercial mining" means the commercial extraction or removal of metallic minerals or overburden or the preparation, washing, cleaning or other treatment of metallic minerals and includes the bulk sampling, advanced exploration, extraction or beneficiation of metallic minerals within a mining area.

Be it enacted by the People of the State of Maine as follows:

Sec. 2. 14 MRSA §6662, sub-§1, ¶C, as enacted by PL 1983, c. 189, is amended

Sec. 1. 1 MRSA c. 31, as amended, is repealed.

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1	"Commercial mining" does not include:
2	(1) Exploration;
3 4	(2) The physical extraction, crushing, grinding, storage or heating of calcium carbonate or limestone to produce cement;
5 6	(3) The exploration for or physical extraction, crushing, grinding, sorting or storage of borrow, topsoil, clay or silt; or
7 8 9	(4) The exploration for or physical extraction, crushing, grinding, sorting or storage of gemstones, aggregate, dimension stone or other construction materials from a quarry.
10 11 12	As used in this paragraph, "advanced exploration," "beneficiation," "cement," "exploration," "metallic mineral" and "mining area" have the same meanings as in Title 38, section 490-MM.
13 14	Sec. 11. 36 MRSA §2013, sub-§1, ¶ C, as amended by PL 2019, c. 7, §2, is further amended to read:
15 16 17 18	C. "Depreciable machinery and equipment" means, except as otherwise provided by this paragraph, that part of the following machinery and equipment for which depreciation is allowable under the Code and repair parts for that machinery and equipment:
19 20 21 22 23 24 25 26 27	(1) New or used machinery and equipment for use directly and primarily in commercial agricultural production, including self-propelled vehicles; attachments and equipment for the production of field and orchard crops; new or used machinery and equipment for use directly and primarily in production of milk, maple syrup or honey, animal husbandry and production of livestock, including poultry; new or used machinery and equipment used in the removal and storage of manure; and new or used machinery and equipment not used directly and primarily in commercial agricultural production, but used to transport potatoes from a truck into a storage location;
28 29	(2) New or used watercraft, nets, traps, cables, tackle and related equipment necessary to and used directly and primarily in commercial fishing;
30 31 32 33 34 35 36 37 38	(3) New or used watercraft, machinery or equipment used directly and primarily for commercial aquacultural production, including, but not limited to: nets; ropes; cables; anchors and anchor weights; shackles and other hardware; buoys; fish tanks; fish totes; oxygen tanks; pumping systems; generators; water-heating systems; boilers and related pumping systems; diving equipment; feeders and related equipment; power-generating equipment; tank water-level sensors; aboveground piping; water-oxygenating systems; fish-grading equipment; safety equipment; and sea cage systems, including walkways and frames, lights, netting, buoys, shackles, ropes, cables, anchors and anchor weights; and
39 40 41	(4) New or used machinery and equipment for use directly and primarily in commercial wood harvesting, including, but not limited to, chain saws, skidders, delimbers, forwarders, slashers, feller bunchers and wood chippers-; and
42 43	(5) New or used machinery and equipment for use directly and primarily in commercial mining.

"Depreciable machinery and equipment" does not include a motor vehicle as defined in section 1752, subsection 7 or a trailer as defined in section 1752, subsection 19-A.

- Sec. 12. 36 MRSA §2013, sub-§2, as amended by PL 2015, c. 481, Pt. B, §1 and affected by §2, is further amended to read:
- **2. Refund authorized.** Any person, association of persons, firm or corporation that purchases electricity or fuel, or that purchases or leases depreciable machinery or equipment, for use in commercial agricultural production, commercial fishing, commercial aquacultural production of commercial wood harvesting or commercial mining must be refunded the amount of sales tax paid upon presenting to the State Tax Assessor evidence that the purchase is eligible for refund under this section.

Evidence required by the assessor may include a copy or copies of that portion of the purchaser's or lessee's most recent filing under the United States Internal Revenue Code that indicates that the purchaser or lessee is engaged in commercial agricultural production, commercial fishing, commercial aquacultural production or commercial wood harvesting or commercial mining and that the purchased machinery or equipment is depreciable for those purposes or would be depreciable for those purposes if owned by the lessee.

In the event that any piece of machinery or equipment is only partially depreciable under the United States Internal Revenue Code, any reimbursement of the sales tax must be prorated accordingly. In the event that electricity or fuel is used in qualifying and nonqualifying activities, any reimbursement of the sales tax must be prorated accordingly.

Application for refunds must be filed with the assessor within 36 months of the date of purchase or execution of the lease.

- **Sec. 13. 36 MRSA §2013, sub-§3,** as amended by PL 2015, c. 481, Pt. B, §1 and affected by §2, is further amended to read:
- 3. Purchases made free of tax with certificate. Sales tax need not be paid on the purchase of electricity, fuel or a single item of machinery or equipment if the purchaser has obtained a certificate from the assessor stating that the purchaser is engaged in commercial agricultural production, commercial fishing, commercial aquacultural production of commercial mining and authorizing the purchaser to purchase electricity, fuel or depreciable machinery and equipment without paying Maine sales tax. The seller is required to obtain a copy of the certificate together with an affidavit as prescribed by the assessor, to be maintained in the seller's records, attesting to the qualification of the purchase for exemption pursuant to this section. In order to qualify for this exemption, the electricity, fuel or depreciable machinery or equipment must be used directly in commercial agricultural production, commercial fishing, commercial aquacultural production of, commercial wood harvesting or commercial mining. In order to qualify for this exemption, the electricity or fuel must be used in qualifying activities, including support operations.
- **Sec. 14. 36 MRSA §2854,** as enacted by PL 1981, c. 711, §10, is repealed and the following enacted in its place:

§2854. Annual excise tax

An annual excise tax is imposed on a mining company for the privilege of conducting mining in the State and is in addition to any other tax imposed by this Title.

- 1 Sec. 15. 36 MRSA §2855, sub-§2, as enacted by PL 1981, c. 711, §10, is repealed. 2 Sec. 16. 36 MRSA §2855, sub-§3, as enacted by PL 1981, c. 711, §10, is repealed. Sec. 17. 36 MRSA §2855, sub-§4, as enacted by PL 1981, c. 711, §10, is repealed. 3 4 Sec. 18. 36 MRSA §2855, sub-§5, as enacted by PL 1981, c. 711, §10, is amended 5 to read: 6 5. Gross proceeds. "Gross proceeds" means a mining company's federal gross income 7 from mining with respect to a mine site property, as defined in Section 613 613(c)(1) of the 8 code Code with respect to mining, in the State. 9 Sec. 19. 36 MRSA §2855, sub-§6, as enacted by PL 1981, c. 711, §10, is repealed. Sec. 20. 36 MRSA §2855, sub-§7, as enacted by PL 1981, c. 711, §10, is repealed. 10 Sec. 21. 36 MRSA §2855, sub-§8, as amended by PL 1983, c. 776, §4, is repealed. 11 12 Sec. 22. 36 MRSA §2855, sub-§9, as enacted by PL 1981, c. 711, §10, is amended to read: 13 14 9. Minerals. "Minerals" means all naturally-occurring naturally occurring metallic 15 minerals as defined in Title 38, section 490-MM, subsection 8. 16 Sec. 23. 36 MRSA §2855, sub-§10, as enacted by PL 1981, c. 711, §10, is repealed 17 and the following enacted in its place: 18 10. Mining. "Mining" has the same meaning as in Title 38, section 490-MM, 19 subsection 11, except that activity described in Title 38, section 490-MM, subsection 11, 20 paragraph D is mining regardless of any exclusion by the Department of Environmental 21 Protection pursuant to Title 38, section 490-NN, subsection 4. Sec. 24. 36 MRSA §2855, sub-§12, as amended by PL 1983, c. 776, §5, is repealed. 22 23 Sec. 25. 36 MRSA §2855, sub-§13, as enacted by PL 1981, c. 711, §10, is repealed. 24 Sec. 26. 36 MRSA §2855, sub-§14, as amended by PL 1993, c. 395, §18, is 25 repealed. 26 Sec. 27. 36 MRSA §2855, sub-§15, as enacted by PL 1981, c. 711, §10, is repealed 27 and the following enacted in its place: 28 15. Tax year. "Tax year" means an accounting period that is the same as the taxpayer's 29 taxable year for federal income tax purposes. 30 Sec. 28. 36 MRSA §2855, sub-§16, as enacted by PL 1981, c. 711, §10, is repealed. 31 Sec. 29. 36 MRSA §2855, sub-§17, as enacted by PL 1981, c. 711, §10, is repealed. 32 Sec. 30. 36 MRSA §2856, as corrected by RR 2013, c. 2, §45, is repealed and the following enacted in its place: 33
 - §2856. Amount of annual excise tax

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The amount of the annual excise tax on a mining company is the mining company's gross proceeds multiplied by 0.05.

Sec. 31. 36 MRSA §2857, as enacted by PL 1981, c. 711, §10, is amended to read:

§2857. Returns

- 1. Annual return. A mining company shall file, on or before the date the mining company's state income tax return is due to be filed, an annual return on a form specified by the State Tax Assessor for each tax year.
 - 2. Form and contents. The return shall must indicate:
- A. The tax due;
 - B. The estimated tax payments made; and
 - C. Credits provided under section 2858; and
 - D. Information relating to the value of facilities and equipment, gross proceeds, net proceeds or other relevant information as the State Tax Assessor may by rule require.
 - **3. Payments.** A mining company shall pay the tax due, less estimated tax payments and credits, at the time its annual return is due without extensions.
 - **4. Extensions.** The State Tax Assessor may grant a reasonable extension of time for filing a return, declaration, statement or other document or payment of tax or estimated tax required by this chapter on such terms and conditions as he the assessor may require. The An extension for filing a return, declaration, statement or other document under this chapter may not exceed 8 months, except that, when the mining company is granted an extension of time within which to file a federal income tax return for the tax year, an extension to file the mining company's return with respect to the tax imposed by this chapter is automatically granted for an equivalent period from the date prescribed for filing the return under this chapter plus 30 days. If an extension of time is granted for payment of an amount of tax under this chapter, the assessor may require the taxpayer to furnish a bond or other security in an amount not exceeding twice the amount for which the extension of time for payment is granted, on terms and conditions the assessor may require.
 - **5.** Computation. In computing a mining company's tax, gross proceeds and net proceeds shall must be computed as if each mine site mining property were a separate taxpayer. To the extent the mining property is located both in this State and in one or more other states or Canadian provinces, the gross proceeds must be allocated or apportioned in a reasonable manner between the proceeds derived from minerals mined in this State and the proceeds derived from minerals mined in the other jurisdictions. The State Tax Assessor may distribute, apportion or allocate on a reasonable basis gross proceeds, deductions, credits or allowances between or among mining companies or mine sites mining properties, if such distribution, apportionment or allocation is necessary to prevent evasion of taxes imposed by this chapter, or to reasonably reflect elearly the gross or net proceeds of any mining company or mine site from mining activity in the State. For purposes of this paragraph, "mining property" has the same meaning as "property" as defined in Section 614 of the Code.
 - 6. Requirement to file amended returns. The requirement to file an amended return is governed by this subsection.
 - A. A taxpayer shall file an amended Maine return as required by this subsection when the taxpayer files an amended federal return affecting the taxpayer's liability under this chapter, the Internal Revenue Service changes or corrects any item affecting the

taxpayer's liability under this chapter or for any reason there is a change or correction 1 2 affecting the taxpayer's liability under this chapter. 3 B. The amended Maine return required pursuant to paragraph A must be filed within 4 180 days from the final determination date of the change or correction or the filing of 5 the federal amended return. For purposes of this paragraph, "final determination date" 6 means, when the taxpayer files an amended federal return affecting the taxpayer's 7 liability under this chapter, the date on which the earliest of the following events occurs 8 with respect to a taxable year for federal income tax purposes: 9 (1) The taxpayer has made payment of an additional income tax liability resulting 10 from a federal audit, the taxpayer has not filed a petition for redetermination or claim for refund for the portions of the audit for which payment was made and the 11 12 time for filing a petition for redetermination or refund claim has expired; (2) The taxpayer receives a refund from the United States Treasury that resulted 13 14 from a federal audit; 15 (3) The taxpayer signs Form 870-AD or another Internal Revenue Service form consenting to a deficiency or accepting an overassessment; 16 17 (4) The taxpayer's time for filing a petition for redetermination with the United 18 States Tax Court expires; 19 (5) The taxpayer and the Internal Revenue Service enter into a closing agreement; 20 (6) A decision from the United States Tax Court, a United States District Court, a 21 federal court of appeals, the United States Court of Federal Claims or the United 22 States Supreme Court becomes final; and 23 (7) The taxpayer files an amended return or similar report pursuant to the Code, Section 6225(c). 24 25 C. The amended Maine return filed pursuant to this subsection must indicate the 26 change or correction and the reason for that change or correction. The amended return 27 constitutes an admission as to the correctness of the change unless the taxpayer includes 28 with the return a written explanation of the reason the change or correction is erroneous. 29 If the taxpayer files an amended federal income tax return, a copy of the amended 30 federal income tax return must be attached to the amended return under this chapter. 31 D. The assessor may require additional information to be filed with the amended Maine 32 return filed pursuant to this subsection. The assessor may prescribe exceptions to the 33 requirements of this subsection. 34 Sec. 32. 36 MRSA §2857-A is enacted to read: 35 §2857-A. Accounting periods and methods of accounting 36 1. Accounting periods. The determination of a tax year is subject to the following. 37 A. If a taxpayer's tax year is changed for federal income tax purposes, the taxpayer's tax year for purposes of the tax imposed by this chapter must be similarly changed. 38 39 B. Notwithstanding paragraph A and section 2855, subsection 15, if the assessor makes 40 a determination of jeopardy and terminates the taxpayer's reporting period under 41 section 145, the tax must be computed for the period determined by that action.

2 this subsection. 3 A. For purposes of the tax imposed by this chapter, a taxpayer's method of accounting 4 must be the same as the taxpayer's method of accounting for federal income tax purposes. If a method of accounting has not been regularly used by the taxpayer, gross 5 income from mining for purposes of this chapter must be computed under a method 6 that in the opinion of the assessor fairly reflects gross proceeds. 7 8 B. If a taxpayer's method of accounting is changed for federal income tax purposes, the 9 taxpayer's method of accounting for purposes of this chapter must be similarly 10 changed. 11 C. In computing a taxpayer's gross proceeds for any tax year under a method of 12 accounting different from the method under which the taxpayer's gross proceeds for 13 the previous year were computed, there must be taken into account those adjustments 14 that are determined to be necessary solely by reason of the change in order to prevent 15 amounts from being duplicated or omitted. 16 **Sec. 33. 36 MRSA §2858,** as amended by PL 1987, c. 772, §26, is repealed. 17 Sec. 34. 36 MRSA §2859, as repealed and replaced by PL 1985, c. 691, §§27 and 18 48, is repealed and the following enacted in its place: 19 §2859. Estimated tax requirements 20 1. Definitions. As used in this section, unless the context otherwise indicates, the 21 following terms have the following meanings. 22 A. "Allowable credits" means the total amount of payments by a taxpayer that have 23 been or will be paid to the bureau prior to the date the payment against which they are 24 to be used as a credit is due and that are available to offset any tax liability estimated 25 under this chapter. 26 B. "Estimated tax" means the total amount of tax that a person estimates will be due 27 for a tax year under this chapter, after subtracting allowable credits for that tax year. 28 C. "Period of underpayment" means the period of time from the date an estimated tax 29 installment is due until the underpayment is satisfied or until the tax return to which 30 the estimated tax installment applies is due, whichever is less. 31 2. Requirement to pay estimated tax. A person subject to taxation under this chapter 32 shall make payment of estimated tax as required by this chapter. The requirement to make 33 estimated tax payments is waived if: 34 A. The person's tax liability pursuant to this chapter reduced by allowable credits for the tax year is less than \$1,000 for the tax year; or 35 36 B. The person had less than \$1,000 tax liability under this chapter for the immediately 37 preceding tax year. 3. Amount of estimated tax to be paid. A person required to make payment of 38 39 estimated tax under this chapter is liable for an estimated tax that is no less than the lesser 40 of:

2. Method of accounting. The method of accounting used by a taxpayer is subject to

- A. An amount equal to the person's tax liability under this chapter for the immediately preceding tax year, if that preceding year was a tax year of 12 months; and
 - B. An amount equal to 90% of the person's tax liability under this chapter for the current tax year.
 - 4. Amount of installment. The amount of estimated tax to be paid in a tax year by a taxpayer is to be paid in installments by the dates established in this section. The amount of the estimated tax is to be paid in 4 equal installments unless the taxpayer establishes by adequate record the actual distribution of tax liability and allowable credits, or both, in which case the amount of the installment payments must be adjusted accordingly and be determined in accordance with the portion of the taxpayer's estimated tax liability applicable to that portion of the taxpayer's tax year, completed by the close of the month preceding the installment's due date, less estimated tax payments already made for the tax year.
 - 5. Due dates for estimated tax installments. An estimated tax installment payment calculated pursuant to subsection 4 is due the 15th day of the 4th, 6th, 9th and 13th month following the beginning of the taxpayer's tax year.
 - 6. Penalty. A penalty accrues automatically on underpayments of the required installment amount pursuant to subsection 4 for the period of underpayment at the interest rate provided pursuant to section 186. For cause, the assessor may waive or abate all or any part of the penalty.
 - 7. Short taxable year. For a tax year of less than 12 months, the estimated tax must be paid in full by the 15th day of the last month of the tax year. For payment dates falling within the short taxable year, payment must be made as provided in subsection 5.
 - **8.** Installments paid in advance. At the taxpayer's election, an installment of estimated tax required pursuant to subsection 4 may be paid prior to the date prescribed for its payment.
 - **Sec. 35. 36 MRSA §2861,** as amended by PL 2011, c. 653, §4 and affected by §33 and amended by c. 682, §38, is repealed.
 - **Sec. 36. 36 MRSA §2862,** as amended by PL 2011, c. 653, §5 and affected by §33, is repealed.
 - Sec. 37. 36 MRSA §2862-A is enacted to read:

§2862-A. Distribution of revenues

- Revenue from the excise tax imposed pursuant to this chapter must be distributed as follows:
 - 1. Land for Maine's Future Trust Fund. Seventy-five percent of the revenue must be deposited in the Land for Maine's Future Trust Fund established in Title 5, section 6203-D; and
- **2. General Fund.** Twenty-five percent of the revenue must be deposited in the General Fund.
- **Sec. 38. 36 MRSA §2863,** as amended by PL 2017, c. 211, Pt. E, §7, is repealed.
- **Sec. 39. 36 MRSA §2865,** as amended by PL 2007, c. 627, §76, is repealed.

2 and amended by c. 682, §38, is repealed. 3 **Sec. 41. Application.** This Act applies to tax years beginning on or after January 1, 2025, except that those sections of this Act that enact the Maine Revised Statutes, Title 36, 4 section 2013, subsection 1, paragraph B-2 and amend Title 36, section 2013, subsection 1, 5 paragraph C and subsections 2 and 3 apply to purchases made on or after January 1, 2025. 6 7 **SUMMARY** 8 In Resolve 2023, chapter 83, the Department of Administrative and Financial Services, 9 Bureau of Revenue Services, Office of Tax Policy was required to review the State's 10 taxation of metallic mineral mining and submit a report to the Joint Standing Committee 11 on Taxation in the Second Regular Session of the 131st Legislature. 12 1. This bill implements the changes proposed in the legislation accompanying the 13 report, including providing for the refund of sales tax on depreciable machinery and equipment purchases and also: 14 15 A. Exempting unextracted minerals from the property tax; 16 B. Simplifying the excise tax imposed on a mining company by establishing a formula of the gross proceeds of that mining company multiplied by 0.05; repealing the 17 definition of "mineral products"; clarifying the definition of "tax year" for purposes of 18 19 the mining excise tax; incorporating various administrative provisions; and eliminating credits for payment of certain property taxes and prepayment of taxes; and 20 21 C. Eliminating the Mining Impact Assistance Fund and related provisions. The fund is used to provide grants to municipalities, counties and the unorganized territory to 22 23 offset the loss of property tax revenue and to provide necessary new or additional 24 public facilities and services related to mining. 25 2. The bill also makes the following changes not included in the Office of Tax Policy's 26 original report: 27 A. It clarifies the imposition and calculation of the mining excise tax; 28 B. It adds administrative provisions regarding extensions, amended returns, accounting 29 periods and estimated tax payments; and 30 C. It eliminates the Mining Oversight Fund and requires that, of the mining excise tax 31 revenue, 75% is deposited in the Land for Maine's Future Trust Fund and 25% is 32 deposited in the General Fund.

Sec. 40. 36 MRSA §2866, as amended by PL 2011, c. 653, §6 and affected by §33