RODNEY L. WHITTEMORE, District 26, Chair LOIS A. SNOWE-MELLO, District 15 JOSEPH C. BRANNIGAN, District 9

COLLEEN MCCARTHY REID, Legislative Analyst MELISSA WRIGHT, Committee Clerk



WESLEY E. RICHARDSON, Warren, Chair JONATHAN B. MCKANE, Newcastle JOYCE A. FITZPATRICK, Houlton SUSAN E. MORISSETTE, Winslow JOHN J. PICCHIOTTI, Fairfield SHARON ANGLIN TREAT, Hallowell ADAM A. GOODE, Bangor HENRY E. M. BECK, Waterville TERRY K. MORRISON, South Portland PAULETTE G. BEAUDOIN, Biddeford

# State of Maine ONE HUNDRED AND TWENTY-FIFTH LEGISLATURE COMMITTEE ON INSURANCE AND FINANCIAL SERVICES

#### **MEMORANDUM**

To:

Richard W. Rosen, Senate Chair

Patrick S. A. Flood, House Chair

Joint Standing Committee on Appropriations and Financial Affairs

From:

Rodney L. Whittemore, Senate Chair

Wesley E. Richardson, House Chair

Joint Standing Committee on Insurance and Financial Services

Date:

February 1, 2011

Subject:

Insurance and Financial Services Committee Recommendations on the

Governor's Emergency FY11 Supplemental Budget Bill (LD 100)

We are writing to provide the recommendations of the Joint Standing Committee on Insurance and Financial Services on those portions of the Governor's Emergency FY11 Supplemental Budget Bill (LD 100) that were considered in public hearing on January 26, 2011. The following members of the committee were present and voting: Sen. Whittemore, Sen. Snowe-Mello, Rep. Richardson, Rep. Fitzpatrick, Rep. McKane, Rep. Morissette, Rep. Picchiotti, Rep. Treat, Rep. Beaudoin, Rep. Beck, Rep. Goode and Rep. Morrison. Sen. Brannigan was absent.

We have reviewed and discussed these initiatives carefully and appreciate your consideration of our recommendations and comments.

#### 1. Sec. A-43. Ref #446: Office of Securities (IFS-1)

The committee voted unanimously (12-0) to support the baseline allocation of \$10,113 for the Office of Securities to receive and expend federal funds.

# 2. Part AA Language (IFS-2 and IFS-3)

Regulation. Sec. AA-1 (IFS-2) eliminates the provision that requires the Governor to appoint the Commissioner from among designated officials within the department. Ref # 434 (LCED-11) restores the headcount and funding for the commissioner's position for the remainder of the fiscal year with an allocation of \$71,215. The committee voted 7-5 on this initiative. Seven members of the committee (Sen. Whittemore, Sen. Snowe-Mello, Rep. Richardson, Rep. Fitzpatrick, Rep. McKane, Rep. Morissette and Rep. Picchiotti) voted in support of the initiative. The members

believe the Commissioner position will serve an important role as a liaison with the Governor. Also, the members note that funding for the restored position is dedicated revenue and does not impact the General Fund. Five members of the committee (Rep. Treat, Rep. Beaudoin, Rep. Beck, Rep. Goode and Rep. Morrison) voted to remove Sec. AA-1 and the corresponding allocation for the position (Ref. # 434). These members believe that the current structure for the commissioner position has worked well and that the headcount for the position was originally eliminated as a cost savings measure. In addition, the members feel that it would be more appropriate for this proposal to have been presented in the biennial budget bill or a separate bill, not in the supplemental budget.

Acceptance of federal funds by State Board of Nursing. Sec. AA-2 to AA-4 (IFS-2 and 3) extend statutory authority to the State Board of Nursing to accept federal funds on behalf of the State for the board's programs. The committee voted unanimously (12-0) in support of this initiative. The committee understands \$148,500 has been awarded to State Board of Nursing for a study of the future of Maine's nursing workforce.

# 3. Part FF Language (IFS -4)

The committee voted unanimously (12-0) to support the Part FF language which clarifies the original intent of Public Law 2009, chapter 571 that the state share of health insurance premiums for employees with a base annual rate of pay in excess of \$80,000 is either 90% or 85% depending on the specific benchmarks met by the employee.

Thank you for your consideration of our comments.

Enclosure: Attachments

Sec. A-43. Appropriations and allocations.

**DEPARTMENT TOTAL - ALL FUNDS** 

The following appropriations and allocations are made.

### PROFESSIONAL AND FINANCIAL REGULATION, DEPARTMENT OF

#### Office of Securities 0943

Initiative: Provides funding to establish a baseline allocation for the Office of Securities program to receive and expend federal funds.

| Ref. #: 446 | Committee Vote: | IN | 12-0 | AFA Vote: | - |
|-------------|-----------------|----|------|-----------|---|
|             |                 |    |      |           |   |

| FEDERAL EXPENDITURES FUND       | 2010-11  | 2011-12 | 2012-13 |
|---------------------------------|----------|---------|---------|
| All Other                       | \$10,113 | \$0     | \$0     |
| FEDERAL EXPENDITURES FUND TOTAL | \$10,113 | \$0     | \$0     |

#### Justification:

The federal government is establishing more opportunities for the State of Maine to apply for federal funds related to the purposes of the Office of Securities. This initiative will establish an allocation from which the Office of Securities can manage these federal funds.

| PROFESSIONAL AND FINANCIAL REGULATION, DEPARTMENT OF |          |         |         |  |
|--|----------|---------|---------|--|
| DEPARTMENT TOTALS                                    | 2010-11  | 2011-12 | 2012-13 |  |
| FEDERAL EXPENDITURES FUND                            | \$10,113 | \$0     | . \$0   |  |

\$10,113

\$0

\$0

| 1   | Be it enacted by the People of the State of Maine as follows:  |                        |
|---|--|------------------------|
| 2   | PART AA  |                        |
| 3<br>4  | Sec. AA-1. 10 MRSA §8002, first ¶, as amended by PL 2007, c. 539, Pt. T, §1, is further amended to read:   |                        |
| 5<br>6<br>7<br>8<br>9<br>10<br>11<br>12<br>13<br>14<br>15<br>16<br>17<br>18<br>19 | The Commissioner of Professional and Financial Regulation, referred to in this chapter as the "commissioner," is the chief administrative officer of the department and is responsible for supervising the administration of the department. The commissioner is appointed by the Governor, subject to review by the joint standing committee of the Legislature having jurisdiction over banking and insurance matters, and to confirmation by the Legislature. In making the appointment under this paragraph, the Governor shall appoint one of the following officials as commissioner, who shall also continue to act as a superintendent or director, as the case may be: the Superintendent of Financial Institutions, the Superintendent of Consumer Credit Protection, the Superintendent of Insurance or the Director of the Office of Licensing and Registration. The commissioner serves at the pleasure of the Governor. Unless otherwise provided in law, the commissioner may not exercise or interfere with the exercise of discretionary regulatory authority granted by statute to the bureaus, offices, boards or commissions within and affiliated with the department. As chief administrative officer of the department, the commissioner has the following duties and authority to: | IN<br>7-5              |
| 20<br>21  | <b>Sec. AA-2. 32 MRSA §2153-A, sub-§13,</b> as enacted by PL 1993, c. 600, Pt. A, §123, is amended to read:  |                        |
| 22<br>23  | 13. Other employees. May employ other individuals as may be necessary to carry out the work of the board; and  | ed.                    |
| 24<br>25  | <b>Sec. AA-3. 32 MRSA §2153-A, sub-§14,</b> as enacted by PL 1993, c. 600, Pt. A, §123, is amended to read:  | 12-0                   |
| 26<br>27<br>28  | 14. Funds. May set aside and budget funds for, make contracts for, and procure goods or services the board determines necessary to accomplish its duties under this chapter-; and  | 112-0                  |
| 29  | Sec. AA-4. 32 MRSA §2153-A, sub-§15 is enacted to read:  | TANADA TERMINAL        |
| 30  | 15. Accept federal funds. Notwithstanding section 2156, may accept for the State   | Paradage 2020 milijans |

any federal funds appropriated under any federal law relating to the authorized programs

of the board. The board may undertake the necessary duties and tasks to implement

federal law with respect to the authorized programs of the board.

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| 1                | SUMMARY  |
|------------------|--|
| 2                | PART AA  |
| 3                | This Part:   |
| 4<br>5<br>6<br>7 | 1. Eliminates the provision that requires the Governor to appoint the Commissioner of Professional and Financial Regulation from among the Superintendent of Financial Institutions, the Superintendent of Consumer Credit Protection, the Superintendent of Insurance and the Director of the Office of Licensing and Registration; and |
| 8                | 2. Gives statutory authority to the State Board of Nursing to accept federal funds on behalf of the State for the board's programs.  |

| Sec. A-43. Appropriations and allocations.  | The following app       | propriations | and allocation                       | ons are made.  |         |         |
|---|-------------------------|--------------|--------------------------------------|--|---------|---------|
| PROFESSIONAL AND FINANCIAL REGUI  | LATION, DEPARTM         | IENT OF      |                                      | and the same of th |         |         |
| Administrative Services - Professional and Fir  | nancial Regulation 00   | 94           |                                      |  |         |         |
| Initiative: Provides funding to establish baseline  | allocation to receive a | nd expend    | ederal funds                         | •  |         |         |
| Ref. #: 433   | Committee Vote          |              |                                      | AFA Vote:  |         |         |
| FEDERAL EXPENDITURES FUND   |                         |              |                                      | 2010-11  | 2011-12 | 2012-13 |
| All Other   |                         |              |                                      | \$10,030   | \$0     | \$0     |
| FEDERAL EXPENDITURES FUND TOTAL   |                         |              | Manifest of succession of succession | \$10,030   | \$0     | \$0     |
| Justification:  |                         |              |                                      |  |         |         |
| This initiative will establish an allocation from w<br>funding consistent with the purposes of the Depa |                         |              | -                                    |  | federal |         |
|   |                         |              |                                      | ,  |         |         |
| Administrative Services - Professional and Fir  | nancial Regulation 00   | 94           |                                      |  |         |         |
| Initiative: Establishes headcount and provides fu position.   | nding for the Commiss   | sioner of Pr | ofessional ar                        | nd Financial Regu  | lation  |         |
| Ref. #: 434   | Committee Vote:         | IN -         | 7-5                                  | AFA Vote:  |         |         |
|   |                         |              |                                      |  |         |         |
| OTHER SPECIAL REVENUE FUNDS   |                         |              |                                      | 2010-11  | 2011-12 | 2012-13 |
| POSITIONS - LEGISLATIVE COUNT   |                         |              |                                      | 1.000  | 0.000   | 0.000   |
| Personal Services   |                         |              |                                      | \$71,215   | \$0<br> | \$0     |
| OTHER SPECIAL REVENUE FUNDS TOTAL   |                         |              |                                      | \$71,215   | \$0     | \$0     |
|   |                         |              |                                      |  |         |         |

## Justification:

This initiative restores headcount and funding for a commissioner's position rather than appointing one of the Bureau directors to fulfill the duties.

#### Licensure in Medicine - Board of 0376 Initiative: Provides funding for an online licensing application and improvements to streamline boardroom technology. Ref. #: 438 Committee Vote: AFA Vote: OTHER SPECIAL REVENUE FUNDS 2010-11 2011-12 2012-13 All Other \$20,254 \$0 \$0 OTHER SPECIAL REVENUE FUNDS TOTAL \$0 \$20,254 \$0

LR1996(1) - App-Alloc (LCED) Part A Sec. 43

| 1                     | Be it enacted by the People of the State of Maine as follows:   |
|-----------------------|---|
| 2                     | PART FF   |
| 3 4                   | Sec. FF-1. 5 MRSA §285, sub-§7-A, ¶C, as amended by PL 2009, c. 571, Pt. JJJ, §1, is further amended to read:   |
| 5<br>6<br>7<br>8<br>9 | C. For employees whose base annual rate of pay is projected to be \$80,000 or greater on July 1st of the state fiscal year for which the premium contribution is being determined, the health credit premium program must provide the individual employee meeting the specified benchmarks with the opportunity to have the state share of the individual premium paid at 92.5% 90% or 85%. The state share is determined by the specific benchmarks met by the employee. |
| 11                    | SUMMARY   |
| 12                    | PART FF   |
| 13<br>14<br>15<br>16  | This Part clarifies the original intent of Public Law 2009, chapter 571 that the state share of health insurance premiums for employees whose base annual rate of pay is projected to be in excess of \$80,000 is either 90% or 85%, depending on the specific benchmarks met by the employee.  |

#### Committee Recommendations for Changes to Governor's Budget Proposal (Minority )

Name of Committee: Joint Standing Committee on Insurance and Financial Services

Date of Report: February 1, 2011

Headcount GF Cost (Savings) (All Funds) FY11 FY12 FY11 FY12 Vote Committee Proposals to Reject the Governor's Initiatives & Effect on Net GF Cost or Savings Reference/ Page Part Summary of Initiative Part AA, Sec. AA-1 Eliminates the provision that requires the Governor to appoint the Commissioner of Financial and Ref# Regulation from among certain officials within the Department; Restores headcount for IFS-2 434 position and allocates OSR revenue funds for position IN 7-5 Committee Proposals to Amend the Governor's Initiatives & Effect on Net GF Cost or Savings Page Part Description of Amendment (Attach Revised Initiative Description or Language) Committee Proposals for Additional Initiatives & Effect on Net GF Cost or Savings Summary of Initiative (Attach Full Initiative Description or Language)

Change in